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## **Design of a Multiple Criteria Decision Analysis Framework for Prioritizing High-Impact Health Technologies in a Regional Health Service**

**Running title:** MCDA framework for prioritizing high-impact technologies

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**Aim:** This study aims to develop a framework for establishing priorities in the regional health service of Murcia, Spain, to facilitate the creation of a comprehensive multiple criteria decision analysis (MCDA) framework. This framework will aid in decision-making processes related to the assessment, reimbursement and utilization of high-impact health technologies.

**Method:** Based on the results of a review of existing frameworks for MCDA of health technologies, a set of criteria was proposed to be used in the context of evaluating high-impact health technologies. Key stakeholders within regional healthcare services, including clinical leaders and management personnel participated in a focus group (n=11) to discuss the proposed criteria and select the final fifteen. To elicit the weights of the criteria, two surveys were administered, one to a small sample of healthcare professionals (n=35) and another to a larger representative sample of the general population (n=494).

**Results:** The responses obtained from health professionals in the weighting procedure exhibited greater consistency compared to those provided by the general public. The criteria more highly weighted were “Need for intervention” and “Intervention outcomes”. The weights finally assigned to each item in the multi-criteria framework were derived as the equal-weighted sum of the mean weights from the two samples.

**Conclusions:** A multi-attribute function capable of generating a composite measure (multi-criteria) to assess the value of high-impact health interventions has been developed. Furthermore, it is recommended to pilot this procedure in a specific decision context to evaluate the efficacy, feasibility, usefulness and reliability of the proposed tool.

**Keywords:** Multiple-Criteria Decision Analysis, healthcare technologies, prioritisation, resource allocation

# 1. INTRODUCTION

The growth of healthcare expenditure poses significant challenges to resource allocation in public health systems. Demographic (e.g. aging) and non-demographic determinants of healthcare spending (e.g. biomedical technology innovation), exert considerable pressure on public budgets (1-6). Consequently, healthcare managers face the daunting task of making decisions with substantial opportunity costs within increasingly complex and multifaceted contexts (7-8).

In the European context, a value-based approach is employed to assist in public financing and pricing decisions concerning new health technologies (9). For instance, the United Kingdom assesses value by comparing the cost-utility of an intervention (measured as the Incremental Cost per Quality-Adjusted Life Year gained) with an efficiency threshold (10). In France and Germany, however, value is determined based on the incremental therapeutic benefits and domestic reference pricing, with cost-effectiveness playing a small role in the overall approach (11, 12).

Furthermore, significant advancements in biomedical innovation have added complexity to the evaluation and decision-making processes (13-15). Due to potential conflicts of interest among stakeholders, there is an increasing use of methodologies that systematize the criteria for assessing health technologies. The Multiple Criteria Decision Analysis (MCDA) is particularly notable in this regard, encompassing a set of methods that aid in prioritizing actions by assigning relative importance to each criterion reflecting different dimensions of health technology's performance. These dimensions include clinical effectiveness, safety, cost, ethical considerations, and patient preferences (16-19).

The aim of this study is to design an MCDA framework to inform decisions on the incorporation of high-impact technologies in the regional health service of Murcia, Spain. By 'high impact' technologies, we mean both impact on patients' health -reducing the

27 burden of disease they bear, and/or impact on the available budget -consequently  
28 displacing other healthcare services.

29 The Spanish healthcare system is a markedly decentralized one, with a notable degree  
30 of autonomy in how each regional health service prioritizes funding for new healthcare  
31 technologies, especially those that do not involve pharmaceuticals. Although MCDA is  
32 currently used by some Spanish regions (e.g. Catalonia uses this methodology to assess  
33 some drugs), in the Region of Murcia -a relatively small Spanish region, accounting for  
34 3 percent of the national population- there is currently no formalized procedure with  
35 explicit criteria for making these decisions. This lack of a standardized process results in  
36 significant differences between health areas.

37 The specific objectives are to select the criteria that will be part of the scheme, as well  
38 as to obtain the weights of each of them based on the preferences of health professionals  
39 and general population. The task of assigning scores to each of the criteria is outside the  
40 scope of our study, so in this respect it is similar to the approach followed by Cleemput  
41 et al. (20) in their report for the Belgian Health Care Knowledge Centre (KCE).

