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Towards Mandatory Human Rights Due Diligence: Assessing Its Impact on Fundamental Labour Standards in Global Value Chains

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Abstract

Human rights due diligence (HRDD) is the main (voluntary) process through which companies can assess and address negative human rights impacts. In recent years, however, mandatory HRDD requirements are increasingly seen as a more effective way to persuade more companies to better address human rights risks in their global value chains (GVCs). This study investigates whether such mandatory legislative initiatives can positively impact workers' rights in GVCs as an essential part of those human rights that should be addressed in HRDD. The study provides an in-depth analysis of the legal framework of workers' rights in GVCs. It then uses the French vigilance law as a case study to empirically investigate the effects of a mandatory HRDD duty for companies using a simple difference-in-differences analysis with data from the Refinitiv database from 2014 to 2020. The study shows that there are indications that the French vigilance law positively impacts corporate human rights conduct. This finding particularly holds for the practices of companies that can be considered “laggards”, which can imply that legislators need to increase the mandatory requirements to further improve responsible corporate conduct.

Keywords: Corporate sustainability; corporate sustainability due diligence; global value chains; GVCs; HRDD; worker rights

I. Introduction

Human rights due diligence (HRDD) has become an essential and widely recognised tool for companies to identify and address human rights risks in their global value chains (GVCs). It offers a reiterative step-by-step procedure through which companies should take appropriate action in relation to actual or potential human rights impacts related to their business activities. The primary sources for HRDD are the United Nations Guiding Principles on Business and Human Rights (UNGPs), often seen in conjunction with complementary guidance in the framework of the Organisation for Economic Co-operation and Development (OECD).¹ HRDD requirements can also be found in various other (soft-law) instruments and documents. Fundamental labour standards (FLSs) are an essential part of those human

¹ Guiding Principles on Business and Human Rights, Implementing the United Nations “Protect, Respect and Remedy” Framework, HR/PUB/11/04, 2011. OECD (2011). Also see: OECD Guidelines for Multinational Enterprises, OECD Publishing <<http://dx.doi.org/10.1787/9789264115415-en>>. Furthermore, HRDD is also integrated in the ILO Multinational Enterprises and Social Policy (MNE) Declaration: ILO Tripartite Declaration of Principles concerning Multinational Enterprises and Social Policy Adopted by the Governing Body of the International Labour Office at its 204th Session (Geneva, November 1977) and amended at its 279th (November 2000), 295th (March 2006) and 329th (March 2017) Sessions (5th edition, Geneva, International Labour Office 2017).

rights and are incorporated in the UNGPs, OECD Guidelines, the 2030 Agenda for Sustainable Development and virtually all other public and private instruments dealing with international responsible business conduct.

The growing international consensus that other instruments with a more voluntary character are – by themselves – not sufficiently effective to promote responsible business conduct has led to the development of mandatory human rights due diligence (mHRDD) legislation in recent years.² It is important to mention that mHRDD is regarded as an important part of a necessary “smart mix” of – international, national, public, private, binding and voluntary – measures and instruments that together should be capable of effectively promoting respect for human rights by the private sector.³ At the start of this legislative wave, mandatory rules focusing on disclosure were introduced, such as the California Transparency in Supply Chain Act of 2010, the UK Modern Slavery Act of 2015 and, at the European level, the Non-Financial Reporting Directive of 2014 (NFRD).⁴ The French *Loi au devoir de Vigilance* of 2017, however, brought about a real turning point by introducing legal consequences for companies not meeting their HRDD obligations and has been widely regarded as an important model.⁵ In particular, whereas most initiatives have so far relied on disclosure-based strategies that do not influence corporate behaviour directly,⁶ by contrast, the French vigilance law takes a direct approach by requiring companies to change the ways in which they operate. The further introduction of legally binding corporate due diligence requirements is currently taking place on the domestic and regional level, with noteworthy developments in a number of European Member States and at the European Union (EU) level.⁷

In this paper, we assess whether mHRDD can positively impact workers’ rights in GVCs. To this end, we next evaluate the current (international) legal framework of FLSs in GVCs in Section II and the legal impacts of the (proposed) mHRDD initiatives in Section III. With this normative background in place, we use the introduction of the French vigilance law to assess the effects of such a mandatory due diligence duty on human rights in GVCs (Section IV). The findings suggest that the direct approach of the French vigilance law can positively impact corporate human rights practices. This particularly holds for the practices

² See: Human Rights Council: A/HRC/47/39 (2021), Guiding Principles on Business and Human Rights at 10: taking stock of the first decade, Report of the Working Group on the issue of human rights and transnational corporations and other business enterprises, para 114: “The persistence of business-related abuses is a major concern and a source of deep frustration, and should be a matter of urgent priority attention by States and business. The last decade has underscored the point made in the Guiding Principles: voluntary approaches alone are not enough. The rise of mandatory measures will undoubtedly accelerate both uptake and progress.” For a recent chronological assessment of the changing attitudes towards mHRDD, see V Rusinova and S Korotkov, “Mandatory Corporate Human Rights Due Diligence Models: Shooting Blanks?” (May 20, 2021). Higher School of Economics Research Paper No. WP BRP 99/LAW/2021.

³ UNGPs, the commentary to principle 3, stipulates that states “should consider a smart mix of measures” including mandatory ones to foster business respect for human rights. Also see Shift, “Fulfilling the State Duty to Protect: A Statement on the Role of Mandatory Measures in a ‘Smart Mix’” (February 2019) <<https://shiftproject.org/fulfilling-the-state-duty-to-protect-a-statement-on-the-role-of-mandatory-measures-in-a-smart-mix/>> (last accessed 5 July 2022).

⁴ Directive 2014/95/EU of the European Parliament and of the Council of 22 October 2014 amending Directive 2013/34/EU as regards disclosure of non-financial and diversity information by certain large undertakings and groups OJ L 330.

⁵ Rusinova and Korotkov, *supra*, note 2.

⁶ CM Bruner, “Corporate Governance Reform and the Sustainability Imperative” (2022) 131(4) *The Yale Law Journal* 1062–384.

⁷ At the international level, the Intergovernmental Working Group is in the process of drafting a binding treaty on business and human rights. See <<https://www.business-humanrights.org/en/big-issues/binding-treaty/>> (last accessed 26 April 2022).

of companies that can be considered as “laggards” (ie those that do not voluntarily comply with HRDD requirements).⁸ Section V offers concluding remarks.

II. Fundamental labour standards and human rights due diligence

In order to understand the impact of mHRDD legislation on workers’ rights, it is necessary to address the basic features of HRDD and the scope and content of the FLSs. The FLSs are explicitly mentioned in the UNGPs as part of the minimum of human rights norms that need to be respected by companies.⁹ They have been developed in the framework of the International Labour Organization (ILO), a specialised agency of the UN mandated to create and supervise international binding treaties (Conventions) and non-binding guidelines (Recommendations) on global work-related norms.

