

# The American Political Science Review

## BOARD OF EDITORS

- |  |  |
|--|--|
| WILLIAM ANDERSON,<br>University of Minnesota       | JAMES HART,<br>University of Virginia            |
| ARTHUR W. BROMAGE,<br>University of Michigan       | W. C. JOHNSTONE,<br>George Washington University |
| ROBERT E. CUSHMAN,<br>Cornell University           | ALPHEUS T. MASON,<br>Princeton University        |
| MARSHALL E. DIMOCK,<br>Washington, D. C.           | PETER H. ODEGARD,<br>Amherst College             |
| J. A. C. GRANT,<br>University of California (L.A.) | SCHUYLER C. WALLACE,<br>Columbia University      |
- FREDERIC A. OGG, Managing Editor, University of Wisconsin

VOLUME XXXIV

1940

GEORGE BANTA PUBLISHING COMPANY  
MENASHA, WISCONSIN  
1940

Reprinted with the permission of the American Political Science Association

JOHNSON REPRINT CORPORATION    JOHNSON REPRINT COMPANY LTD.  
111 Fifth Avenue, New York, N.Y. 10003    Berkeley Square House, London, W.1.

First reprinting, 1969, Johnson Reprint Corporation  
Printed in the United States of America

## CONTENTS

### NUMBER 1—FEBRUARY, 1940

The Adaptation of Administrative Law and Procedure to Constitutional Theories and Principles, <i>Charles G. Haines</i> . . . . .	1
Hobbes and Hobbism, <i>Sterling P. Lamprecht</i> . . . . .	31
American Government and Politics	
Personal Attention in Politics, <i>John T. Salter</i> . . . . .	54
The Small Fry and the Party Purse, <i>Sonya Forthal</i> . . . . .	66
Some Soundings in the Party System: Rural Precinct Committeemen, <i>Leon Weaver</i> . . . . .	76
Foreign Government and Politics	
Permanent Advisory Committees to the British Government Departments, <i>John A. Perkins</i> . . . . .	85
British By-Elections: What Do They Prove?, <i>John C. Sparks</i> . . . . .	97
International Affairs	
Safeguarding American Neutrality, <i>James Simsarian</i> . . . . .	105
News and Notes, Personal and Miscellaneous, <i>Managing Editor</i> . . . . .	110
Thirty-fifth Annual Meeting of the American Political Science Association, <i>Kenneth Colegrove</i> . . . . .	117
Book Reviews and Notices . . . . .	131
Recent Publications of Political Interest	
Books and Periodicals, <i>Clyde F. Snider</i> . . . . .	181
Government Publications, <i>Miles O. Price</i> . . . . .	204

### NUMBER 2—APRIL, 1940

Emerging Problems in Public Administration, <i>Henry A. Wallace</i> . . . . .	217
Administration, a Foundation of Government, <i>Charles A. Beard</i> . . . . .	232
The Nature of Political Representation, I, <i>John A. Fairlie</i> . . . . .	236
Constitutional Law in 1938-1939, <i>Robert E. Cushman</i> . . . . .	249
American Government and Politics	
Congressional Investigations of Matters of International Import, <i>James A. Perkins</i> . . . . .	284
The Restoration of Civil and Political Rights by Presidential Pardon, <i>Everett S. Brown</i> . . . . .	295
California Uses the Government Corporation, <i>John McDiarmid</i> . . . . .	300
The Reference Committee of the Ohio House of Representatives, <i>Roscoe Baker</i> . . . . .	306
Municipal Affairs, <i>William Anderson (ed.)</i>	
Philadelphia's Earned Income Tax, <i>Edward W. Carter and Edward B. Shils</i> . . . . .	311
International Affairs	
Democratic Processes in the Trade Agreements Program, <i>Carl Kreider</i> . . . . .	317
News and Notes, Personal and Miscellaneous, <i>Managing Editor</i> . . . . .	333
Book Reviews and Notices . . . . .	339
Recent Publications of Political Interest	
Books and Periodicals, <i>Clyde F. Snider</i> . . . . .	400
Government Publications, <i>Miles O. Price</i> . . . . .	423

