

ORIGINAL RESEARCH

Triage and Treatment Tools for Use in a Scarce Resources-Crisis Standards of Care Setting After a Nuclear Detonation

C. Norman Coleman, MD*; David M. Weinstock, MD*; Rocco Casagrande, PhD; John L. Hick, MD; Judith L. Bader, MD, CAPT-USPHS; Florence Chang, MS; Jeffrey B. Nemhauser, MD; Ann R. Knebel, DNSc, RADM-USPHS

ABSTRACT

Based on background information in this special issue of the journal, possible triage recommendations for the first 4 days following a nuclear detonation, when response resources will be limited, are provided. The series includes: modeling for physical infrastructure damage; severity and number of injuries; expected outcome of triage to immediate, delayed, or expectant management; resources required for treating injuries of varying severity; and how resource scarcity (particularly medical personnel) worsens outcome. Four key underlying considerations are: 1.) resource adequacy will vary greatly across the response areas by time and location; 2.) to achieve fairness in resource allocation, a common triage approach is important; 3.) at some times and locations, it will be necessary to change from “conventional” to “contingency” or “crisis” standards of medical care (with a resulting change in triage approach from treating the “sickest first” to treating those “most likely to survive” first); and 4.) clinical reassessment and repeat triage are critical, as resource scarcity worsens or improves. Changing triage order and conserving and allocating resources for both lifesaving and palliative care can maintain fairness, support symptomatic care, and save more lives. Included in this article are printable triage cards that reflect our recommendations. These are not formal guidelines. With new research, data, and discussion, these recommendations will undoubtedly evolve.

(*Disaster Med Public Health Preparedness*. 2011;5:S111-S121)

Key Words: nuclear detonation, triage, scarce resources, crisis standards of care

A nuclear detonation of the size modeled (0.1-10 kiloton [kT]) in the Scarce Resources for a Nuclear Detonation Project, consistent with the National Planning Scenarios,¹ will result in a massive influx of injured victims and concerned citizens to health care facilities, necessitating a rapid, effective, and fair approach to triage.^{2,3} In general, most health care workers have limited knowledge of the specific issues relating to triage and treatment after a nuclear detonation and have not responded to a catastrophic mass casualty event. To address this knowledge gap and provide just-in-time diagnostic and medical management information for planners and health care workers, the Office of the Assistant Secretary for Preparedness and Response⁴ partnered with the National Library of Medicine to produce the Radiation Emergency Medical Management (REMM) Web site.⁵ The Scarce Resources for a Nuclear Detonation Project^{2,6} described in this special issue of *Disaster Medicine and Public Health Preparedness* models the consequences of a nuclear detonation in an urban setting and suggests approaches to medical triage in a crisis situation.⁷⁻⁹ The information and assumptions in this article are built on background information in the other articles in the issue,^{2,3,7-12} which provide the basis for an online interactive tool and a set of triage “cards” (available in this manuscript as Figures 1 through 3 and on the REMM

Web site), along with suggestions for application. The focus is on the scarce resource setting expected during the first 4 days after a nuclear detonation. Beyond that time (or sooner if the resource setting improves), there will be a return to contingency and conventional resource settings and “usual care” or “functionally equivalent care,” as defined by the Institute of Medicine (IOM).¹³

An overarching goal of the Scarce Resources for a Nuclear Detonation Project was to provide practical information and tools for medical planners and responders that could be used as a starting point for local/regional planning and response, if needed. The key driving forces for this project are the following:

- A well-considered tool that is available both in advance for planning and as just-in-time information for such a large no-notice incident is far better than chaos.

Supplemental digital content available online

Supplemental digital content is available for this article at <http://www.dmp.org>.

*Drs Coleman and Weinstock contributed equally to this article.