I. Scope and content of the fundamental labour standards

While the ILO has created many “international labour standards” in its century-long existence, a number of these standards are regarded as “fundamental”: in 1998, the ILO Declaration on Fundamental Principles and Rights at Work was adopted, which identified four areas of special importance in protecting human rights at work worldwide.¹⁰ These four areas are linked to eight specific Conventions of the ILO and deal with: (a) the effective abolition of child labour; (b) the elimination of all forms of forced or compulsory labour; (c) freedom of association and the effective recognition of the right to collective bargaining; and (d) the elimination of discrimination in respect of employment and occupation.¹¹

a. The prohibition of child labour

Child labour generally refers to work that jeopardises children’s education opportunities and is “mentally, physically, socially or morally dangerous and harmful to children”.¹² It is furthermore defined by the ILO as “work that deprives children of their childhood, their potential and their dignity, and that is harmful to physical and mental development”.¹³ While the number of child labourers worldwide had been in steady decline since 2000, the most recent estimates paint a bleaker picture. The 2021 joint report by the ILO and UNICEF on global estimates and trends related to child labour indicates that, for the first time in two decades, child labour is increasing, with about 160 million children trapped in

⁸ Following JG Ruggie, C Rees and R Davis, “Ten Years After: From UN Guiding Principles to Multi-Fiduciary Obligations” (2021) 6(2) *Business and Human Rights Journal* 179.

⁹ See UNGPs principle 12 and its commentary: “An authoritative list of the core internationally recognized human rights is contained in the International Bill of Human Rights (consisting of the Universal Declaration of Human Rights and the main instruments through which it has been codified: the International Covenant on Civil and Political Rights and the International Covenant on Economic, Social and Cultural Rights), coupled with the principles concerning fundamental rights in the eight ILO core conventions as set out in the Declaration on Fundamental Principles and Rights at Work. These are the benchmarks against which other social actors assess the human rights impacts of business enterprises.”

¹⁰ ILO Declaration on Fundamental Principles and Rights at Work (18 June 1998).

¹¹ They are generally regarded as part and parcel of international human rights law and can also be found in other UN human rights treaties. For a detailed analysis of FLSs in other international (human rights) instruments, see S Rombouts, “The International Diffusion of Fundamental Labour Standards: Contemporary Content, Scope, Supervision and Proliferation of Core Workers’ Rights under Public, Private, Binding, and Voluntary Regulatory Regimes” (2019) 50(3) *Columbia Human Rights Law Review* 78.

¹² ILO/IPEC, “What Is Child Labour?” <<https://www.ilo.org/ipecc/facts/lang-en/index.htm>> (last accessed 26 April 2022).

¹³ *ibid.*

child labour in 2020.¹⁴ About 79 million of these children are performing hazardous work and slightly more boys than girls are engaged in child labour.¹⁵ The two Fundamental Conventions containing the international norms on the prohibition of child labour are the Minimum Age Convention, 1973 (No. 138) and the Worst Forms of Child Labour Convention, 1999 (No. 182).¹⁶

Convention 138 of 1973 created a general convention, replacing a number of other, more specific conventions on the minimum age for admission to employment, with the purpose of effectively abolishing child labour and of progressively raising the minimum age for admission to work.¹⁷ The Convention proposes a flexible framework with different categories: (a) a basic minimum age, (b) hazardous work and (c) light work.¹⁸

Convention 182 of 1999, the first ILO Convention that has been ratified by all members of the ILO, has a different purpose and system than Convention 138.¹⁹ Under the Worst Forms of Child Labour Convention, everyone below the age of eighteen is considered a child and no exceptions are provided for.²⁰ This is understandable considering the fact that Convention 182 covers the most harmful types of child labour. Article 1 emphasises that the prohibition and elimination of these types of child labour are the goals of the Convention as matters of urgency.²¹ In Article 3, the different types of “worst forms of child labour” are specified. They comprise: (a) all forms of slavery, trafficking, debt bondage, serfdom and forced labour, including child soldiers; (b) the use of children in prostitution or pornography; (c) the use of children in illicit activities, particularly in drug trafficking; and (d) work that is likely to harm the health, safety or morals of children.²² The final paragraph of Article 3 refers to hazardous work, a concept also covered by Convention 138.

b. The prohibition of forced and compulsory labour

According to research by the ILO, over 40 million people worldwide are victims of modern slavery.²³ About 15 million of those are trapped in forced marriages, while 25 million are engaged in forced labour.²⁴ Of the approximately 16 million people in forced labour in the private sector, about 50% were in debt bondage. Forced labour is closely related to the prohibition of slavery, which is a *ius cogens* norm under public international law. Two ILO Conventions have been earmarked as fundamental conventions in relation to forced labour: Convention No. 29 of 1930 and Convention No. 105 of 1957.²⁵

Convention 29 is one of the oldest Conventions of the ILO and has been widely ratified by its members.²⁶ Its purpose is to “suppress the use of forced or compulsory labour in all

¹⁴ International Labour Office and United Nations Children’s Fund, “Child Labour: Global estimates 2020, trends and the road forward” (New York, ILO and UNICEF 2021) p 8.

¹⁵ *ibid.*, p 12.

¹⁶ ILO Minimum Age Convention, 1973 (No. 138); ILO Worst Forms of Child Labour Convention, 1999 (No. 182).

¹⁷ Convention 138, Art 1.

¹⁸ Convention 138, Arts 2, 3 and 7.

¹⁹ See ILO, “ILO Child Labour Convention achieves universal ratification” <https://www.ilo.org/global/about-the-ilo/newsroom/news/WCMS_749858/lang-en/index.htm> (last accessed 26 April 2022).

²⁰ Convention 182, Art 2.

²¹ Convention 182, Art 1.

²² Convention 182, Art 3.

²³ “Global estimates of modern slavery: Forced labour and forced marriage” (Geneva, International Labour Office (ILO) 2017). The figures in this study cover 2016. No more recent figures are available presently.

²⁴ *ibid.*

²⁵ Forced Labour Convention No. 29, adopted on 28 June 1930, 39 U.N.T.S. 55; Abolition of Forced Labour Convention No. 105, adopted on 25 June 1957, entered into force 17 January, 1959, 320 U.N.T.S. 291.