42 The next section provides a summary of the fundamental aspects of MCDA and its  
43 applications. In Section 3, we elaborate on the methodologies employed to develop an  
44 MCDA framework tailored to assess high-impact health technologies within the context  
45 of a Spanish regional health service. The findings derived from the analysis are  
46 presented in Section 4, followed by a Discussion section, which precedes the final  
47 conclusions.

## 48 **2. THE MULTIPLE CRITERIA DECISION ANALYSIS FRAMEWORK**

49 A classical definition of MCDA is that by Keeny and Raiffa (21), “a methodology for  
50 appraising alternatives on individual, often conflicting criteria, and combining them into  
51 one overall appraisal”. The potential of MCDA in healthcare decision-making was  
52 recognized in the 1980s and, since then, the use of MCDA in health technology

53 assessment (HTA) has been actively promoted, based on its potential, but also criticized,  
54 because of doubts about its suitability (22). Nevertheless, MCDA has been widely utilized  
55 in the healthcare sector for various decision-making purposes (23, 24), such as new  
56 technology evaluations (25, 26), assessment of orphan drugs (27, 28), risk-benefit  
57 assessments (29), hospital purchasing (30-33), and establishing priority frameworks for  
58 different types of interventions (34, 35).

59 Interest in using MCDA to inform decisions on public financing of new technologies has  
60 also grown in recent decades. Consequently, various guidelines have been developed  
61 based on this methodology by HTA institutions (19, 20, 25, 36).

62 MCDA is typically categorized into two main approaches: qualitative and quantitative. In  
63 qualitative MCDA, technologies are evaluated through deliberation about their  
64 performance on explicitly defined criteria (37). The goal of quantitative MCDA is to obtain  
65 a global measure of the value of each technology. An overwhelming majority of studies  
66 that have utilized MCDA in HTA are of a quantitative nature (37).

67 Quantitative MCDA frameworks comprise three primary phases (19): selection of criteria,  
68 weighting of criteria, and application of the framework established in the two previous  
69 phases. The selection of criteria must adhere to the requirements set forth in the  
70 recommendation guide of the International Society for Pharmacoeconomics and  
71 Outcomes Research (ISPOR): completeness, non-redundancy, no-overlap, and  
72 preference independence (18).

73 Performance for each criterion can be measured using various scales (binary,  
74 categorical, ordinal, ratio, interval, etc.). On the other hand, weighting involves eliciting  
75 stakeholders' preferences between criteria (22). Weights reflect the "trade-offs" between  
76 criteria and are needed to combine the scores on individual criterion into a unique  
77 measure of "total value".

78 There are different types of methods for scoring and weighting criteria: direct methods,  
79 hierarchical methods, discrete choice methods, and matching methods (38). The source  
80 of preferences depends on the type of decision problem. The “stakeholders” can be  
81 members of the Regulatory Committees or the Health Technology Assessment  
82 Committees, patients, clinical leaders and other health professionals, or the general  
83 public (22).

84 Once the alternatives' performance is scored and the criteria are weighted, their values  
85 must be aggregated to determine which intervention generates the highest value.  
86 Aggregation can be performed using a variety of procedures (e.g. additive, multiplicative,  
87 regression), depending on the methods used to score the criteria and assign weights  
88 (39).

89 Subsequently, uncertainty analysis in the ADM framework is conducted similarly to  
90 economic evaluation studies. Sensitivity analysis should consider all sources of  
91 uncertainty (structural, stochastic, parameter, etc.), and can be deterministic or  
92 probabilistic (40).

### 93 **3. METHODOLOGY**

#### 94 **3.1. Selection and Structuring of the criteria**

95 To select the criteria that will constitute the MCDA framework, a discussion meeting was  
96 conducted with a carefully selected group of organizational members. The group  
97 included various high-ranking officials from the regional health service, as well as health  
98 area managers and other mid-level executives (more detailed information is available in  
99 Table S1 of the Supplementary material 1). All of them possess decision-making  
100 authority regarding the purchase and use of these technologies. The meeting took place  
101 on November 26, 2021, at the facilities of the regional health service.

102 Prior to the meeting, the participants were provided with a list of criteria. These criteria  
103 resulted from a two-step pre-selection process conducted by the research team. Firstly,

104 a set of criteria were selected from the latest version of the EVIDEM framework (41). The  
105 EVIDEM (Evidence and Value: Impact in Decision-Making) framework consists of a “core  
106 model” with thirteen quantifiable criteria, grouped into five domains, supplemented by a  
107 contextual tool of six qualitative criteria and one criterion related to the opportunity costs  
108 of the intervention. Each generic criterion may encompass specific subcriteria pertinent  
109 to distinct therapeutic areas or intervention types.

