

---

AMERICAN  
POLITICAL  
SCIENCE  
REVIEW

---

---

SEPTEMBER 1987  
VOLUME 81 NUMBER 3

---

---

## MANAGING EDITOR

**Samuel C. Patterson**  
Department of Political Science  
Ohio State University, 112 Derby Hall  
Columbus, Ohio 43210-1373

## BOOK REVIEW EDITOR

**Robert H. Salisbury**  
Department of Political Science  
Washington University, Campus Box 1063  
St. Louis, Missouri 63130

## EDITORIAL BOARD

**Suzanne Berger**  
Massachusetts Institute of Technology

**David W. Brady**  
Stanford University

**Charles V. Hamilton**  
Columbia University

**John R. Hibbing**  
University of Nebraska, Lincoln

**Harold Jacobson**  
University of Michigan

**Milton Lodge**  
State University of New York  
at Stony Brook

---

**Susan C. Angel**  
**Jean P. Kelly**  
Assistant Editors

**Michael K. Lane**  
Copy Editor

**John M. Orbell**  
University of Oregon

**G. Bingham Powell, Jr.**  
University of Rochester

**Harvey Starr**  
Indiana University

**Dennis F. Thompson**  
Harvard University

**John C. Wahlke**  
University of Arizona

**Raymond Wolfinger**  
University of California,  
Berkeley

---

**Michael S. Bailey**  
**Valerie J. Martinez**  
APSR Interns

**Helen E. Hoelker**  
Editorial Assistant

---

The *American Political Science Review* (ISSN-0003-0554) appears in March, June, September, and December of each year. It is published by the American Political Science Association, 1527 New Hampshire Avenue, N.W., Washington, D.C. 20036, and sent to all members. Dues: Regular Members with income: under \$20,000, \$40; \$20,000-\$29,999, \$50; \$30,000-\$39,999, \$65; \$40,000 and over, \$75; Student Members (limited to 5 years), \$15; Retired Members, \$20; Life Members, \$1,000;

Institutional Members, \$100. Dues allocated for a subscription to the *APSR*: \$10 for individual members, \$80 for institutional members. Changes of address sent to the Membership Secretary of the APSA. Postmaster: Please send notification regarding undelivered journals to address above. Second-class postage paid at Washington, D.C. and at additional mailing offices. Copyright © 1987 by The American Political Science Association.

---

# AMERICAN POLITICAL SCIENCE REVIEW

---

## CONTENTS

---

### ARTICLES

War Cues and Foreign Policy Acts <b>Francis A. Beer, Alice F. Healy,            Grant P. Sinclair &amp; Lyle E. Bourne, Jr.</b> .....	701
Crisis Bargaining, Escalation, and MAD <b>Robert Powell</b> .....	717
Fleeing the Iron Cage: Politics and Culture in the Thought of Max Weber <b>Lawrence A. Scaff</b> .....	737
The Individual Political Economy of Federal Tax Policy <b>Michael R. Hawthorne &amp; John E. Jackson</b> .....	757
The Dynamics of Structural Realignment <b>Stuart Elaine Macdonald &amp; George Rabinowitz</b> .....	775
State Political Culture and Public Opinion <b>Robert S. Erikson, John P. McIver,            &amp; Gerald C. Wright, Jr.</b> .....	797
Television News and Citizens' Explanations of National Affairs <b>Shanto Iyengar</b> .....	815
Threat Escalation and Crisis Stability: A Game-theoretic Analysis <b>Steven J. Brams &amp; D. Marc Kilgour</b> .....	833
Bureaucratic Politics in Radical Military Regimes <b>Gregory J. Kasza</b> .....	851
Stacking the Deck: Bureaucratic Missions and Policy Design <b>Jonathan Bendor, Serge Taylor            &amp; Roland Van Gaalen</b> .....	873
Asymmetric Information and the Coherence of Legislation <b>David Austen-Smith &amp; William H. Riker</b> .....	897