²⁶ 179 ratifications to date; see <https://www.ilo.org/dyn/normlex/en/?p=1000:11300:0::NO:11300:P11300_INSTRUMENT_ID:312174> (last accessed 26 April 2022).

its forms within the shortest possible period”.²⁷ Article 2 of the Convention contains the definition of forced labour: “all work or service which is exacted from any person under the menace of any penalty and for which the said person has not offered himself voluntarily”.²⁸ The second fundamental convention dealing with forced labour is Convention 105, which highlights a number of specific situations in which forced labour should be suppressed and calls for the complete and immediate abolition of these specific forms of forced labour.²⁹

In 2014, a new Protocol and Recommendation to the 1930 Forced Labour Convention were adopted that aim to bring ILO legislation more in line with present-day forms of forced and compulsory labour (modern slavery).³⁰ The Protocol and Recommendation provide guidance on important, victim-orientated aspects of forced labour, such as prevention, protection and compensation, and they offer tools to address forced labour, such as due diligence, inspection, international cooperation and complaint mechanisms.³¹

c. Freedom of association and the right to collective bargaining

Freedom of association and the right to collective bargaining are at the heart of labour rights protection and are enabling rights that promote “industrial democracy” and provide workers with a fair voice in the establishment of fair and decent working conditions. A well-developed system of social dialogue is often a precondition for sound labour market governance on different levels.³² Two ILO Conventions deal with these rights to freedom of association and collective bargaining.³³

While Convention 87 is ratified by 155 of the ILO’s Member States, large players on the world stage, such as China and the USA, have not ratified this fundamental convention. The core principle of Convention 87 is included in Article 2, which states: “Workers and employers, without distinction whatsoever, shall have the right to establish and, subject only to the rules of the organisation concerned, to join organisations of their own choosing without previous authorisation.”³⁴ This principle of non-interference by public authorities is reflected in Article 3, which stipulates that workers’ and employers’ organisations have the right to draw up their own rules and organise their own administration and activities, and Article 4, which states: “Workers’ and employers’ organisations shall not be liable to be dissolved or suspended by administrative authority.”³⁵ These guarantees apply to all workers, as well as those in the informal sector, self-employed and (undocumented) migrant workers, for example.

While Convention 87 is mostly focused on the relationship between public authorities and workers’ and employers’ organisations, the provisions in Convention 98 are more relevant to the relationship between workers’ organisations and corporate management. The

²⁷ Convention 29, Art 1(1).

²⁸ *ibid.*

²⁹ Convention 105 – Abolition of Forced Labour Convention, 1957 (No. 105), Arts 1 and 2.

³⁰ Protocol of 2014 to the Forced Labour Convention, 1930 No. 29, adopted 11 June 2014, entry into force 9 November 2016, 39 U.N.T.S. 55. Forced Labour (Supplementary Measures) Recommendation, 2014 (No. 203), adopted 11 June 2014.

³¹ See ILO, “Strengthening the global fight against all forms of forced labour, The Protocol to the Forced Labour Convention” <https://www.ilo.org/wcmsp5/groups/public/-ed_norm/-declaration/documents/publication/wcms_321414.pdf> (last accessed 26 April 2022).

³² “Freedom of association in practice: Lessons learned”, Report of The Director-General, Global Report under the follow-up to the ILO Declaration on Fundamental Principles and Rights at Work, ILC 97th Session 2008, Report I(B) (Geneva 2008), p ix.

³³ Convention 087 – Freedom of Association and Protection of the Right to Organise Convention, 1948 (No. 87). Convention 098 – Right to Organise and Collective Bargaining Convention, 1949 (No. 98).

³⁴ Convention 087, Art 2.

³⁵ Convention 087, Arts 3 and 4.

goal of Convention 98 is to protect trade union members against unfair treatment and to support a fair and effective collective bargaining process.³⁶ Article 1 of the Convention prohibits acts of anti-union discrimination, in particular those that prohibit workers from joining trade unions or those that lead to dismissals, demotions or transfers of workers related to their membership of workers' organisations.³⁷ The principle of non-interference is laid down in Article 2, which stipulates: "Workers' and employers' organisations shall enjoy adequate protection against any acts of interference by each other or each other's agents or members in their establishment, functioning or administration."³⁸

d. Non-discrimination and equal treatment in employment and occupation

A final centrepiece of ILO standard setting is the promotion of equal treatment in relation to occupation and employment. While numerous ILO instruments include equal treatment provisions, sometimes tailored to specific vulnerable groups,³⁹ two instruments are designated as fundamental conventions: Convention 111, the Discrimination Convention, and Convention 100, the Equal Remuneration Convention.⁴⁰ Problems in relation to discrimination and unequal treatment at work are pervasive and persistent in all jurisdictions and represent an important theme in EU social legislation.

Convention 111 is a general instrument that requires ratifying Member States to "declare and pursue a national policy designed to promote, by methods appropriate to national conditions and practice, equality of opportunity and treatment in respect of employment and occupation, with a view to eliminating any discrimination in respect thereof".⁴¹

Article 1 includes the definition of discrimination and mentions seven specific grounds: "any distinction, exclusion or preference made on the basis of race, colour, sex, religion, political opinion, national extraction or social origin, which has the effect of nullifying or impairing equality of opportunity or treatment in employment or occupation".⁴² The list of grounds is not exhaustive and may be (and often is) supplemented at the national level.⁴³

While Convention 111 offers a general prohibition of discrimination in relation to work, Convention 100 deals with a very specific issue: equal pay for men and women workers for work of equal value. The Convention addresses the gender wage/pay gap, which is a very present phenomenon in all jurisdictions.⁴⁴ According to Article 2(1), Member States are to "promote and, in so far as is consistent with such methods, ensure the application to all workers of the principle of equal remuneration for men and women workers for work of

³⁶ For a definition of collective bargaining, see International Labour Organisation, *Collective Bargaining Convention*, 1981, ILO No. 154, Art 2 (entered into force 11 August 1983): "all negotiations which take place between an employer, a group of employers or one or more employers' organisations, on the one hand, and one or more workers' organisations, on the other, for (a) determining working conditions and terms of employment; and/or (b) regulating relations between employers and workers; and/or (c) regulating relations between employers or their organisations and a workers' organisation or workers' organisations."

³⁷ Convention 098, Art 1.

³⁸ Convention 098, Art 2(1).

³⁹ Eg Convention 190 – Violence and Harassment Convention, 2019 (No. 190). Convention 189 – Domestic Workers Convention, 2011 (No. 189). Convention 169 – Indigenous and Tribal Peoples Convention, 1989 (No. 169). Convention 156 – Workers with Family Responsibilities Convention, 1981 (No. 156).

⁴⁰ Convention 111 – Discrimination (Employment and Occupation) Convention, 1958 (No. 111). Convention 100 – Equal Remuneration Convention, 1951 (No. 100).

⁴¹ Convention 111, Art 2.

⁴² Convention 111, Art 1(1)a.

⁴³ Convention 111, Art 1(1)b.

⁴⁴ See, eg, "A quantum leap for gender equality: for a better future of work for all" (Geneva, International Labour Office (ILO) 2019).

equal value”.⁴⁵ Gender gaps in relation to remuneration remain one of the “greatest sources of inequality” today.⁴⁶

These FLSs are often under pressure near the bottom of global supply chains; think, for instance, about agriculture, extractive industries or low-skilled work such as in the garment industry. FLSs therefore represent important part of the norms that are to be protected and respected under the voluntary initiatives that generate HRDD requirements, to which we will turn in the next subsection.