110 Fourteen criteria were chosen, comprising the thirteen criteria from the “core model” and  
111 the Opportunity Cost Considerations criterion. The reason for selecting most of the  
112 criteria from the EVIDEM framework was that these criteria are generic and universally  
113 applicable (42).

114 Additionally, the criteria from the KCE framework were integrated, with appropriate  
115 modifications when necessary. The KCE report (35) includes results from a survey of the  
116 general population and health decision-makers, aimed to assign weights to ten criteria  
117 grouped into three categories: therapeutic needs, social needs, and the added value of  
118 the new treatment. These criteria were based on a transparent decision framework  
119 previously developed by the KCE (43) , designed to enhance accountability in the realm  
120 of public healthcare benefits reimbursement, a goal closely aligned with the objectives  
121 of our proposal. Hence, we chose to integrate some of its criteria in our framework.

122 The criteria thus selected were then grouped into five domains, and are those shown in  
123 Table 1, with the exceptions and qualifications indicated at the foot of the table. The  
124 precise definition of domains, criteria and sub-criteria can be found in the glossary  
125 (Supplementary material 2).

126 The dynamics of the discussion meeting was as follows: First, the objective and  
127 mechanics of the meeting were explained to the participants. The domains were then  
128 voted on, followed by a debate and discussion of the results, which, if applicable, could  
129 lead to an extension or reduction of the domains. The criteria were then voted on,

130 following the same methodology as for the domains: voting, debate and discussion and,  
131 if necessary, extension, reduction and/or relocation of the criteria. Finally, this same  
132 process was carried out with the sub-criteria included within each criterion previously  
133 selected.

134 It is important to emphasize that, before each vote, participants could suggest additions  
135 or modifications to the list of domains or criteria under consideration. The objective was  
136 to reach final decisions by consensus after discussing the results following each vote. If  
137 consensus was not achieved, the majority rule was applied.

### 138 **3.2. Weighting of the criteria**

139 To obtain the weights associated with the criteria, we conducted surveys with two distinct  
140 samples: decision-makers and healthcare professionals from the Regional Health  
141 Service, and a sample drawn from the general population of the Region of Murcia. This  
142 approach allows us to compare the judgments of professionals, who possess specialized  
143 expertise, against the presumably less informed viewpoint of the general population.

144 Sixty-seven professionals were extended invitations by the Regional Health Service to  
145 participate in the survey. Among the recipients were area managers, hospital medical  
146 directors, coordinators, and heads of specialized services with high technological  
147 requirements (surgery, oncology, etc.). The response rate was 52 percent (thirty-five  
148 respondents).

149 A representative sample of the population (n=500) was obtained through a two-stage  
150 stratified sampling methodology. To optimize the response rate, recruitment strategies  
151 included advance contact, reminders, and appointment scheduling. As the survey was  
152 endorsed by the Health Department, high collaboration was achieved, obtaining a  
153 response rate of 99 percent (494 valid questionnaires). Statistics of this sample are  
154 available in Supplementary material 1 (Table S2).



155 Two questionnaires were designed, and interfaces were programmed for this purpose,  
156 with one questionnaire tailored for each sample. The structure of each questionnaire was  
157 similar in both surveys, except for the need to include additional information in the case  
158 of the general population. In the latter, wording was slightly simplified to ensure  
159 comprehension. Both questionnaires started with an introduction to the survey's primary  
160 objective, namely, to determine the relative importance assigned by the respondents to  
161 the different criteria within the analysis framework.

162 The questionnaire for professionals was administered online, while computer-assisted  
163 personal interviews (CAPI) were conducted in the homes of participants for the general  
164 population sample,.

165 To assign weights to the domains, criteria, and sub-criteria, we utilize the allocation of  
166 100 points. This method involves distributing 100 points among the domains, 100 points  
167 among the criteria within each domain, and 100 points among the sub-criteria within each  
168 criterion. Some screenshots can be seen in Supplementary material 3.

169 The weights obtained from the two subsamples were compared by means of parametric  
170 (t-test for independent samples) and nonparametric (Mann-Whitney- Wilcoxon) tests.

