# The American Political Science Review

### BOARD OF EDITORS

CLARENCE A. BERDAHL,

University of Illinois

ARTHUR W. MACMAHON,

Columbia University

ROBERT E. CUSHMAN,
Cornell University

CHARLES W. PIPKIN,

Louisiana State University

WALTER F. DODD.

Yale University

THOMAS H. REED.

RUSSELL M. STORY,

University of Michigan

A. C. HANFORD,

Harvard University

Pomona College

CLYDE L. KING, University of Pennsylvania LEONARD D. WHITE,

University of Chicago

FREDERIC A. OGG, Managing Editor, University of Wisconsin.

# VOLUME XXVI

1932

## GEORGE BANTA PUBLISHING COMPANY MENASHA, WISCONSIN 1932

Reprinted with the permission of the American Political Science Association JOHNSON REPRINT CORPORATION JOHNSON REPRINT COMPANY LTD. 111 Fifth Avenue, New York, N.Y. 10003 Berkeley Square House, London, W.1.

# CONTENTS

# NUMBER 1-FEBRUARY, 1932

| Social Diamine IIndon the Constitution A Study in Decempositives Educard         |     |
|--|-----|
| Social Planning Under the Constitution—A Study in Perspectives, Edward S. Corwin | 1   |
| The Teutonic Origins of Representative Government, Charles A. Beard              | 28  |
| The Manchurian Crisis, Quincy Wright   | 45  |
| Legislative Notes and Reviews  | Ŧ   |
| The Results of Governors' Messages in 1931, Harvey Walker                        | 77  |
| State Legislation on Public Utilities in 1931, Orren C. Hormell                  | 84  |
| State Constitutional Development Through Amendment in 1931, Harold               | 01  |
| R. Enslow  | 96  |
| International Affairs  | 30  |
| Relations of the United States with the Assembly of the League of Na-            |     |
| tions, Clarence A. Berdahl   | 99  |
| What Constitutes Readiness for Independence?, Walter H. Ritsher                  | 112 |
| News and Notes, Personal and Miscellaneous, Managing Editor                      | 123 |
| Twenty-seventh Annual Meeting of the American Political Science Asso-            |     |
| ciation, Clyde L. King   | 129 |
| Report of the Committee on Policy for the Year 1931, Thomas H. Reed              | 136 |
| Book Reviews and Notices, A. C. Hanford (ed.)                                    | 150 |
| Recent Publications of Political Interest  |     |
| Books and Periodicals, C. M. Kneier and C. S. Hyneman                            | 184 |
| Government Publications, Miles O. Price  | 214 |
| ·  |     |
| Number 2-April, 1932   |     |
| •  |     |
| Representative Government in Evolution, Charles A. Beard and John D.  Lewis      | 223 |
| The Need for the Development of Political Science Engineering, Henry S.          |     |
| Dennison   | 241 |
| Constitutional Law in 1930-31, Robert E. Cushman                                 | 256 |
| Legislative Notes and Reviews  |     |
| Governors' Messages to Special Legislative Sessions in 1931, Harvey              |     |
| Walker   | 285 |
| Direct Primary Legislation in 1930-31, Louise Overacker                          | 294 |
| Jacobson   | 300 |
| Research Work of the American Legislators' Association, Rodney L.                | 300 |
| Mott   | 311 |
| Public Administration  | 011 |
| The British Royal Commission on the Civil Service, Leonard D. White              | 315 |
| Civil Service in Soviet Russia, Bertram W. Maxwell                               | 318 |
| Trends in Public Personnel Organization, John M. Pfiffner                        | 324 |
| Foreign Governments and Politics   |     |
| The British General Election of 1931, Arthur W. Macmahon                         | 333 |
| British Trade Union Law Since the Trade Disputes and Trade Union                 |     |
| Act of 1927, Edwin E. Witte  | 345 |