2. Key features of HRDD

The UNGPs are considered to represent a ground-breaking instrument in the field of ascribing responsibilities for human rights violations to companies. They include the “protect, respect, remedy” framework developed by John Ruggie.⁴⁷ Under this system, companies have a duty to respect human rights and make sure that they address violations in which they are involved. Furthermore, victims of human rights violations need to have access to fair remedies. The normative foundations for the UNGPs are the International Bill of Human Rights and the ILO’s Declaration on Fundamental Principles and Rights at Work.⁴⁸ Companies need to commit publicly to the UNGPs and implement procedures and policies to “enable the remediation of any adverse human rights impacts they cause or to which they contribute”.⁴⁹

An essential feature of the UNGPs is that companies are to conduct a HRDD process to “identify, prevent, mitigate and account for how they address their impacts on human rights”.⁵⁰ This process, which is meant to help companies to anticipate and mitigate any adverse human rights impacts associated with their business activities,⁵¹ has been integrated into the 2011 revised version of the OECD Guidelines for Multinational Enterprises. The OECD guidelines offer a six-step framework for HRDD and also refer to the content of the (Fundamental) Conventions of the ILO and many other work-related norms.⁵²

Step 1 of this framework concerns embedding responsible business conduct in corporate policies and management systems, including corporate oversight bodies.⁵³ Then, in Step 2, companies identify and assess any (potential) adverse impacts, including a broad scoping exercise across their entire GVCs to identify areas in which risks are most likely to be present and most severe.⁵⁴ Subsequently, an in-depth assessment of the prioritised areas needs to be conducted in order to reveal specific potential and actual human rights impacts.⁵⁵

In Step 3, companies cease, prevent and mitigate any adverse impacts, which include stopping activities that are causing or contributing to adverse human rights impacts and

⁴⁵ Convention 100 – Equal Remuneration Convention, 1951 (No. 100), Art 2(1).

⁴⁶ “Global Wage Report 2020–21: Wages and minimum wages in the time of COVID-19” (Geneva, International Labour Office (ILO) 2020) p 130.

⁴⁷ A/HRC/8/5, Protect, Respect and Remedy: A Framework for Business and Human Rights, Report of the Special Representative of the Secretary-General on the issue of human rights and transnational corporations and other business enterprises, John Ruggie, Human Rights Council, 7 April 2008.

⁴⁸ UN Guiding Principles, pp 13–14. The International Bill of Human Rights consists of the Universal Declaration of Human Rights, the International Covenant on Economic, Social and Cultural Rights and the International Covenant on Civil and Political Rights.

⁴⁹ UN Guiding Principles, Pillar II, Principle 15, pp 15–16.

⁵⁰ *ibid.*

⁵¹ OECD (2018), OECD Due Diligence Guidance for Responsible Business Conduct, p 16.

⁵² OECD, *OECD Guidelines for Multinational Enterprises* (Paris, OECD Publishing 2011) ch V, para 1, p 35.

⁵³ *ibid.*, pp 22–23.

⁵⁴ *ibid.*, p 25.

⁵⁵ *ibid.*, p 26.

implementing plans that mitigate actual or potential adverse impacts directly linked to the company's operations.⁵⁶ This process may include responses such as a (temporary) suspension of a relationship.⁵⁷

Step 4 requires that businesses track the implementation and effectiveness of the company's HRDD activities. The lessons learned from its measures to identify, prevent, mitigate and potentially remediate impacts should be taken into account for future HRDD improvements.⁵⁸

In turn, Step 5 concerns the need to communicate and publish relevant information on how the impacts are addressed, including the findings and outcomes of the activities that were undertaken in this respect.⁵⁹

Finally, Step 6 requires that companies provide for or cooperate in the remediation of adverse impacts in cases where it has caused or contributed to such impacts. Where appropriate, this may include cooperation with legitimate remediation mechanisms by which stakeholders can raise complaints. These may include judicial or non-judicial mechanisms.⁶⁰

From these six steps, it follows that HRDD is a preventative and dynamic learning process that is risk-based, which means that companies need to take into account the severity and likelihood of the adverse impacts in their risk assessments, which could include a prioritisation of risks.⁶¹ Companies need to be able to adapt to changing circumstances and adequately respond to changes in risk profiles.⁶² Meaningful, good-faith engagement with and consultation of various stakeholders as well as ongoing communication are key throughout the HRDD process.⁶³ With these basic features of HRDD in place, we can now explore the development towards mandatory legislation.

III. Recent mandatory human rights due diligence initiatives

Several authors have considered the comparative advantages of soft- and hard-law regulatory strategies related to human rights.⁶⁴ Whereas soft law has clear advantages, including allowing companies time to experiment with best practices and guidance⁶⁵ and recognising and stimulating the dynamic learning process,⁶⁶ hard law can create binding obligations that have a direct impact on corporate decision-making and create a level playing field for companies. Whereas the advantages of soft law should not be neglected,⁶⁷ mHRDD legislative initiatives are introduced to answer the ever-growing call for manda-

⁵⁶ *ibid*, pp 29–30.

⁵⁷ *ibid*, p 30.

⁵⁸ *ibid*, p 32.

⁵⁹ *ibid*, p 33.

⁶⁰ *ibid*, p 35.

⁶¹ *ibid*, p 17.

⁶² *ibid*.

⁶³ *ibid*, p 18.

⁶⁴ For instance, SR Ratner, "Introduction to the Symposium on Soft and Hard Law on Business and Human Rights" (2020) 114 *American Journal of International Law Unbound* 163–67; K Parella, "Hard and Soft Law Preferences in Business and Human Rights" (2020) 114 *American Journal of International Law Unbound* 168–73; GC Shaffer and MA Pollack, "Hard vs. Soft Law: Alternatives, Complements, and Antagonists in International Governance" (2010) 94(3) *Minnesota Law Review* 706.

⁶⁵ Parella, *supra*, note 64.

⁶⁶ For instance, see SER, "Effective European due diligence legislation for sustainable supply chains" (2021) <<https://www.ser.nl/-/media/ser/downloads/engels/2021/due-diligence-sustainable-supply-chains.pdf>> (last accessed 23 March 2022).

⁶⁷ *ibid*.

tory rules to establish improvements in GVCs.⁶⁸ The first general mandatory initiative is the French *Loi au devoir de Vigilance* from 2017.⁶⁹ Under this law, companies need to prepare and implement a vigilance plan that allows for risk identification and prevents severe human rights violations resulting directly or indirectly from the operations of the company and its supply chain.⁷⁰ Companies that are non-compliant can face an injunction,⁷¹ and the law also enables civil action for victims to require compensation for damages resulting from non-compliance with this vigilance duty.⁷² However, in contrast to the UNGPs, which take into account the entire GVC, the legally binding obligation to identify and prevent adverse human rights and environmental impacts that follows from this French law is limited to a company's own activities, its subsidiaries and its subcontractors and suppliers with whom it has an "established commercial relationship".⁷³ In addition, while the UNGPs do not limit the scope of companies, the French law only applies to large companies.⁷⁴ It also does not address the existing legal hurdles in civil enforcement for tort victims, including the burden of proof.⁷⁵ The 2020 monitoring report by the French High Council for Economy proposes the instalment of a supervisory authority to overcome some of these existing flaws.⁷⁶