NUMBER 3—JUNE, 1940

The Legal Status of American Political Parties, I, <i>Joseph R. Starr</i> . . . . .	439
The Nature of Political Representation, II, <i>John A. Fairlie</i> . . . . .	456
The Elements of Democracy, <i>John D. Lewis</i> . . . . .	467
American Government and Politics	
The Rôle and Management of the Federal Statistical System, <i>Stuart A. Rice</i> . . . . .	481
Federal Aid to the States: 1940 Model, <i>Austin F. Macdonald</i> . . . . .	489
Direct Primary Legislation, 1936-1939, <i>Louise Overacker</i> . . . . .	499
State Constitutional Amendments, 1938-1939, <i>Hubert R. Gallagher</i> . . . . .	506
Organization of the Executive Branch of the National Government of the United States, <i>L. F. Schmeckebier</i> . . . . .	512
Foreign Government and Politics	
The Vocational Senate in Ireland, <i>Arthur W. Bromage and Mary C. Bromage</i> . . . . .	519
International Affairs	
The Historical Meaning of the American Doctrine of Isolation, <i>Albert K. Weinberg</i> . . . . .	539
News and Notes, Personal and Miscellaneous, <i>Managing Editor</i> . . . . .	548
Book Reviews and Notices . . . . .	558
Recent Publications of Political Interest	
Books and Periodicals, <i>Clyde F. Snider</i> . . . . .	617
Government Publications, <i>Miles O. Price</i> . . . . .	643

NUMBER 4—AUGUST, 1940

The War Industries Board, 1917-1918; A Study in Industrial Mobilization, <i>Randall B. Kester</i> . . . . .	655
The Legal Status of American Political Parties, II, <i>Joseph R. Starr</i> . . . . .	685
State Constitutional Law in 1939-1940, <i>Charles Aikin</i> . . . . .	700
American Government and Politics	
The Economic Factor in the Roosevelt Elections, <i>William F. Ogburn and Lolagene C. Coombs</i> . . . . .	719
Foreign Government and Politics	
The Formation of Great Britain's "Truly National" Government, <i>W. Ivor Jennings</i> . . . . .	728
International Affairs	
The British Dominions and Neutrality, <i>H. McD. Clokie</i> . . . . .	737
News and Notes, Personal and Miscellaneous, <i>Managing Editor</i> . . . . .	750
The American Political Science Association and the Problem of Regionalism, <i>Roscoe C. Martin</i> . . . . .	755
Doctoral Dissertations in Political Science, <i>Llewellyn Pfankuchen</i> . . . . .	767
Book Reviews and Notices . . . . .	784
Recent Publications of Political Interest	
Books and Periodicals, <i>Clyde F. Snider</i> . . . . .	831
Government Publications, <i>Miles O. Price</i> . . . . .	856

NUMBER 5—OCTOBER, 1940

The Demise of the French Constitution of 1875, <i>Karl Loewenstein</i> . . . . .	867
--	-----

Political Groups in the Japanese House of Peers, <i>Charles B. Fahs</i> .....	896
American Government and Politics	
Progressive Politics: Wisconsin an Example, <i>Harold F. Gosnell</i> and <i>Morris H. Cohen</i> .....	920
Independence of State Regulatory Agencies, <i>James W. Fesler</i> .....	935
New Techniques in Federal Aid, <i>J. Kerwin Williams</i> and <i>Edward A.</i> <i>Williams</i> .....	947
The Presidential Short Ballot, <i>Spencer D. Albright</i> .....	955
Organization of the Executive Branch of the National Government of the United States, <i>L. F. Schmeckebier</i> .....	959
International Affairs	
Germany's <i>Lebensraum</i> , <i>Charles Kruszewski</i> .....	964
Research and Instruction	
Research Facilities and Materials at the National Archives, <i>Wayne C.</i> <i>Grover</i> .....	976
The Next Decade in Political Science Teaching, <i>Walter H. C. Laves</i> ....	983
Value to Students of Courses in Public Administration, <i>Lewis Meriam</i> ..	986
News and Notes, Personal and Miscellaneous, <i>Managing Editor</i> .....	993
Book Reviews and Notices.....	999
Recent Publications of Political Interest	
Books and Periodicals, <i>Clyde F. Snider</i> .....	1054
Government Publications, <i>Miles O. Price</i> .....	1073