## 171 **4. RESULTS**

### 172 **4.1. Selection of the criteria**

173 The initial proposal described in the previous section was presented to the eleven  
174 members of the discussion group responsible for selecting the criteria. Before voting on  
175 the domains, one of the participants suggested adding a domain that captured the  
176 availability of resources within the healthcare system to incorporate the technology under  
177 evaluation, as well as its impact on the system's organization. This proposal was  
178 accepted by consensus, and the "Feasibility" domain was added, including two criteria  
179 (see Table 1). All domains received unanimous support from the participants, except for  
180 the "Knowledge of the intervention" domain, which recorded two opposing votes.

181 The criteria received unanimous endorsement from the participants, with few exceptions:  
182 "Comparative safety," "Patient-perceived outcomes," "Preventive benefit," "Therapeutic  
183 benefit," and "Non-healthcare costs" received one opposing vote; the "Expert  
184 consensus" criterion was supported by eight out of eleven participants. After a brief  
185 debate, participants agreed to relocate the domain "Type of benefit" and its  
186 corresponding criteria ("Preventive benefit" and "Therapeutic outcome") as a criterion  
187 within the "Outcome of the intervention" domain.

188 The subcriteria that did not receive 100 percent of the votes from the attendees were  
189 "Unmet needs in HRQoL", "Change in intermediate outcomes", and "Change in HRQoL"  
190 (one opposing vote each), "Change in convenience" (three opposing votes), and "Unmet  
191 needs in convenience" (four opposing votes).

192 It was understood that all criteria and subcriteria were validated by the participants in the  
193 meeting, with the clarifications provided. The final criteria are as shown in Table 1.

194 **Table 1**

#### 195 **4.2. Weighting of the criteria**

196 Table 2 presents the mean weights, accompanied by their standard deviation, for all the  
197 domains, criteria, and sub-criteria, obtained from each sample. In both cases, the same  
198 three domains receive the highest weightings. "Need for intervention" occupies the top  
199 position, with a weight of 28.1 percent in the general population subsample and 23.7  
200 percent in the healthcare professionals' sample. The domain "Intervention outcomes" is  
201 ranked second (24.6 and 23.1 percent, respectively), and the third domain is "Knowledge  
202 about the intervention", (19.0 and 19.5 percent). In the general population subsample,  
203 the fourth-ranking domain is "Feasibility" (14.5 percent). Conversely, healthcare  
204 professionals place the domain "Impact on the economy" in fourth position (18.5  
205 percent).

206 **Table 2**

207 The average weight assigned by the general population is higher than that given by  
208 healthcare professionals for the first two domains, and lower for the remaining three  
209 domains. However, statistically significant differences in mean weights between the two  
210 subsamples are observed only in the domain "Economic impact" ( $p=0.007$ ).

211 Regarding the criteria, nine of them receive higher weights from the general population  
212 than from healthcare professionals, while six receive lower weights. Nevertheless,  
213 statistically significant differences (at the 95 percent confidence level) between the  
214 means of the two groups are found only in one criterion of the first domain ("Affected  
215 population") and in two criteria of domain IV ("Non-medical costs" and "Opportunity costs  
216 and budget impact"). Lastly, none of the fifteen sub-criteria exhibit significantly different  
217 weights between the means of the two subsamples.<sup>1</sup>

218 The analysis of the distribution of absolute frequencies from the combined sample set  
219 ( $N=529$ ) suggests a greater dispersion of scores in the first two domains compared to  
220 the rest, particularly the last two domains. The medians of the scores decrease as one  
221 progresses through the domains. The median for the "Need for intervention" domain is  
222 25, followed by 20 for the "Outcomes of the intervention" and "Knowledge of the  
223 intervention" domains, and finally 10 for the "Economic impact" and "Feasibility" domains.

224 Differentiating between the two samples, histograms in Figure 1 confirm the higher  
225 concentration of weights assigned by the sample of health professionals within a  
226 narrower range, typically not exceeding 30, compared to the general population sample,  
227 which exhibits a more skewed distribution spreading to the right.

## 228 **Figure 1**

229 In Figure 2 it is evident that the dispersion is significantly higher in the general population  
230 sample, although the medians, with the exception of the "Economic Impact" domain and,

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<sup>1</sup> When the Mann-Whitney-Wilcoxon test is employed, the statistically significant differences extend to the sub-criteria Impact on HRQoL ( $p = 0.034$ ), Impact on life expectancy ( $p = 0.034$ ), Change in prevalence ( $p = 0.043$ ), and Unmet needs in effectiveness ( $p = 0.043$ ).