While recognising the deviations from the established HRDD framework, authors are generally positive about the possible effects of the French vigilance law and claim that it provides important lessons for further mHRDD initiatives.⁷⁷ In particular, before the introduction of the French law, many other regulatory initiatives typically entailed disclosure-based strategies, such as the NFRD and the UK Modern Slavery Act of 2015. Bruner notes that these regulatory initiatives are unlikely to substantially improve matters on their own. He argues, *inter alia*, that these disclosure initiatives do not directly require corporate actors to change anything about their current operations or offer incentives, so that they are unlikely to change corporate decision-making. By contrast, he notes

⁶⁸ For instance, German survey research conducted to monitor the National Action Plan for Business and Human Rights (NAP) found that voluntary commitment to HRDD is insufficient as a large majority of companies do not comply or are not "on the right track" to fulfil the HRDD requirements. See "Monitoring the National Action Plan for Business and Human Rights (NAP)" (13 October 2020) <<https://www.auswaertiges-amt.de/de/aussenpolitik/themen/aussenwirtschaft/wirtschaft-und-menschenrechte/monitoring-nap/2131054>> (last accessed 26 April 2022). Also see (for the Netherlands) Ministerie van Buitenlandse Zaken, "Van voorlichten tot verplichten: een nieuwe impuls voor internationaal maatschappelijk verantwoord ondernemerschap" (16 October 2020) <<https://www.rijksoverheid.nl/documenten/beleidsnotas/2020/10/16/van-voorlichten-tot-verplichten-een-nieuwe-impuls-voor-internationaal-maatschappelijk-verantwoord-ondernemerschap>> (last accessed 26 April 2022).

⁶⁹ *Loi 2017-399 du 27 mars 2017 relative au devoir de vigilance des sociétés mères et des entreprises donneuses d'ordre*.

⁷⁰ Art L.225-102-4-I(3) French Commercial Code.

⁷¹ Art L.225-102-4-II French Commercial Code.

⁷² Art L.225-102-5 French Commercial Code.

⁷³ Such a relationship is a "stable, regular commercial relationship, taking place with or without a contract, with a certain volume of business, and under a reasonable expectation that the relationship will last" (Art L. 442-6-I-5 French Commercial Code). Following S Cossart, J Chaplier and TB De Lomenie, "The French Law on Duty of Care: A Historic Step towards Making Globalization Work for All" (2017) 2(2) *Business and Human Rights Journal* 317.

⁷⁴ Following Art L.225-102-4-I French Commercial Code: companies with 5,000 employees within the company and its (direct and indirect) subsidiaries located in France or at least 10,000 employees worldwide.

⁷⁵ A Schilling-Vacaflor, "Putting the French Duty of Vigilance Law in Context: Towards Corporate Accountability for Human Rights Violations in the Global South?" (2021) 22 *Human Rights Review* 109.

⁷⁶ *Evaluation de la mise en œuvre de la loi n° 2017-399 du 27 mars 2017 relative au devoir de vigilance des sociétés mères et des entreprises donneuses d'ordre*, January 2020. Several NGOs pointed out the flaws in the French law in a 2019 report "The Law on Duty of Vigilance of Parent and Outsourcing Companies Year 1: Companies Must Do Better" <https://media.business-humanrights.org/media/documents/Companies-Must-Do-Better_IJFW9PA.pdf> (last accessed 26 April 2022).

⁷⁷ C Clerc, "The French 'Duty of Vigilance' Law: Lessons for an EU Directive on Due Diligence in Multinational Supply Chains" (13 January 2021). ETUI Research Paper, Policy Brief 1/2021; Ruggie et al, *supra*, note 8.

that the French vigilance law does have the potential to affect the incentives of corporate decision-makers by imposing liability and affecting risk incentives, although legal actions remain pending.⁷⁸ Other national mHRDD initiatives introduced after the French law that may have a similar potential include, for instance, the Dutch Child Labour Due Diligence Act of 2019,⁷⁹ the German Supply Chain Due Diligence Act of 2021 (*Sorgfaltspflichtengesetz*)⁸⁰ and the Norwegian Transparency Act of 2021.⁸¹ As Table 1 displays, these regulatory initiatives differ widely on various aspects, resulting in fragmentation and legal uncertainty for global enterprises.⁸²

The European Commission's proposal of 23 February 2022 for a Corporate Sustainability Due Diligence Directive (CSDDD) offers harmonised corporate sustainability due diligence duties for companies with extraterritorial effects and to a large extent incorporates the six HRDD steps in Articles 5–11. However, there also seem to be some (unnecessary) deviations in this proposal from the international soft-law framework that we discussed in Section II.2. For instance, similarly to the French law, the scope of responsibility is limited to “established business relationships”⁸³ and does not cover the entire GVC. In addition, there is a significant emphasis on contractual assurances, including independent third-party verification and model contractual clauses,⁸⁴ whereas it seems that the importance of sectoral initiatives and other multi-stakeholder instruments that are central to the (voluntary) dynamic HRDD process is not fully recognised in the proposal.⁸⁵ As there is currently significant discussion among legislators, scholars and other stakeholders on these and other aspects of the proposed CSDDD, we probably can expect several amendments to this in the further legislative procedure.

To conclude, although it should be designed carefully, leveraging the years of experience resulting from voluntary requirements, there is a growing consensus that mandatory legislation is indispensable to impacting corporate decision-making in order to address and prevent human rights infringements in GVCs. In the next section, we take the

⁷⁸ Bruner, *supra* note 6.

⁷⁹ *Wet zorgplicht kinderarbeid* of 7 February 2017 as adopted by the Senate on 17 May 2019. Note that the act has not entered into force yet.

⁸⁰ See <<https://www.bmas.de/DE/Service/Gesetze-und-Gesetzesvorhaben/gesetz-unternehmerische-sorgfaltspflichten-lieferketten.html>> (last accessed 26 April 2022). The German law applies to German companies that employ at least 3,000 employees (or 1,000 employees as from January 2024) and to foreign companies with the same size with a domestic branch office in Germany.

⁸¹ Act relating to enterprises' transparency and work on fundamental human rights and decent working conditions, LOV-2021-06-18-99. Unofficial English translation at <<https://lovdata.no/dokument/NLE/lov/2021-06-18-99#:~:text=%20The%20Act%20shall%20promote%20enterprises,fundamental%20human%20rights%20and%20decent>> (last accessed 26 April 2022). Following M Krajewski, K Tonstad and F Wohltmann, “Mandatory Human Rights Due Diligence in Germany and Norway: Stepping, or Striding, in the Same Direction?” (2021) 6(3) *Business and Human Rights Journal* 550.

⁸² The table is based on the relevant laws and, for the Netherlands and France: L Enneking, “Putting the Dutch Child Labour Due Diligence Act into Perspective: An Assessment of the CLDD Act's Legal and Policy Relevance in the Netherlands and Beyond” (2019) 4 *Erasmus Law Review* 20; for Norway and Germany: Krajewski et al, *supra*, note 81; and for France: E Savourey and S Brabant, “The French Law on the Duty of Vigilance: Theoretical and Practical Challenges Since its Adoption” (2021) 6(1) *Business and Human Rights Journal* 141.

⁸³ An “established business relationship” means a business relationship, whether direct or indirect, which is or is expected to be lasting, in view of its intensity or duration, and does not represent a negligible or merely ancillary part of the value chain. See Art 3(f).