Nuclear Detonation Triage Tool

- Few people will have experience with radiation, so guidance will be welcome.
- Data used for triage should be accurate but simple so that triage can be performed with the limited information likely available in the first 4 days.
- To achieve fairness across the response, it is necessary to have a common approach and tools.
- Preparation and response will be facilitated for planners and responders with resources such as medical triage guidance (this article), information on REMM,⁵ and a state and local planner's playbook.¹¹

METHODS

Scarce Resources for a Nuclear Detonation Project Process

The participants in this project⁶ are subject matter experts in a range of areas relevant to medical planning and response to a major public health incident, including ethics and legal issues. Some participants are actively involved in nuclear/radiological preparedness. As detailed in the Project Summary in the article by Coleman et al,⁶ the lead authors in the Scarce Resources for a Nuclear Detonation Project prepared 10 manuscripts addressing key topics. The manuscripts were reviewed, discussed, and revised by the coauthors, and then by a group of experts who had attended the initial meetings. These manuscripts were then submitted to *Disaster Medicine and Public Health Preparedness* for full peer review and revised accordingly. The authors recognize that these recommendations represent expert opinion, and that there are limited human and animal data describing the diagnosis and treatment of whole-body radiation injury with or without the kind of severe trauma and/or burns that may be seen after a nuclear detonation. The guidance represents neither formal US government guidelines nor mandated practice standards of care. Over time, it is anticipated that this guidance will be reviewed, analyzed, and improved.

The background information and references can be found in the other articles.^{2,3,6-12} The present article includes key background points used for developing the triage guidance.

Overarching Principles of Fairness in Triage³

Triaging victims requires selecting some to receive treatment before others.³ To maximize fairness, each person in the same triage category (ie, the same predicted outcome) should have an equal opportunity of receiving treatment based on the availability of resources. For example, everyone within the same triage category who could benefit from a ventilator should have an equal chance of obtaining one until they are no longer available. Selection could be made by a lottery, first-come, first-served, or by other predetermined criteria. Preference should not be based on nonmedical factors, as discussed by Caro and coauthors.³

Although saving lives is a primary goal, equally important goals are providing compassionate, palliative (symptomatic) care and

fairly apportioning available resources for both lifesaving and palliative interventions, as discussed by Caro et al.³ In the aggregate, these goals support provision of the “greatest good for the greatest number.” Thus, it is medically and ethically acceptable to allocate some portion of available resources that could be used as part of lifesaving treatment to alleviate pain and suffering in individuals who are not expected to survive.

Need for Reassessment and Repeat Triage

Reassessment and repeat triage are key features of the nuclear detonation medical response, as resource availability improves over time and casualties are moved to locations distant from the epicenter of the blast. For example, during this process of reassessment and repeat triage, some could have their status changed from “expectant” to “immediate” or “delayed.”

“Triage tools” in this article are meant to assist the medical decision makers. Certainly, medical judgment and experience are also key factors. Tools cannot account for all of the variables, and thus cannot be used to provide a binary answer, only to assist in clinical decision making. Gaining familiarity with this triage tool in advance will help provide some order in the initial chaos.

Radiation Dose Rate: Prompt and Protracted

Radiation dose from a nuclear detonation can be instantaneous from exposure to the prompt (instantaneous from explosion) radiation released with the blast wave or protracted (from fallout) for hours to days from the fallout as contaminated materials fall back to earth. Most significant fallout exposure occurs in the first few hours.² Protracted exposure generally produces less biological injury than an equivalent instantaneous exposure.⁷ The numerical casualty risk models discussed in other articles consider protracted exposure and the dose-rate effect. However, for simplicity purposes, the dose-related triage tools proposed in this article for the few days of the response ignore the effects of protracted dose. This simplification will be needed for management and is sufficiently accurate for initial triage purposes, given the various other uncertainties: the likelihood that whole-body dose will be nonuniform (or even just partial body), uncertainties about the duration of exposure, effects of sheltering, and likelihood that for most victims, exposure protraction will occur during only a few hours. Subsequent detailed medical management will depend on the patient's medical course and on refinement of dose estimates, including laboratory data that will be available at later times.