231 to a lesser extent, “Feasibility” are very similar. This greater homogeneity of the  
232 responses from the health professionals sample extends broadly when comparing the  
233 scores assigned to the criteria and sub-criteria, as shown in Table 2.

234 **Figure 2**

235 The different nature of the preferences and the significant difference in sample sizes  
236 between the two surveys make it impractical to integrate them into a single population to  
237 derive a measure of central tendency for establishing the weights. Combining the two  
238 samples would inevitably introduce bias towards social preferences, as they represent  
239 more than ninety-three percent of the total respondents. Therefore, we propose taking  
240 the average of the means obtained in the two samples for each item, that is, an equal-  
241 weighted sum of the mean weights from each subsample. By doing so, the resulting  
242 weights offer a more appropriate synthesis of both perspectives. These weights, rounded  
243 to the nearest integer, are presented in Table 3.

244 **Table 3**

245 Once the high-impact technology has been valued, by assigning a score to each of the  
246 criteria and subcriteria -which falls outside the scope of this article, these scores should  
247 be combined with the weights in Table 3 as follows:

248 
$$V = \sum_{i=1}^5 \sum_{j=1}^{15} \sum_{k=1}^{15} \{(w_i S_i) \cdot (w_j S_j) \cdot (w_k S_k)\}$$

249 In the formula,  $i$ ,  $j$ , and  $k$  represent the domains, criteria, and subcriteria of the analysis  
250 framework, respectively. The weightings from Table 3 are denoted as  $w_i$ ,  $w_j$ , and  $w_k$ ,  
251 representing the weights normalized to a total of one.  $S_i$ ,  $S_j$ , and  $S_k$  represent the scores  
252 assigned by the decision makers to each domain, criterion, and subcriterion of the  
253 respective technology being evaluated.

254

255 **5. DISCUSSION**

256 This article develops an MCDA framework for the evaluation of high-impact health  
257 technologies in a Spanish Regional Health Service. A multi-attribute function has been  
258 developed capable of generating a composite measure to assess the benefits and costs  
259 of high-impact health interventions, based on the preferences of healthcare  
260 professionals and the general population.

261 Out of the five domains, “Need for intervention” and “Outcomes of the intervention” are  
262 the most highly weighted by both samples. “Affected population”, “Disease severity”, and  
263 “Quality of the evidence” ranked at the top among the 15 criteria, a result which is in line  
264 with other studies (44-46). While it is true that the first two mentioned domains absorb a  
265 50 percent of the total value of the weighting function, the results also suggest that  
266 participants exhibit a certain tendency to distribute points equally between criteria and  
267 between sub-criteria. This pattern resembles, in some respect, the so-called equalizing  
268 bias (i.e., the tendency of decision-makers to assign the same weight to different  
269 attributes), which seems to affect particularly in point allocation rules, though the bias is  
270 less acute under a hierarchical structuring of the decision problem, such as the format  
271 used in our study (47). There seems to be also a tendency to use round numbers, which  
272 is common in this type of point allocation exercise (48).

273 Although a remarkable coincidence exists between the weights from the general  
274 population and those from the decision makers, some differences arise. First, healthcare  
275 professionals give more importance to the economic aspects of the intervention, which  
276 coincides with the results of previous studies (49, 50). Professionals assigned a weight  
277 to the domain “Economic impact” that is 4.5 points higher than the weight assigned by  
278 the general population. One possible explanation is that professionals are more aware  
279 of the budget constraint and, consequently, more sensitive to the costs of interventions  
280 and their economic impact in general.

281 Another interesting finding is that the dispersion of the weights of the domains is  
282 significantly higher in the general population sample than among the decision makers,  
283 although the medians turned to be very similar, with the exception of the “Economic  
284 Impact”. This greater homogeneity of the responses provided by healthcare  
285 professionals seems a logical result, given that, firstly, the shared characteristics among  
286 members of this sample (employment status, level of education), as well as the  
287 presumably narrower age range it contains, make it more homogeneous. Secondly, it  
288 can be assumed that professionals may have more solidly formed opinions, and are  
289 therefore less prone to variability. Added to this is the disparate sample size of both  
290 groups of respondents, which may also help explain the differences in the degree of  
291 dispersion of the responses.