⁸⁴ Although contractual arrangements can be part of the solution, as mentioned in the OECD guidance, other actions are also important. Moreover, depending on the circumstances, contracts can be ineffective and may only shift responsibilities if, for instance, there is no related change in prices and delivery terms or other change in behaviour by the company itself.

⁸⁵ For instance, A Lafarre, “Mandatory Corporate Sustainability Due Diligence in Europe: The Way Forward” (*Oxford Business Law Blog*, 21 April 2022) <<https://www.law.ox.ac.uk/business-law-blog/blog/2022/04/mandatory-corporate-sustainability-due-diligence-europe-way-forward>> (last accessed 29 June 2022).

Table 1. Mandatory human rights due diligence legislation and initiatives.

National law	Scope	Size	Enforcement	Topic
French “ <i>Loi Vigilance</i> ” (2017)	“Established commercial relationship”	5,000–10,000 employees	Civil (injunctions, civil liability)	Human resources, environment
Dutch “ <i>Wet zorgplicht kinderarbeid</i> ” (2019)	Full chain	Supplying goods/services to Dutch end-users	Administrative and criminal (fines, sanctions)	Child labour
German “ <i>Sorgfaltspflichtengesetz</i> ” (2021)	Full chain but focus on direct suppliers	3,000 (2024: 1,000) employees	Administrative (fines)	Human resources, environment
Norwegian Transparency Act (2021)	Full chain	Covered by s.1–5 Accounting Act or meeting 2 out of 3 criteria: 50 employees (full-time equivalent) + NOK70 million revenue + NOK35 million balance sheet	Administrative (fines, injunctions)	Human resources
European Corporate Sustainability Due Diligence proposal (2022)	“Established business relationship”	Group 1 (500 employees, 150 million net turnover), Group 2, high-impact sectors (250 employees, 40 million net turnover)	Administrative and civil (fines, civil liability)	Human resources, environment

French vigilance law as an example to empirically evaluate whether mHRDD indeed can have these desirable effects.

IV. Empirical analysis

This section includes a simple empirical analysis of the French *Loi au devoir de Vigilance* that was introduced in 2017. Some studies show evidence of an impact of this law on corporate HRDD practices,⁸⁶ but to our knowledge there is no empirical analysis that compares companies that are required to comply with mHRDD and those that are not. In this research, we offer the first insights into the possible effects of the French vigilance law in an empirical setting.⁸⁷ In the following subsections, we first introduce the data and research sample (Section IV.1) and then we show our findings (Section IV.2).

I. Data and sample selection

We use the human rights scores provided in the Refinitiv Environmental, Social and Governance (ESG) database to measure the effect of the French law on corporate human rights practices. The Refinitiv human rights score is one of the ten components that together form the Refinitiv ESG score, and it is based on a numerical scale ranging from 100 (good performance) to 0 (poor performance). The score is based on collected information from publicly available information sources, including information provided by companies, but also from media and news, stock exchange filings and non-governmental organisation (NGO) websites.⁸⁸ It consists of fourteen components (see Table A1 in the Appendix) that are closely aligned with human rights and FLSs as part of HRDD.⁸⁹

We received a non-exhaustive list of 265 French companies subject to the French vigilance law including their compliance with the law from the French NGO CCFD-Terre Solidaire (working together with the NGO Sherpa). From 2018 onwards, they annually identified those companies that needed to comply with the French vigilance rules and monitored them.⁹⁰ For sixty-four of these large (listed) French companies subject to law, we were able to obtain the Refinitiv human rights scores for the entire 2014–2020 sample period. Table 2 provides descriptive sample information.

⁸⁶ For instance, see European Commission (2020), “Study on Due Diligence through the Supply Chain”; Alliance for Corporate Transparency (2019), “Dutch Ministry of Foreign Affairs, Evaluation and Revision of policy on Responsible Business Conduct”.

⁸⁷ By no means is this meant as a complete empirical analysis to establish causality, and we wholeheartedly welcome further research.

⁸⁸ Refinitiv 2021 <<https://thesource.refinitiv.com/thesource/getfile/index/eb47860e-d865-4e3a-af4a-c67fb9e4221a-share-1>> (last accessed 26 April 2022).

⁸⁹ Although the use of data from an ESG index provider such as Refinitiv is not optimal, as such measures are not standardised and studies show that correlations between the scores of large index providers are only moderate in most cases, it is the best available method to measure corporate human rights performance for a large sample of companies. To evaluate the usefulness of the Refinitiv human rights score, we analysed the correlation of this score with the score provided by the Corporate Human Rights Benchmark (CHRB), which is a British multi-stakeholder initiative with the Institute for Human Rights and Business as one of the founding partners. Data for 2019 from the CHRB and Refinitiv show, for a sample of 149 companies, a (statistically significant) Pearson correlation of 48.04%, which is similar to correlations reported in studies that provide comparisons between large index providers. For instance, see F Berg, J Köbel and R Rigobon, “Aggregate Confusion: The Divergence of ESG Ratings” (15 August 2019). Available at SSRN: <<https://ssrn.com/abstract=3438533>> (last accessed 26 April 2022).

⁹⁰ Identification of companies that are required to comply with the French vigilance law is difficult due to insufficient public information. On a request of NGOs to publish a full list of companies, the French Ministry of Economy and Finance indicated that this would be impossible. Following Savourey and Brabant, *supra*, note 82.

Table 2. Descriptive information for the treatment group.

Panel A: Human rights score						
Year	Mean	p10	p25	Median	p75	p90
2014	60.63	13.24	35.25	65.06	86.24	95.45
2015	64.19	23.33	44.10	67.59	90.75	96.55
2016	70.93	25.00	57.77	82.59	94.09	97.06
2017	75.87	50.00	65.99	84.27	93.88	96.46
2018	81.58	58.51	74.13	82.24	93.43	95.53
2019	83.02	65.56	76.52	87.59	92.99	95.70
2020	82.62	66.19	74.81	86.34	92.71	95.08
<i>Total for the period</i>	74.12	35.71	62.02	80.55	92.79	96.43
Panel B: Distribution of companies across industries						
ICB Industry code	Count	% of sample				
10 – Technology	4	6.25				
15 – Telecommunications	2	3.13				
20 – Health Care	4	6.25				
30 – Financials	7	10.94				
40 – Consumer Discretionary	18	28.13				
45 – Consumer Staples	4	6.25				
50 – Industrials	16	25.00				
55 – Basic Materials	4	6.25				
60 – Energy	1	1.56				
65 – Utilities	4	6.25				
<i>Total in the sample</i>	64	100				

Note: The table shows the descriptive information for our sample companies that need to comply with the French vigilance law. The table shows the mean human rights score per year and sample average and also the 10th (p10), 25th (p25), 50th (median), 75th (p75) and 90th (p90) percentiles (Panel A). For many companies, the Refinitiv human rights score is usually updated once per year based on the corporate disclosures. The vast majority of those disclosures take place during the fourth quartile. To align with corporate disclosure practices, updates based on disclosures in the first quartile of the next year (until 31 March) were taken into account for the year before. For instance, the fiscal year of Alstom SA takes place from 1 April to 31 March. The table also shows the Industry Classification Benchmark (ICB) Industry code information of the companies in the sample (Panel B).