Acute Radiation Syndrome and Latency^{2,7}

Acute radiation syndrome (ARS) typically involves 3 phases. The duration of each depends on the total radiation dose and the rate at which it is delivered. After initial radiation exposure there may be a prodromal phase, with symptoms such as nausea, vomiting, and lethargy. Symptoms may occur at doses as low as 0.75 Gy. The prodromal phase is followed by a latent phase, during which a person feels relatively well before devel-

oping the manifest phase of organ system dysfunction. Of the various ARS organ system subsyndromes, the hematological system is the most sensitive (>1-2 Gy), followed by the gastrointestinal tract (approximately 4-6 Gy), skin (approximately 6 Gy depending on radiation type), and cerebrovascular system (approximately 10 Gy). Other organ systems such as the lungs (approximately 8 Gy) can also be involved, although typically after multiple weeks. The latent phase of hematological ARS at the lower dose range (approximately 2-4 Gy) may be 1 to 3 weeks. Higher doses may shorten or eliminate the latent phase. The time phases of ARS are illustrated on the REMM Web site.¹⁴ Patients receiving higher levels of exposure may be a low priority for therapeutic interventions because of their poor prognosis and limited resources, as discussed below.

Diagnostics and Licensed Therapeutics for ARS

The diagnostic laboratory tools available include hematologic assays (complete blood count and lymphocyte-depletion kinetics) and the dicentric chromosome assay.^{2,7} Research and development by the National Institutes of Allergy and Infectious Diseases and the Biomedical Advanced Research and Development Authority of point of care and high throughput diagnostics is ongoing.

There are no US Food and Drug Administration (FDA) products licensed for ARS treatment. Recommendations in this issue (eg, for cytokines) are based on hematology, oncology, and transplantation experience. There will be off-label use of products currently licensed and/or emergency use authorization for products currently licensed and possibly under development.

Good medical practice and the best interests of the patient require that physicians use legally available drugs, biologics, and devices according to their best knowledge and judgment. If physicians use a product for an indication not in the approved labeling, then they have the responsibility to be well informed about the product, to base its use on firm scientific rationale and on sound medical evidence, and to maintain records of the product's use and effects. Use of a marketed product in this manner when the intent is the "practice of medicine" does not require the submission of an Investigational New Drug Application, Investigational Device Exemption, or review by an institutional review board. See also <http://www.fda.gov/RegulatoryInformation/Guidances/ucm126486.htm>.

Standards of Care and Resource Situations¹³

Table 1 illustrates the relation between resource availability as used in this project to the definitions of conventional, contingency, and crisis situations and related standards of care as proposed by the IOM (see Supplemental Figure 1). Note that "crisis standards" pertain to settings in which the functional equivalent of normal care cannot be maintained.

There are 4 resource-availability states used in the modeling for this project: normal, good, fair, and poor. Conventional is "normal" and contingency is "good." For crisis situations there will be insufficient resources for all of the people who need life-

saving intervention. In both the "fair" and "poor" resource settings, the highest priority for immediate treatment is people with moderate life-threatening injury rather than those with severe injury. The distinction between "fair" and "poor" is that in "fair" there are still sufficient resources for treating the moderate life-threatening injury group (but not severe), whereas in "poor" resources to even treat people with moderate life-threatening injuries are insufficient.

The injury modeling for this project, illustrated in Figure 4 in the article by Casagrande et al,⁹ indicates that prioritization of victims with "moderate" life-threatening injury over victims with "severe" life-threatening injury saves lives and uses resources more effectively under crisis conditions.

Triage Categories That Include Radiation Injury

Triage begins with the assessment of physical trauma (and/or burn) and continues with the assessment of possible radiation exposure and whole-body dose. Table 2 describes the Scarce Resources for a Nuclear Detonation Project triage categories for injuries from radiation only and also from radiation plus trauma and/or burns.

Although the names of the 4 standard categories are retained, the definition of minimal also includes parameters for radiation dose without physical injury or burn. Minimal (green) assignments due to minor trauma, minimal burn, and low-dose radiation (eg, <2 Gy) may require medical care, but are not deemed to be life threatening in the initial 4-day time period. Minimal in this setting is also different from the traditional trauma triage category "minor," because some minimal patients may require substantial intervention within the next few days as resources become available (eg, a fracture that is initially splinted because of resource scarcity will require a subsequent orthopedic procedure). Immediate (red), delayed (yellow), or expectant (black) triage category assignments after a nuclear detonation may be applied to trauma, burn, radiation, or a combination of injuries.