292 A controversial methodological issue has to do with the inclusion of cost-related  
293 attributes among the criteria. There are theoretical arguments for and against (18). It has  
294 been argued that the aim of MCDA is to create a composite score of benefit, being the  
295 main question to be answered how much money should be spent for one unit of that  
296 composite score (51). Some researchers considered as unrealistic to assume that  
297 individuals can derive value functions for all criteria including costs and provide weights  
298 for the value function of costs in relation to that of the other criteria (37). Regarding cost-  
299 effectiveness, specifically, it has been recommended not to include it, from a technical  
300 perspective, since it is already a composite of costs and benefits (17). One could  
301 assume, even, that the cost-effectiveness criterion, in some way, is implicitly included  
302 within the 'intervention outcomes' domain (52).

303 On the other hand, advocates of including costs argue that, by doing so, respondents  
304 explicitly make trade-offs between costs and the rest of the criteria, making explicit their  
305 contribution throughout the entire decision-making process (53). In a review of MCDA  
306 studies to support health technology assessment (37), eighty percent of the studies  
307 included costs, and fifty-seven percent included cost-effectiveness, as criteria in the

308 value measurement model. Another systematic review of criteria and scoring functions  
309 (54) found that cost-related criteria were considered in more than fifty percent of the  
310 selected studies. In our study, we opted for including cost-related criteria in the MCDA  
311 framework, as it is the case in some recent studies (49, 55).

312 Incorporating the perspectives of various stakeholders is a fundamental aspect of MCDA.  
313 Stakeholder engagement ensures that the evaluation process reflects the values,  
314 concerns, and preferences of patients, healthcare professionals, payers, and  
315 policymakers, thereby fostering transparency, legitimacy, and acceptance of the final  
316 decision. Our study, as the Belgian framework (20), and in contrast to most examples in  
317 literature, incorporates the general population in the weighting stage, which is in line with  
318 the purpose of the MCDA scheme that has been designed, i.e., the incorporation of high-  
319 impact technologies into the public system. We think this is one of the strengths of the  
320 study, although we acknowledge as a potential limitation of the design the omission of  
321 incorporating the perspective of the general population (or the patients' perspective) in  
322 the initial phase of criterion identification.

323 Despite its advantages, MCDA faces certain challenges and limitations, and our study is  
324 no stranger to these. The selection and weighting of criteria can be subjective, leading  
325 to potential biases in decision outcomes, and this could be somehow present in our  
326 results. Particularly, the method chosen for weighting the criteria, namely, the 100-points  
327 allocation procedure, has been regarded as a more prone to framing bias, as criteria and  
328 their performance ranges are not explicitly traded off (37). Nevertheless, when choosing  
329 a method for weighting, time and resources required, as well as cognitive burden  
330 imposed to participants should also be considered (56). The method we chose has the  
331 advantage of its simplicity and understandability, and it has been successfully used in  
332 previous studies (57).

333 On the other hand, the advisability of incorporating a deliberative component into any  
334 quantitative MCDA has been suggested (37), allowing the decision-making body to carry

335 out a flexible interpretation of the results. This is the spirit that guides the proposal, not  
336 that of providing a rigid framework where the score obtained with the multi-attribute  
337 function becomes the sole input to consider in the decision-making process.

338 Finally, validation of the proposed framework would require its application in order to  
339 detect possible shortcomings or dysfunctions that could become apparent at the time of  
340 its use for the evaluation of a specific intervention or technology. The availability and  
341 reliability of data for all criteria could pose practical difficulties. And furthermore,  
342 interpreting and communicating the results of MCDA to diverse stakeholders can be  
343 complex, demanding effective communication strategies.

344 Future research, afterwards the framework has been used for a time, could check  
345 whether it has indeed been useful for decision-makers of the regional health service. A  
346 reassessment of its suitability should be done periodically and, depending on its success  
347 for making better decisions, to transfer to other instances.

## 348 **6. CONCLUSIONS**

349 Multi-Criteria Decision Analysis constitutes a valuable approach to systematically and  
350 transparently support decision-making, enabling a comprehensive evaluation of  
351 healthcare technologies based on various criteria. This article presents a multi-criteria  
352 decision scheme to guide the purchasing decisions of new high-impact technologies in  
353 a Spanish regional health service where, currently, no formal procedure with objective  
354 criteria exists for adopting such decisions. The development of the scheme has  
355 considered, in its different phases, the preferences of managers, healthcare  
356 professionals, and the general population. Although the contributions of the former have  
357 shown a higher degree of consistency and lower dispersion than the preferences of the  
358 general population, no significant discrepancies have been detected in how criteria are  
359 prioritized between the two groups. The result is a multi-attribute function capable of  
360 generating a composite measure to assess the costs and benefits of high-impact



361 interventions, with 'need for intervention' and 'outcomes of the intervention' emerging as  
362 the most relevant domains or attributes. Implementing this framework in a specific  
363 decision context would provide valuable information about the effectiveness of this tool  
364 in informing priority setting in resource allocation within the regional health system.