| The Swiss National Council Elections of 1931, Harold F. Gosnell  News and Notes, Personal and Miscellaneous, Managing Editor  Fourth Biennial Conference of the Institute of Pacific Relations, Harold | 351<br>354  |
|--|-------------|
| S. Quigley   | 357         |
| Book Reviews and Notices, A. C. Hanford (ed.)  | 363         |
| Books and Periodicals, C. M. Kneier and C. S. Hyneman  | 404         |
| Government Publications, Miles O. Price  | 428         |
| Number 3—June, 1932  |             |
| The Future of the Washington Conference Treaties, Arthur N. Holcombε   | 439         |
| Theories of Majority Rule, John G. Heinberg  | <b>4</b> 52 |
| The Self-Governing Bar, G. W. Adams  | 470         |
| The Federal Judicial Conference, Norman J. Padelford  Foreign Governments and Politics   | 482         |
| The German Presidential Election of 1932, Harwood L. Childs  International Affairs   | 486         |
| Relations of the United States with the Council of the League of Nations,  |             |
| Clarence A. Berdahl  | 497         |
| Political Methodology A Scale for the Measurement of Attitude Toward Candidates for Elec-  |             |
| tive Governmental Office, Herman C. Beyle  | 527         |
| News and Notes, Personal and Miscellaneous, Managing Editor  | 545         |
| The Democratic Joint Policy Committee, W. H. Humbert   | 552         |
| Exchange of Official Publications Between Germany and the United   |             |
| States, Everett S. Brown   | 554         |
| Book Reviews and Notices, A. C. Hanford (ed.)  | <b>55</b> 8 |
| Recent Publications of Political Interest  | 500         |
| Books and Periodicals, C. M. Kneier and C. S. Hyneman  | 599<br>622  |
| Government Publications, Miles O. Price  | 022         |
| Number 4—August, 1932  | i,          |
| The Present Position of Representative Democracy, Harold J. Laski  | 629         |
| The Japanese Emperor, I, Kenneth Colegrove   | 642         |
| State Constitutional Law in 1931-32, Charles G. Haines   | 660         |
| Municipal Legalizing Acts in Iowa, Dorothy Schaffter   | 683         |
| Forms of Municipal Government in Ohio, Roy V. Sherman  | 692         |
| The Metropolitan Water District of Southern California, Edwin A. Cot-  | 205         |
| trell  | 695         |
| Foreign Governments and Politics  Recent Elections in Prussia and Other German Länder, Harwood L.  |             |
| Childs   | 698         |
| Federal Aid in Australia, Kenneth O. Warner  | 705         |
| The Dutch East Indies, John A. Fairlie   | 711         |
| News and Notes, Personal and Miscellaneous, Managing Editor  | 716         |
| ,  |             |

