

*Foreign Policy*

# *bulletin*

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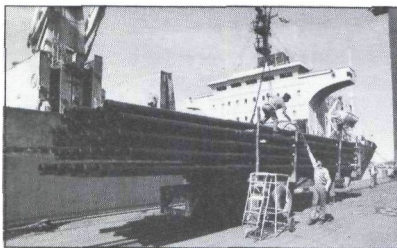
January/February 1994  
March/April 1994

**ANNUAL DOUBLE ISSUE**  
**THE NEW PRIORITIES OF U.S. FOREIGN POLICY**



**PRESIDENT CLINTON'S TRIP TO EUROPE**

NATO East-West Partnership for Peace  
U.S., Russia, Ukraine Nuclear Agreement  
Support for Democracy and Reform in Russia  
Talk about Peace with Syrian President Assad



**GLOBAL ECONOMICS: A TRIPLE PLAY**

Congress Approves NAFTA Treaty  
Asia-Pacific Economic Meeting in Seattle  
Europe/U.S. Lead Way to GATT Agreement



**U.S. RESPONDS TO EUROPEAN UNION**

Germany Ratifies Maastricht Treaty  
New Union Institutions Established  
Clinton Meeting with EU Leaders

Also in this issue:

**BOUTROS-GHALI: THE U.N. AND ETHNIC CONFLICTS**  
**SOMALIA, HAITI: PEACEKEEPING DOWNGRADED**  
Economic Sanctions on South Africa Ended  
Anthony Lake on New U.S. Development Strategy  
Senators Kerry and McCain on Lifting Vietnam Embargo  
Summary of Provisions of GATT Agreement

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**Volume 4/Number 4&5**  
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## **PHOTO CREDITS:**

- 1) Top cover photo of President Clinton entering NATO Headquarters with NATO Secretary General Manfred Woerner, Brussels, January 10, 1994/NATO PHOTO.
- 2) Center cover photo of steel oil well casing pipe being loaded at Siderca plant's port in Argentina/INTER-AMERICAN DEVELOPMENT BANK PHOTO. (An IDB loan is helping to modernize the plant.)
- 3) Bottom cover photo of President Clinton and Secretary Christopher with German Chancellor Helmut Kohl and German Foreign Minister Klaus Kinkel at the Special Meeting of the North Atlantic Council with Participation of Heads of State and Government, Brussels, January 11, 1994/NATO PHOTO.
- 4) Page 5 photo of President Clinton shaking hands over the table with Czech Republic President Vaclav Havel inside the Mirror Hall of Prague Castle, January 11, 1994/REUTERS/BETTMAN.
- 5) Page 23 photo of President Clinton at the Special Meeting of the North Atlantic Council with Participation of Heads of State and Government, Brussels, January 10, 1994/NATO PHOTO.
- 6) Page 60 photo of trucks loading soybeans and coffee for export onto freighters at Paranagua port, Brazil, which is being modernized with the help of an IDB Loan/INTER-AMERICAN DEVELOPMENT BANK PHOTO.

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**PAUL E. AUERSWALD**  
Editor and Publisher

**PHILIP AUERSWALD**  
Business Manager

**HUGUETTE NIZARD**  
Editorial Research

**HOPE FUNG**  
Layout and Typesetting

**J. LEONARD MAZUR**  
Research and Marketing  
Consultant

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## **From the Editor**

### **FROM "SPECIAL" TO "ANNUAL" DOUBLE ISSUE: A REFLECTION OF U.S. FOREIGN POLICY?**

After publishing three "Special Double Issues" during our first three years of publication, we find it impossible to call another double issue in our fourth year "Special" and consider this the beginning of an "Annual" tradition. From now on, expect an Annual Double Issue, probably for the January-April time frame.

It is perhaps not surprising that events are so concentrated and determinative over the fall and winter months—much of the world lives more from spring to spring or summer to summer than by the calendar year—but it is nonetheless of interest to examine why we find it editorially preferable to combine the events included in this particular issue under one cover.

The Clinton Administration came to office with certain preconceptions and commitments about U.S. foreign policy, recorded in our November/December 1992 issue. These were tested from the Inauguration until around October of last year, and a number were found wanting. (Others, such as the centrality of support for democracy and economic reform in Russia, remain intact.) We see the failure to follow through on campaign rhetoric on Bosnia, the policy reversal on U.S. troops in Somalia, and the cautious restraint on Haiti, as turning points that led to Secretary Christopher's enunciation of new policy priorities on November 4, 1993 (see p. 43).

Essentially, this Double Issue records the shifts in emphasis that followed—in particular, the concentration on international economic policy (with a Pacific tilt) that complemented the Administration's domestic agenda, but also the effort to move away from the frustrating "regional issues" of Bosnia, Somalia, and Haiti, and an evolving dependence on the U.N. as a peacekeeping mechanism, back to the arguably broader questions of the future of Russia and the other republics of the former Soviet Union, of the nuclear arsenals the Cold War left behind, of NATO and of the U.S.S.R.'s one-time Warsaw Pact allies, of the Middle East and its potential for global disruption, and of the threat of nuclear proliferation.

As we go to press, the Bosnian "regional issue" once again is demonstrating its own potential for global disturbance, but it would be the height of folly to predict where this might lead. In any case, it is our function to record, not to predict. We hope this Double Issue's documentation of the effort to recast U.S. foreign policy will be useful to those involved in analyzing it.

Paul E. Auerswald  
Editor

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