365

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## **Conflicts of Interest**

None.

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**Table 1.- Criteria of the MCDA resulting from the focus group**

<b>Domains</b>	<b>Criteria</b>	<b>Subcriteria</b>
Need for intervention	• Disease severity	• Impact on HRQoL • Impact on life expectancy
	• Affected population	---
	• Unmet needs	• In effectiveness • In HRQoL • In safety • In convenience
Outcomes of the intervention	• Comparative effectiveness	• Change in life expectancy • Change in intermediate results • Change in prevalence
	• Comparative safety	---
	• Comparative patient-reported outcomes	• Change in HRQoL • Change in convenience
	• Type of Benefit <sup>(1)</sup>	• Preventive benefit • Therapeutic benefit
Knowledge about the intervention	• Quality of evidence	• Validity • Relevance
	• Expert consensus	---
Economic impact	• Direct healthcare costs	---
	• Other healthcare costs	---
	• Non-medical costs	---
	• Opportunity cost and budget impact	---
Feasibility <sup>(2)</sup>	• Availability of resources in the system	---
	• Organizational impact	---

Source: Own elaboration, based on EVIDEM 10th edition (55), the KCE framework. (35), and the results of the decision-makers discussion group.

<sup>(1)</sup> The criterion “Type of benefit” was initially included as a domain in the proposal submitted for debate and vote. The participants in the focus group agreed to relocate it as a criterion, within the domain “Outcomes of the intervention”. <sup>(2)</sup> The domain “Feasibility” and its two criteria were absent in the initial proposal, but were added as a result of the focus group discussion.

**Table 2.- Weights of the domains, criteria and subcriteria from the two subsamples**

	General population		Health-care professionals		Difference (GP – HCP)	
	Mean	St.Dev.	Mean	St.Dev.	Mean	<i>P-value</i>
<b>I.- Need for intervention</b>	<b>28,08</b>	<b>16,28</b>	<b>23,69</b>	<b>7,60</b>	<b>4,39</b>	<b>0,114</b>
• Disease severity	41,10	18,52	36,31	11,55	4,79	0,132
○ Impact on HRQoL	55,53	20,46	61,31	11,56	-5,79	0,099
○ Impact on life expectancy	44,47	20,46	38,69	11,56	5,79	0,099
• Affected population	31,18	15,88	36,71	9,96	-5,53	0,043*
• Unmet needs	27,71	16,86	26,97	9,01	0,74	0,797
○ In effectiveness	28,16	15,69	31,29	9,51	-3,12	0,246
○ In CVRS	28,73	14,66	25,40	6,46	3,33	0,183
○ In safety	22,76	12,06	24,00	6,04	-1,24	0,546
○ In convenience	20,35	13,30	19,31	5,21	1,03	0,648
<b>II.- Outcomes of the intervention</b>	<b>24,56</b>	<b>15,89</b>	<b>23,14</b>	<b>6,31</b>	<b>1,42</b>	<b>0,601</b>
• Comparative effectiveness	26,59	14,14	28,40	8,30	-1,81	0,455
○ Change in life expectancy	39,48	19,50	37,74	8,87	1,73	0,602
○ Change in intermediate results	31,10	17,24	29,54	7,39	1,55	0,597
○ Change in prevalence	29,43	17,08	32,71	10,00	-3,29	0,262
• Comparative safety	23,97	12,96	23,63	6,23	0,34	0,877
• Comparative patient reported outcomes	25,31	15,25	24,31	6,83	1,00	0,702
○ Change in HRQoL	59,18	19,59	61,97	9,88	-2,80	0,403
○ Change in convenience	40,82	19,59	38,03	9,88	2,80	0,403
• Type of benefit	24,13	15,13	23,66	7,15	0,47	0,855
○ Preventive benefit	52,38	19,89	54,69	11,67	-2,31	0,498
○ Therapeutic benefit	47,62	19,89	45,31	11,67	2,31	0,498
<b>III.- Knowledge about the intervention</b>	<b>18,98</b>	<b>12,58</b>	<b>19,46</b>	<b>6,82</b>	<b>-0,48</b>	<b>0,825</b>
• Quality of the evidence	59,03	21,23	61,57	10,34	-2,54	0,483
○ Validity	54,89	18,64	51,34	11,33	3,55	0,267
○ Relevance	45,11	18,64	48,66	11,33	-3,55	0,267
• Expert consensus	40,97	21,23	38,43	10,34	2,54	0,483
<b>IV.- Economic impact</b>	<b>13,92</b>	<b>9,98</b>	<b>18,54</b>	<b>7,35</b>	<b>-4,62</b>	<b>0,007**</b>
• Direct healthcare costs	27,99	14,31	31,86	10,37	-3,87	0,117
• Other healthcare costs	25,24	13,58	21,17	5,98	4,07	0,9
• Non-medical costs	24,47	14,84	18,51	6,36	5,96	0,019*
• Opportunity cost and budgetary impact	22,30	14,56	28,46	11,94	-6,16	0,015*
<b>V.- Feasibility</b>	<b>14,46</b>	<b>10,43</b>	<b>15,17</b>	<b>5,19</b>	<b>-0,71</b>	<b>0,687</b>
• Availability of resources in the system	53,87	20,21	58,66	13,58	-4,79	0,169
• Organizational impact	46,13	20,21	41,34	13,58	4,79	0,169