NUMBER 6—DECEMBER, 1940

The Control of War Preparations in the United States, <i>Carl Brent Swisher</i> ..	1085
Decree Powers and Constitutional Law in France Under the Third Republic <i>Otto Kirchheimer</i> .....	1104
Public Administration	
An Approach to a Science of Administration, <i>Edwin O. Stene</i> .....	1124
The Lack of a Budgetary Theory, <i>V. O. Key, Jr.</i> .....	1137
Rural Local Government	
County and Township Government in 1939, <i>Clyde F. Snider</i> .....	1145
International Affairs	
The Use of Atrocity Stories in War, <i>Francis O. Wilcox</i> .....	1167
The War Policy of South Africa, <i>Lucretia L. Ilsley</i> .....	1178
News and Notes, Personal and Miscellaneous, <i>Managing Editor</i> .....	1188
The Program of the Social Science Research Council's Committee on Public Administration, <i>Charles S. Ascher</i> .....	1193
Book Reviews and Notices.....	1197
Recent Publications of Political Interest	
Books and Periodicals, <i>Clyde F. Snider</i> .....	1250
Government Publications, <i>Miles O. Price</i> .....	1269
Index to Volume XXXIV, <i>Mary T. Reynolds</i> .....	1277

OFFICERS OF THE  
AMERICAN POLITICAL SCIENCE ASSOCIATION

*President*

ROBERT C. BROOKS, Swarthmore College

*First Vice-President*

ELBERT D. THOMAS  
United States Senate

*Second Vice-President*

H. CLARENCE NIXON  
Vanderbilt University

*Third Vice-President*

THOMAS S. BARCLAY  
Stanford University

*Secretary and Treasurer*

KENNETH COLEGROVE, Northwestern University

EXECUTIVE COUNCIL

*President, Vice-President, and Secretary-Treasurer ex-officio*

OLIVER P. FIELD,  
Indiana University

CARL J. FRIEDRICH,  
Harvard University

LANE W. LANCASTER,  
University of Nebraska

HOWARD WHITE,  
Miami University

FRANCIS G. WILSON,  
University of Illinois

HARWOOD L. CHILDS,  
Princeton University

CORTEZ A. M. EWING,  
University of Oklahoma

MARTIN L. FAUST,  
University of Missouri

HARVEY WALKER,  
Ohio State University

ROBERT R. WILSON,  
Duke University

ERNEST S. GRIFFITH,  
American University

CHARLES S. HYNEMAN,  
Louisiana State University

RODNEY L. MOTT,  
Colgate University

GEORGE B. NOBLE,  
Reed College

BESSIE C. RANDOLPH,  
Hollins College

FORMER PRESIDENTS

FRANK J. GOODNOW\*

ALBERT SHAW

FREDERICK N. JUDSON\*

JAMES BRYCE\*

A. LAWRENCE LOWELL

WOODROW WILSON\*

SIMEON E. BALDWIN\*

ALBERT BUSHNELL HART

W. W. WILLOUGHBY

JOHN BASSETT MOORE

ERNST FREUND\*

JESSE MACY\*

MUNROE SMITH\*

HENRY JONES FORD\*

PAUL S. REINSCH\*

LEO S. ROWE

WILLIAM A. DUNNING\*

HARRY A. GARFIELD

JAMES W. GARNER\*

CHARLES E. MERRIAM

CHARLES A. BEARD

WILLIAM B. MUNRO

JESSE S. REEVES

JOHN A. FAIRLIE

BENJAMIN F. SHAMBAUGH\*

EDWARD S. CORWIN

WILLIAM F. WILLOUGHBY

ISIDOR LOEB

WALTER J. SHEPARD\*

FRANCIS W. COKER

ARTHUR N. HOLCOMBE

THOMAS REED POWELL

CLARENCE A. DYKSTRA

CHARLES GROVE HAINES

\* Deceased