### CONTROVERSIES

Liberalism, Human Rights, and Human Dignity <b>Neil Mitchell, Rhoda E. Howard            &amp; Jack Donnelly</b> .....	921
Why are Congressional Committees Powerful? <b>Keith Krehbiel, Kenneth A. Shepsle            &amp; Barry R. Weingast</b> .....	929

**RESEARCH NOTES**

**Guns and Butter and Government Popularity in Britain**  
**Helmut Norpoth** ..... 949

**Nationalization of the Electorate in the United States**  
**Laura L. Vertz, John P. Frendreis**  
**& James L. Gibson** ..... 961

**BOOK REVIEWS**

Political Theory ..... 973

American Politics ..... 990

Comparative Politics ..... 1016

International Relations ..... 1039

Political Economy ..... 1054

---

**QUARTERLY JOURNAL OF THE  
AMERICAN POLITICAL SCIENCE ASSOCIATION**

---

**SEPTEMBER 1987  
VOLUME 81 NUMBER 3**

---

# AMERICAN POLITICAL SCIENCE ASSOCIATION

1527 New Hampshire Avenue, N.W.  
Washington, D.C. 20036

**PRESIDENT:**

**Samuel P. Huntington**  
*Harvard University*

**PRESIDENT-ELECT:**

**Kenneth N. Waltz**  
*University of California, Berkeley*

**VICE PRESIDENTS:**

**Beverly Blair Cook**  
*University of Wisconsin, Milwaukee*

**Charles O. Jones**  
*University of Virginia*

**Lucian W. Pye**  
*Massachusetts Institute of Technology*

**SECRETARY:**

**Paul Dawson**  
*Oberlin College*

**TREASURER:**

**Helen Ingram**  
*University of Arizona*

**EXECUTIVE DIRECTOR:**

**Thomas E. Mann**

**PROGRAM CHAIR:**  
**Robert Jervis**  
*Columbia University*

**MANAGING EDITOR, APSR:**

**Samuel C. Patterson**  
*Ohio State University*

**COUNCIL, 1985-87:**

**John W. Kingdon**  
*University of Michigan*

**Stephen D. Krasner**  
*Stanford University*

**Paula D. McClain**  
*Arizona State University*

**Karen O'Connor**  
*Emory University*

**Carole Pateman**  
*University of Sydney*

**G. Bingham Powell, Jr.**  
*University of Rochester*

**Kenneth Shepsle**  
*Harvard University*

**Nancy H. Zingale**  
*College of St. Thomas*

**COUNCIL, 1986-88:**

**Robert H. Bates**  
*Euke University*

**David W. Brady**  
*Rice University*

**Demetrios Caraley**  
*Barnard College, Columbia University*

**Francis M. Carney**  
*University of California, Riverside*

**Margaret Karns**  
*University of Dayton*

**David Morgan**  
*University of Liverpool*

**Mitchell Rice**  
*Louisiana State University*

**Robert M. Rosenzweig**  
*Association of American Universities*

• GUNNELL • RIKER • ACHEN • LYNN •

• WALKER • CONLAN • BEAM • HANSEN • BAUM • RUSSETT • EPSTEIN

# APSA

announces the publication of

## Political Science: The State of the Discipline

edited by

**Ada W. Finifter**

*"a remarkable glimpse of a profession at work...  
An invaluable resource for any student or  
practitioner of current politics and policy-making  
in the U.S. — and indeed elsewhere in the world."*

*Choice (February 1984)*

19 Chapters by many of the country's leading  
political scientists reviewing the present state  
and future directions of research in the  
subfields of the discipline.

614 pages with a detailed index to authors  
cited.

---

Paper:	\$15.00* for APSA members \$25.00 for non-members ISBN 0-915654-58-X
Cloth:	\$35.00 ISBN 0-915654-57-1

---

\*This rate effective for classroom adoptions  
placed through bookstores.

(Please include \$2.00 to cover the costs of  
postage and handling)

Send your **prepaid order** to:

### **State of the Discipline**

American Political Science Association  
1527 New Hampshire Avenue, N.W.  
Washington, D.C. 20036

• INGLEDHART • GITHENS • KEOHANE • REISELBACH • SHALALA • STOKES

• HANCOCK • MIGDAL • ASHER • KINDER •