Could the mandatory French law have a positive impact on the human rights scores of the companies in our sample? The information in Table 2 signals that the French law may have had an impact on the laggards in our sample: for the 10th percentile, the human rights scores increase from an average of 25.00 in 2016 to 58.51 in 2018, which implies that the average score for these companies more than doubled since 2016 (including a possible anticipation effect). In addition, for the 25th percentile we see an average increase of the human rights score of about 16 in the 2016–2018 period. By contrast, for the companies with higher human rights scores before the implementation of the French law, the effect seems to be smaller or even to be lacking entirely.

To determine whether the increased human rights scores may be related to the implementation of the French vigilance law, we compare the characteristics of our treatment group (ie the sixty-four companies that need to comply with the French vigilance law) with

similar companies that do not need to comply with this law. These control companies were taken from the entire universe of companies in the Refinitiv database for which human rights scores were available in the 2014–2020 sample period.⁹¹ From the 3,424 companies for which all variables were available for the full sample period, we obtained pairs with close covariate values using Mahalanobis distance matching with replacement.⁹² For each treated observation, we found the most similar untreated observation in 2016, which is the year before the French law was introduced. To ensure parallel trends occurred before the treatment took place, the human rights scores of 2014 and 2015 were included as matching covariates. To be able to capture the effects on the laggards in particular, we calculated difference-in-differences estimators for two matched treatment groups: the full sample of treatment companies and their matches; and a reduced sample that includes those treated companies that have a lower human rights score than the average of the treated companies in 2016 and their matches (called “the laggards”). We also used both the full Refinitiv control sample for matching and a reduced sample of only European⁹³ control companies. Table A2 in the Appendix shows the descriptive information for several of these matched pairs.

2. Results

In this section, we estimate the effect of the French vigilance law on the human rights scores of our treated companies using the full and reduced matched samples. Figure 1 shows the trend of the human rights scores for the matched samples, demonstrating that there may be a significant treatment effect resulting from the French vigilance law, particularly for the laggards in the reduced sample. From 2016 to 2017, we can see already an (anticipation) effect of the introduction of the vigilance law, and from 2017 to 2018, we see the largest increase in human rights scores for the treated companies in the laggards group. This finding is in line with Bruner, who states that the French vigilance law directly impacts corporate decision-making.⁹⁴ Figure 1 displays that the matched control sample of European companies that experienced a larger increase in their human rights scores than the control sample based on the full Refinitiv database, both for the full and the reduced sample of laggards. Although Bruner argues that it is unlikely for disclosure obligations to directly impact corporate decision-making,⁹⁵ the results perhaps signal that the NFRD that was implemented by many Member States around 2017 may have had a positive impact on the human rights practices of companies. However, it should be noted that the French companies subject to the vigilance law still outperform these other European companies.

We conduct difference-in-differences panel regression analyses with fixed effects to estimate the average treatment effect on the treated companies in order to see whether the diverging trends in Figure 1 are also statistically significant. Although further research is needed to determine any causal relationships, the results in Table 3 show that for both the full and the laggard samples the treatment effect is statistically significant and positive in most models. Particularly for the reduced sample with laggards, the identified

⁹¹ Excluding those companies in our treatment group. To control for company size and financial performance, we include two financial measures in addition to human rights score and ICB Industry code: the company's market capitalisation (in US\$) and return on assets. N Semenova, “The Public Effect of Private Sustainability Reporting: Evidence from Incident-Based Engagement Strategy” (2021) 1050 *Journal of Business Ethics*; T Barko, M Cremers and L Renneboog, “Shareholder Engagement on Environmental, Social, and Governance Performance” (2021) 6105 *Journal of Business Ethics*.

⁹² Barko et al, *supra*, note 91. For robustness checks, we also use propensity score matching strategies. Semenova, *supra*, note 91.

⁹³ Here, we used different control groups including and excluding Swiss companies.

⁹⁴ Bruner, *supra*, note 6.

⁹⁵ *ibid.*

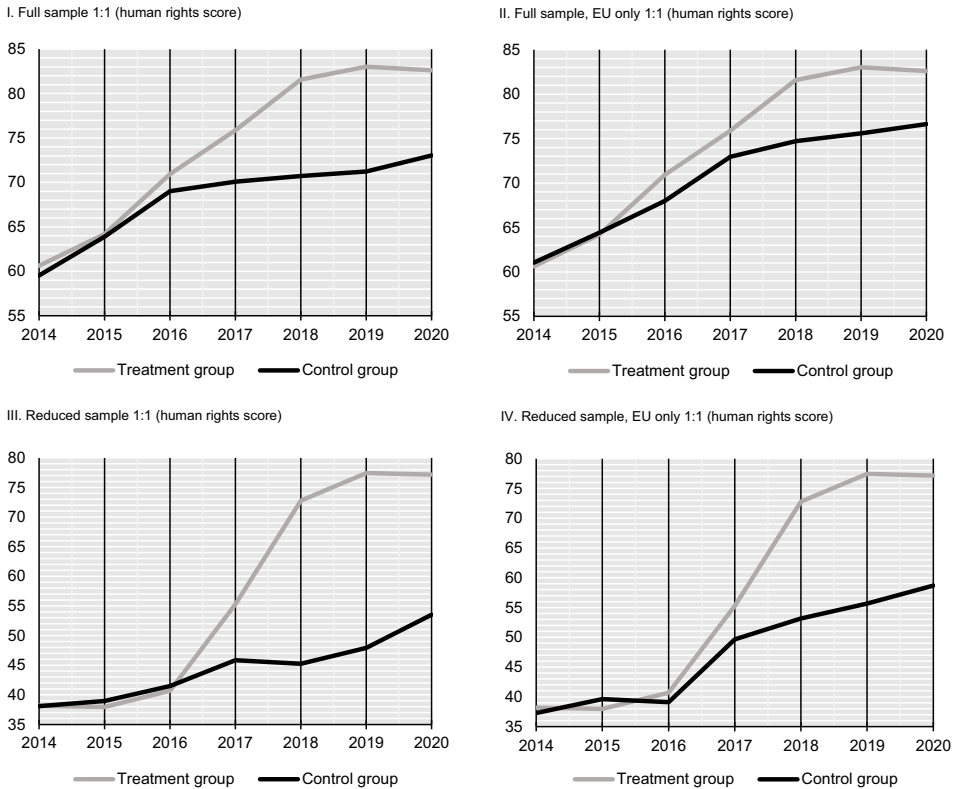


Figure 1. Trend lines (mean human rights scores, matched sample).