A unique aspect of a nuclear detonation is that large numbers of people will need to be evaluated for radiation exposure, even those who may have minimal or no physical injury. Dose from exposure will be a key clinical triage parameter. Dose estimation can be performed by knowing a victim's physical location(s) after the detonation and matching that location to radiation levels that were estimated or measured in the environment, assessing the onset and severity of signs and symptoms of ARS and matching those to dose ranges previously described, and/or evaluating blood counts or other laboratory techniques such as cytogenetics. Using the combination of laboratory and clinical factors to estimate dose is called biodosimetry.

Victims exposed to 0.5 to 2 Gy (Minimal B triage category) may require an initial assessment followed by multiple biodosimetry assessments, but they are unlikely to require clinical intervention for ARS. There are some victims who, by virtue of

TABLE 1

Relation Between Resource Availability as Used in This Project and the IOM's Crisis Situation¹³

Resource Availability (this series)	IOM Crisis Situation Category ¹³	Level of Care Recommended by Coleman et al
Normal	Conventional	Normal care is provided.
Good	Contingency	"Functionally equivalent" level of care is maintained by using resource-enhancing strategies, such as substituting and conserving resources.
Fair	Crisis	Triage prioritizes those with moderate life-threatening injuries because those with more severe life-threatening injuries will have higher resource requirements and worse prognosis, even with treatment. ⁹
Poor	Crisis	Moderate life-threatening injuries are prioritized, but resources are inadequate to treat even those injuries. Casualties with severe traumatic, burn, and radiation injuries are triaged to the expectant category.

IOM=Institute of Medicine.

TABLE 2

Triage Categories for Injuries From Radiation Only and Radiation Plus Trauma and/or Burns

Triage Category	Color	Description
Immediate	Red	First group to be treated; based on trauma/burn, radiation, or combined injury
Delayed	Yellow	Treated after those in immediate category. Based on trauma/burn, radiation or combined injury.
Minimal	Green	Limited treatment needed and time to treatment may be delayed safely
Minimal B (0.5-2 Gy, estimated radiation dose)		Minimal physical or no injury plus some radiation; if radiation suspected in this dose range, consider biodosimetry and clinical reassessments, especially at high end of this dose range (close to 2 Gy)*
Minimal A (<0.5 Gy, estimated radiation dose)		Minimal or no injury plus possibly some radiation; those with physical radiation dose estimates based on location below 0.5 Gy need not receive early (or possibly any) medical evaluation†
Expectant	Black	Palliative (symptom management) care only

* Although not formally discussed in the project, long-term registries of victims and responders will likely include this range and above.

† A low dose limit is included so that resources will be focused on victims with risk for acute toxicity (acute radiation syndrome) and not on concerned citizens with little or no exposure. (Further epidemiological evaluation may be considered later.)

TABLE 3

Trauma Categories Used in the Scarce Resources for a Nuclear Detonation Project⁹

Trauma Category	Description
Combined injury	Radiation dose of >2 Gy to whole body or significant portion of whole body plus moderate or severe trauma and/or burn injury ²
Severe trauma	Stabilization requires complex treatment; >20% chance of death even with treatment
Moderate trauma	Without stabilization, potential for death within hours; <20% chance of death with stabilization and treatment
Minimal trauma	Injuries pose no significant risk to life and limb in next 3-4 d; limited or no treatment necessary before referral in the next 3-4 days

their location, have a minimal risk of having received a radiation dose of ≥ 0.5 Gy (Minimal A). It is suggested that these individuals not receive formal evaluation for radiation exposure, certainly not in the first few days. (The break point at 0.5 Gy is somewhat arbitrary. It was chosen because the lowest dose at which symptoms of exposure [eg, nausea, vomiting] are usually seen is approximately 0.7 Gy.)¹⁵

RESULTS

Clinical Considerations for Triage

Initial medical triage will consider 4 factors. The first 3 should be reassessed iteratively over time as more data become available.

