Volume 11 Part 2 April 1982

0047-2794

Journal of Social Policy



Cambridge University Press

Journal of Social Policy

The Journal of the Social Administration Association

Editor: KEN JUDGE, Assistant Director, Personal Social Services Research Unit, University of Kent at Canterbury

Editorial Board

- J. CARRIER, Lecturer in Social Administration, London School of Economics and Political Science
- A. DEACON, Lecturer in Social Policy, University of Leeds
- E. Fox, Principal Lecturer in Social Policy, Hatfield Polytechnic
- P. HILLYARD, Lecturer in Social Administration, University of Bristol
- K. Jones, Professor of Social Administration, University of York
- J. P. MARTIN, Professor of Sociology and Social Administration, University of Southampton
- ROBERT PINKER (Chairman), Professor of Social Work Studies, London School of Economics and Political Science
- D. E. G. PLOWMAN, Professor of Social Administration, London School of Economics and Political Science
- A. M. Rees (Review Editor), Senior Lecturer in Social Administration, University of Southampton
- KATHLEEN M. SLACK (Social Administration Digest)
- CLARE UNGERSON, Lecturer in Social Policy and Administration, University of Kent at Canterbury
- J. H. VEIT WILSON, Head of the School of Applied Social Science, Newcastle upon Tyne Polytechnic

Overseas Editorial Advisers

MARC BENDICK, Jr. (Washington D.C.) ROBERT MORRIS (Brandeis) NEIL GILBERT (California) J. H. Robb (Wellington, New Zealand) ROBERT J. LAMPMAN (Wisconsin) ALBERT ROSE (Toronto) R. J. LAWRENCE (New South Wales)

Editorial Policy: The Journal of Social Policy is concerned with the historical and theoretical analysis of social policy. It explores the processes and problems in the implementation of social policy at both national and local levels, and the relationship of social administration to all of the social sciences as well as to social work and social action. Its scope is international and it draws on research and developments in other countries besides Britain.

© Cambridge University Press 1982

Copying: This journal is registered with the Copyright Clearance Center, 21 Congress St., Salem, Mass. 01970. Organizations in the USA who are also registered with C.C.C. may therefore copy material (beyond the limits permitted by sections 107 and 108 of U.S. copyright law) subject to payment to C.C.C. of the per-copy fee indicated in the code on the first page of the article. This consent does not extend to multiple copying for promotional or commercial purposes.

ISI Tear Service, 3501 Market Street, Philadelphia, Pennsylvania 19104, USA, is authorised to supply single copies of separate articles for private use only.

For all other use, permission should be sought from the Cambridge or New York offices of the Cambridge University Press.

Subscriptions: Journal of Social Policy (ISSN 0047-2794) is published quarterly in January, April, July and October. The subscription price (which includes postage) of volume 11, 1982 is £32.00 net (US \$88.00 in USA and Canada). Single parts cost £9.50 net (US \$26.00 in USA and Canada) plus postage. Four parts form a volume. Orders, which must be accompanied by payment, may be sent to a bookseller, subscription agent or direct to the publishers: Cambridge University Press, The Edinburgh Building, Shaftesbury Road, Cambridge CB2 2RU. Orders from the USA or Canada should be sent to Cambridge University Press, 32 East 57th Street, New York, NY 10022, USA. Copies of the journal for subscribers in the USA and Canada are sent by air to New York to arrive with minimum delay. Second class postage paid at New York, NY, and at additional mailing offices. POSTMASTER: send address changes in USA and Canada to Cambridge University Press, 32 East 57th Street, New York, NY 10022. https://doi.org/10.1017/S0047279400011612 Published online by Cambridge University Press