| Radio Program of the American Political Science Association, Thomas H. |      |
|--|------|
| Reed   | 721  |
| Some Political Aspects of Economic Planning, Lewis L. Lorwin           | 723  |
| Book Reviews and Notices, A. C. Hanford (ed.)                          | 728  |
| Doctoral Dissertations in Political Science, Earl W. Crecraft          | 769  |
| Recent Publications of Political Interest                              |      |
| Books and Periodicals, C. M. Kneier and C. S. Hyneman                  | 784  |
| Government Publications, Miles O. Price                                | 807  |
| Number 5—October, 1932   |      |
| Petty Business in Congress, Robert Luce                                | 815  |
| The Japanese Emperor, II, Kenneth Colegrove                            | 828  |
| American Government and Politics                                       |      |
| First Session of the Seventy-second Congress, E. Pendleton Herring     | 846  |
| Public Administration and Administrative Law                           |      |
| Effects of the Growth of Administrative Law upon Traditional Anglo-    |      |
| American Legal Theories and Practices, Charles G. Haines               | 875  |
| American Administrative Law in 1931, Marshall E. Dimock                | 894  |
| The Prestige Value of Public Employment, Leonard D. White              | 910  |
| The Wisconsin Executive Council, John M. Gaus                          | 914  |
| Foreign Governments and Politics                                       |      |
| The German Reichstag Elections of July 31, 1932, Jerome G. Kerwin      | 921  |
| Elections in Soviet Russia, Lazare Teper                               | 926  |
| News and Notes, Personal and Miscellaneous, Managing Editor            | 932  |
| Book Reviews and Notices, A. C. Hanford (ed.)                          | 938  |
| Recent Publications of Political Interest                              |      |
| Books and Periodicals, C. M. Kneier and C. S. Hyneman                  | 977  |
| Government Publications, Miles O. Price                                | 998  |
| NUMBER 6—DECEMBER, 1932  |      |
| William of Occam and the Higher Law, I, Max A. Shepard                 | 1005 |
| The Emancipation of Iraq from the Mandates System, Luther H. Evans     | 1024 |
| Legislative Notes and Reviews  | 1021 |
| Procedures in State Legislative Apportionment, Valdimer O. Key, Jr.    | 1050 |
| Governors' Messages and the Legislative Product in 1932, Harvey Walker | 1058 |
| State Legislation on Public Utilities in 1932, Orren C. Hormell        | 1075 |
| Public Administration  | 1010 |
| Who Should Reorganize the National Administration?, Peyton Hurt        | 1082 |
| News and Notes, Personal and Miscellaneous, Managing Editor            | 1099 |
| The Radio Program of the American Political Science Association,       | 1000 |
| Thomas H. Reed   | 1104 |
| Book Reviews and Notices, A. C. Hanford (ed.)                          | 1107 |
| Major Public Documents   | 1101 |
| The Report on Ministers' Powers, John M. Gaus                          | 1142 |
| The Report of the Commission of Inquiry on Manchuria, Tyler Dennett    | 1148 |
| Recent Publications of Political Interest                              | 1110 |
| Books and Periodicals, C. M. Kneier and C. S. Hyneman                  | 1152 |
| Government Publications, Miles O. Price                                | 1169 |
| Index to Volume XXVI Jessie P. Rossnell                                | 1173 |

# OFFICERS OF THE AMERICAN POLITICAL SCIENCE ASSOCIATION

#### President

W. F. Willoughby, Washington, D.C.

First Vice-President

Leonard D. White, University of Chicago

Second Vice-President

Ellen D. Ellis, Mt. Holyoke College

Third Vice-President

P. Orman Ray, University of California

Secretary and Treasurer
Clyde L. King, University of Pennsylvania

#### EXECUTIVE COUNCIL

President, Vice-Presidents, and Secretary-Treasurer ex-officio

William S. Carpenter, Princeton University
Frederic H. Guild, University of Kansas
Charles E. Hill, George Washington University
Raymond Moley, Columbia University
Lent. D. Upson, Detroit Bureau of Governmental Research
Ben A. Arneson, Ohio Wesleyan University
Raymond L. Buell, New York City
Harold D. Lasswell, University of Chicago
Edward M. Sait, Pomona College
Edward J. Woodhouse, University of North Carolina
Thomas S. Barclay, Stanford University
James Hart, Johns Hopkins University
Morris B. Lambie, University of Minnesota
Kirk H. Porter, University of Iowa

#### FORMER PRESIDENTS

John Bassett Moore

Ernst Freund\*

Frank M. Stewart, University of California at Los Angeles

Frank J. Goodnow
Albert Shaw
Frederick N. Judson\*
James Bryce\*
A. Lawrence Lowell
Woodrow Wilson\*
Simeon E. Baldwin\*
Albert Bushnell Hart
W. W. Willoughby
\* Deceased

Jesse Macy\*
Munroe Smith\*
Henry Jones Ford\*
Paul S. Reinsch\*
Leo S. Rowe
William A. Dunning\*
Harry A. Garfield

James W. Garner
Charles E. Merriam
Charles A. Beard
William B. Munro
Jesse S. Reeves
John A. Fairlie
Benjamin F. Shambaugh
Edward S. Corwin