Factor 1: Physical Trauma and/or Burns

The categories used for assessment of trauma severity are outlined in Table 3 and were the categories used by Casagrande et al⁹ in modeling the outcomes from different triage approaches. The initial assessment will be for life-threatening injury, which includes severe trauma, moderate trauma, or combined injury. Minimal trauma may require medical care, but it is not immediately life threatening. The trauma triage system used will be that in routine use. Effects will be visible from physical examination or inferred from history. Traumatic injuries are the primary consideration in initial triage and treatment. Once a patient is triaged immediate (red) or delayed (yellow) by traumatic injuries, the radiation dose (factor 2) and comorbid conditions (factor 4) should be used to modify triage priority.

For victims with second-degree burns (superficial partial thickness and deep partial thickness) or third-degree burns (full thickness), 20% of total body surface area (TBSA) is used as the thresh-

old that worsens clinical prognosis and triage category. The choice is somewhat arbitrary and judgment will be required because prognosis worsens with increasing area. Of note, a recent radiation biology article on combined injury¹⁶ used 15% as a marker of worse prognosis, and the American Burn Association referral recommendation is 10% TBSA. We selected 20% because the mortality from burn alone is increased at >20% TBSA.^{17,18} Patients with extensive burn injuries consume substantially more resources.¹⁸ Burn is one injury for which age matters for triage because burns in elderly adults have a much worse prognosis.^{17,18}

Factor 2: Radiation Dose

Radiation dose will be assessed initially from simple parameters: history of the victim's location(s), victim's sheltering actions after the detonation, and signs and symptoms from exposure to prompt radiation or early particulate fallout. Effects may include skin redness (related to radiation effects but unrelated to thermal trauma), nausea, vomiting, and lethargy. Although common after whole- or significant partial-body radiation exposure, vomiting is not a specific predictor of radiation dose¹⁹ and could also reflect head trauma, anxiety, or other pathology. Thus, the presence of vomiting should be considered in the context of all of the other factors, including physical location, other signs and symptoms, and likelihood of radiation exposure. When laboratory tests become available, particularly the absolute lymphocyte count (ALC), a more accurate assessment of radiation dose will be possible.²⁰

Factor 3: Combined Injury

Combined injury is defined as estimated whole-body/significant partial-body radiation dose of ≥ 2 Gy in combination with moderate or severe life-threatening trauma (Table 3) or burns >20% TBSA. Those with minimal trauma are triaged according to the radiation only card (Figure 1). Superficial partial-thickness and deep partial-thickness (second degree) or full-thickness (third degree) burns >20% of TBSA worsens the triage category (ie, puts victims lower on the priority list) 1 level or more, for example, immediate to delayed or expectant and delayed to expectant.

Factor 4: Comorbid Conditions

Some prior comorbid conditions may affect the outcome of treating trauma, burns, or radiation injury (Table 4).⁷ These conditions reduce the efficacy and effectiveness of medical intervention or prompt the need for unsustainable resource expenditures in a crisis setting, which could compromise the effectiveness of treatment for many others. Thus, in appropriate circumstances, preexisting conditions are factors to be considered in assigning triage category.

Medical Evaluation

Despite the complexity and uniqueness of a nuclear detonation, much of medical management follows standard medical practice. Table 4 provides examples of expected injury types, medical evaluation approaches, and other diagnostic considerations as they relate to triage. The fourth column includes

medical conditions that may be confused with effects from a high dose of radiation. For example, deafness or blindness could be mistaken for neurovascular ARS. Supplemental Table 1 provides examples of mild, moderate, and severe trauma that may be seen in a nuclear detonation. A detailed table is included in the article by Casagrande and colleagues.⁹

It is not possible to fully define all of the medical evaluation and triage criteria because the subtleties of medical judgment are essential in both patient assessment and assignment of category. The tables provide examples of what issues may be considered. Standard trauma triage techniques generally apply (eg, use of trauma scores) to initial assessment.