Source: Own elaboration. p-values corresponding to the t-test.



**Table 3.- Weights (%) of domains, criteria and subcriteria for the MCDA**

Domain	%	Criterion	%	Subcriterion	%
Need for intervention	26	Disease severity	39	Impact on HRQoL	58
				Impact on life expectancy	42
		Affected population	34	---	
		Unmet needs	27	In effectiveness	30
				In HRQoL	27
In safety	23				
In convenience	20				
Outcomes of the intervention	24	Comparative effectiveness	27	Change in life expectancy	39
				Change in intermediate results	30
				Change in prevalence	31
		Comparative safety	27	---	
		Comparative patient-reported outcomes	24	Change in HRQoL	61
				Change in convenience	39
Type of Benefit	24	Preventive benefit	54		
		Therapeutic benefit	46		
Knowledge about the intervention	19	Quality of evidence	60	Validity	53
				Relevance	47
		Expert consensus	40	---	
Economic impact	16	Direct healthcare costs	30	---	
		Other healthcare costs	23	---	
		Non-medical costs	22	---	
		Opportunity cost and budget impact	25	---	
Feasibility	15	Availability of resources in the system	56	---	
		Organizational impact	44	---	

*Source:* Own elaboration. The weights have been calculated as the average of the means of the two sub-samples.

FIGURE CAPTIONS

Figure 1. Histograms of the domains' weights from each subsample

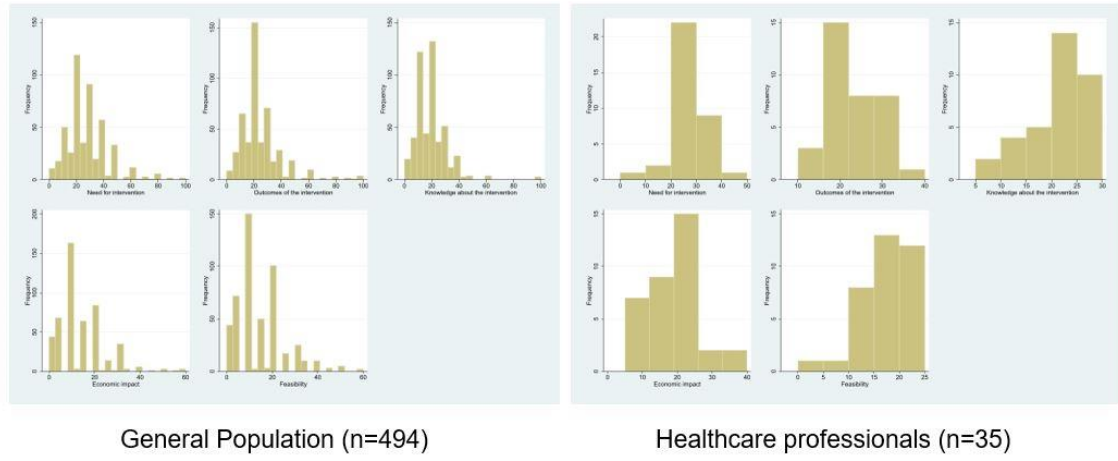


Figure 2. Weights assigned to the domains by each subsample