Note: Graphs I and II include the full sample of sixty-four treatment companies and their 1:1 matched control companies, and Graphs III and IV show the reduced sample of twenty-four treatment companies (the “laggards”) and their 1:1 matched control companies. Graphs II and IV only include European control companies (including Swiss companies). Groups of control companies following a 3:1 matching strategy and European control companies excluding Swiss companies provide similar trends.

treatment effect is large: Models 4–6 show that, on average, the French vigilance law caused companies to increase their human rights score by more than 12 in 2018.⁹⁶

Figure 1 and Table 3 show that the possible significant impact of the vigilance law is mainly driven by the improvements among the laggards. This could suggest that the other companies already (to a large extent) comply with these obligations that previously only resulted from the soft HRDD framework. Although this certainly could be the case for (some of) the leaders,⁹⁷ it should also be noted that the French vigilance law has some important shortcomings, such as limiting the obligations to established commercial business relationships and preserving the existing legal hurdles for tort victims as discussed in Section III. As a result, the French vigilance law may only be capable of improving the scores of the laggards. The stagnant scores of both treatment groups in 2020 seem to support this conclusion. The large variety in the different national mHRDD initiatives and the heated discussions regarding the design of the CSDDD at the European level show that there are various ways for national and European legislators to increase the mHRDD

⁹⁶ Note that the difference-in-differences estimators also show statistically significant positive results when using the full sample of companies with Refinitiv human rights scores available (3,424 control companies), the full sample of laggards (2,836 control companies) and the European sample of laggards (440 control companies).

⁹⁷ Ruggie et al, supra, note 8.

Table 3. Difference-in-differences estimator.

Variable	Human rights score, full sample, 2018 (1)	Human rights score, full sample, 2018 (2)	Human rights score, full sample, 2018 (3)	Human rights score, laggards sample, 2018 (4)	Human rights score, laggards sample, 2018 (5)	Human rights score, reduced sample, 2018 (6)
Treatment effect	5.1202** (2.1630)	5.7652*** (1.9399)	3.2467 (2.2512)	17.1647*** (4.5173)	13.0524*** (3.7605)	11.9207** (4.9468)
Company fixed effects	Yes	Yes	Yes	Yes	Yes	Yes
Year fixed effects	Yes	Yes	Yes	Yes	Yes	Yes
Treatment effect	2018	2018	2018	2018	2018	2018
Number of observations	873	1,624	860	329	647	329

Note: The table displays the panel data difference-in-differences estimator using company and year fixed effects. Robust standard errors are reported in parentheses. Models 1–3 display the full matched sample and Models 4–6 display the reduced matched sample of laggards. Models 2 and 5 contain 3:1 matching, all other models contain 1:1 matching. Models 3 and 6 include the sample of European control companies (including Swiss companies, but models estimated excluding Swiss control companies show similar results). Control variables for company size (in market capitalisation) and return on assets are included in all models. The parallel trend assumption holds for all models. The treatment effect is estimated for the year 2018. The treatment effects for 2019 are also statistically significant for all samples (not reported), but the treatment effects estimated for 2017 are not statistically significant (not reported). Several estimated models with different matching estimators show statistically significant treatment effects as well (not reported).

* $p < 0.1$, ** $p < 0.05$, *** $p < 0.01$.

requirements in order to improve corporate performance. In this respect, it is also recommended that legislators carefully reflect on the possible side effects of mHRDD requirements. Most initiatives focus on large companies only (see Section III for the different requirements): this may signal to companies that fall outside the scope of these initiatives that there is no need for them to comply with any of the (voluntary) due diligence requirements. For this reason, we would recommend legislators to consider the Dutch Child Labour Due Diligence Act that introduces a general duty of care for *all* companies that sell or supply goods or services to Dutch end-users (see Section III). In addition, due to the particular advantages of the nature of soft law, other elements such as sectoral initiatives and other multi-stakeholder instruments remain important for a comprehensive approach to sustainable GVCs.⁹⁸

Furthermore, Table 2 shows that components 10–14 of the Refinitiv human rights score deal with controversies. Although speculative, one could argue that after the introduction of the French vigilance law there probably was more coverage of human rights controversies in the media. In this case (the vigilance law leading to more media coverage and to the identification of more human rights controversies), the improvements in the other components of the human rights scores might be even bigger than our analyses show. Yet a further consideration of components 10–14 shows that there is little variation and thus does not provide any evidence for this line of reasoning.

Finally, the question can be raised as to whether the results for the treatment companies could (also) be driven by the implementation of the NFRD in 2017. Although more research is recommended here as well, it should be noted that French listed companies were already required to publish non-financial information before the implementation of the NFRD, and this legislation was expanded to unlisted companies that meet certain

⁹⁸ SER, *supra*, note 66.

thresholds within the Grenelle II legislation in 2010.⁹⁹ Particularly, Grenelle II includes forty-two indicators on which listed companies need to report, including, for instance, actions taken to promote human rights, working hours, health and safety conditions and collective bargaining agreements. The indicators also include the promotion and enforcement of the FLSs, explicitly referring to the basic ILO conventions. The legislation to implement the NFRD under French law was based Grenelle II, including these indicators, going beyond European requirements.¹⁰⁰ Therefore, it seems unlikely that our research results are (mainly) driven by the implementation of the NFRD and not the French vigilance law, although we cannot exclude any positive impacts resulting from the NFRD. In any case, the French vigilance law clearly goes beyond Grenelle II's and the NFRD's "comply or explain" obligation by establishing a duty of care for companies related to adverse impacts in their GVCs.¹⁰¹

To conclude, although we admit that the presented empirical analysis is limited due to small sample sizes and flawed human rights data, the French vigilance law receiving substantial criticism and the advantages of soft law potentially being underemphasised, our findings signal that a mandatory duty of care can incentivise corporate decision-makers to internalise the social costs of their business operations.

V. Concluding remarks

mHRDD requirements are increasingly seen as the most effective way to compel (more) companies to (better) address human rights risks in their GVCs, including the FLSs, which are most often under pressure. While mandatory legislation seems to be an important tool for closing the gap between the corporate leaders and laggards when it comes to the protection of FLSs, it needs to be designed carefully with due consideration of possible adverse effects. Our empirical analysis signals that the French vigilance law seems to have had a significant positive effect in compelling laggards to increase their efforts towards more sustainable business models in which workers' rights and other human rights are more effectively protected. Yet we recommend that European legislators increase the mHRDD requirements in the CSDDD to further improve the human rights conduct of companies.

Supplementary material. For supplementary material/s referred to in this article, please visit <https://doi.org/10.1017/err.2022.23>.

Competing interests. The authors declare none.

⁹⁹ Art. 1 Décret 2012-557 du 24 avril 2012 relatif aux obligations des entreprises en matière sociale et environnementale (Decree 2012). Also see C Jeffwitz and F Gregor, "Comparing the Implementation of the EU Non-Financial Reporting Directive" (28 November 2017). Available at SSRN: <<https://ssrn.com/abstract=3083368>> (last accessed 26 April 2022).

¹⁰⁰ Ordonnance n° 2017-1180 du 19 juillet 2017 and Decree n° 2017-1265 du 9 août 2017. Note that companies that are required to draw up a vigilance plan may use this information for their non-financial statement under the NFRD. See Art L 225-102-1(3) of the French Commercial Code.

¹⁰¹ Bruner, supra, note 6.