Triage Cards as Clinical Tools for Use During Response to a Nuclear Detonation

To assist responders and planners, this article provides tools to guide diagnosis and management tasks during the initial 4 days of the response. These are offered as recommendations for triage categories and cytokine use, and are not to be inferred as official guidance. Figures 1 through 3 are "cards" for assigning triage categories based on how injury severity changes in progressively worsening resource settings, as was noted in Table 1. (Cards can be downloaded and printed from the REMM Web site, which also has an interactive tool linked to them.⁵ Each has a front "side" with recommendations and a reverse "side" with a legend including explanations and definitions. Usability testing and feedback from receivers and health care providers may lead to modification of the cards over time. Therefore, it is suggested that if the reader wants to download and/or print the cards, they should visit the REMM Web site, where updated versions will be available.)

The superscripts appended to triage categories suggest guidance on how to prioritize the use of myeloid cytokines (eg, granulocyte colony-stimulating factor [G-CSF]) to mitigate ARS (Table 5). Myeloid cytokines may shorten or prevent neutropenia in some victims exposed to ≥ 2 Gy (discussed further by DiCarlo et al⁷). Other myeloid cytokines, such as pegylated G-CSF or granulocyte monocyte colony-stimulating factor may also be considered.

To be usable in emergencies, cards for use in triage categorization have limitations to the amount of information they can contain. The complex issues in a nuclear detonation required specialized information relating to the following:

- Change in triage status as the resource situation changes
- Standards of care and resource setting
- Categories of trauma
- Definition of combined injury
- Isolated radiation injury
- Biodosimetry, including use of the ALC
- Guidance for the use of myeloid cytokines (G-CSF and related cytokines)

TABLE 4

Suggested Medical Evaluation During First 4 Days After a Nuclear Detonation

Category of Injury	What to Consider	How to Assess, Use of Diagnostics	Examples of What Could be Considered in Triage	Examples of What Is Not Recommended as Criteria for Triage or Could Be Misleading
Trauma	External physical injury	PE	Careful PE for penetrating truncal injury is required because these can be subtle	Previous stable condition (eg, amputation)
	Blast injury to TM	PE, including otoscopy, looking for TM rupture, which occurs at about 5 psi	New TM rupture suggests victim was in or near moderate damage zone ²	Inability to respond may be due to temporary deafness and not indicate brain injury; previous hearing loss and loss of hearing aids may be mistaken as deafness
	Eye injuries	PE; flash blindness: temporary, resolves in minutes; retinal burn/scar: permanent; foreign body in orbit or globe		Inability to respond may be due to loss of vision and not indicate brain injury
	Blunt trauma	History, PE, x-ray, ultrasound, CT	Rupture or contusion of major air-containing organs or solid-organ injury from crush or polytrauma	
Burn	From flash burns, radiation burns, flame burns from secondary fires	PE	Percentage of BSA with second- and third-degree burns	
Radiation	Prompt radiation: seconds; fallout radiation: hours to days after detonation, but highest doses occur in first few hours	History of victim's location(s) after detonation (eg, inside, outside); types, severity, and time of onset of signs and symptoms of ARS; ALC (repeated CBCs over time are more accurate than single samples); presence of high-intensity superficial radiation contamination (verified with appropriate radiation detector or knowledge of victim's location)	Severe sustained emesis (emesis not entirely reliable estimate of dose) ¹⁹ ; pattern of contamination: whole-body external contamination possible from fallout exposure; contamination only on feet more likely from evacuation	Hematologic or oncologic disease that produces abnormal blood count; external contamination does not mean ARS dose; superficial contamination during delayed evacuation likely produces minimal dose; evacuated through high radiation area during first several hours after nuclear detonation may produce high dose from exposure
Comorbid conditions: conditions requiring special resources that may become scarce	Nonacute conditions (eg, ability to ambulate, age, obesity)	History PE	Ability to self-evacuate or have "buddy help" will facilitate reaching medical care	Age in the absence of comorbidities is not a factor in triage (other than possibly in burn triage) ²³ ; obesity per se, unless it compromises ability to treat successfully; ambulatory status is not a factor in triage, but it may affect ability to reach medical care
	Require resources that will not be available	PE	Examples: dependence on frequent dialysis, lung injury requiring ventilator if none available	Medical illnesses that require chronic care, but temporary disruption is not major problem (eg, diabetes, hypertension, periodic dialysis)
	Conditions that markedly increased mortality from surgical intervention		Examples: severe cardiopulmonary disease, clotting disorders, severe nutritional deprivation	Obesity, unless it compromises ability to undergo surgery or other key medical intervention
Combined injury	Impact of radiation dose on ability to recover from trauma and/or burns	PE; radiation-related symptoms; ALC and lymphocyte-depletion kinetics	Moderate or severe injury plus ≥ 2 Gy whole-body radiation worsens triage category 1 level; moderate to severe injury plus radiation dose > 6 Gy confers poor prognosis	Minimal trauma or burn $< 20\%$ BSA plus 2 Gy is not considered combined injury
Psychological	Temporary panic; inability to follow instructions	History; PE	Inability to cooperate	Chronic conditions

ALC=absolute lymphocyte count; ARS=acute radiation syndrome; BSA=body surface area; CBC=complete blood count; CT=computed tomography; PE=physical examination; TM=tympanic membranes (ear drums).

Although the triage cards are designed to be self-explanatory, the discussion below summarizes what is on each card and some of the background behind it.

Triage Card 1 (Figure 1): Radiation Only—Triage Category Affected By Radiation Dose and Resource Availability

The radiation dose categories refer to doses absorbed by the whole body or a significant portion of the whole body. Dose can be estimated using the following:

- Victim’s location and sheltering actions at the time of the detonation and during the fallout
- Time of onset and severity of the signs and symptoms of ARS
- Biodosimetry (dose calculation tools are available on REMM)²⁰
 - Laboratory tests, especially ALC; a single ALC can be helpful, but serial analyses are more accurate
 - Cytogenetic analysis, if available, particularly as confirmation for ALC when needed; this assay requires 3 to 4 days to process and is not available in usual clinical laboratories

To simplify triage, this article uses 5 radiation dose ranges:

- >10 Gy: Fatal—Almost universally fatal, even with intensive management in normal resource environment.
- >6-10 Gy: Severe radiation injury—Initial symptoms are severe. After short or no latent period, hematological and gastrointestinal ARS will predominate.
- >2-6 Gy: Moderate radiation injury—Initial symptoms will range from mild to severe. After a latency period of days to weeks, hematologic ARS will be the primary manifestation, with gastrointestinal ARS at the higher end of the dose range.
- >0.5-2 Gy: Minimal B radiation injury—May produce mild prodromal signs and symptoms, especially at the higher end of the dose range. Unlikely to develop significant hematologic, gastrointestinal, or other manifest ARS. Multiple biodosimetry measurements may be warranted in the upper dose range to ensure that initial dose was not an underestimate.
- <0.5 Gy: Minimal A radiation injury—Biodosimetry is not indicated if physical dose estimate is below 0.5 Gy. Epidemiologic studies may be conducted later.

Under normal conditions with conventional standards of care, those with an estimated dose between 2 and 10 Gy would be triaged to receive immediate (red) care. Although doses above 10 Gy are likely to be fatal within 24 to 48 hours, there may be a limited number of scenarios with few casualties, protracted exposure, and possible dose inhomogeneity over the whole body in which physicians elect to aggressively treat patients using cytokines and supportive care rather than expectant triage and comfort care. Thus, under normal conditions, clinicians may choose to triage some patients with likely fatal (>10 Gy) exposures as immediate (red) and not as expectant (black), particularly for patients with exposures at the lower end of this range. However, as the resource situation and standards of care change from normal to contingency or crisis, those with >10 Gy are triaged as expectant.

TABLE 5

Myeloid Cytokine Category (for G-CSF or Equivalent) for Mitigation of ARS	
Myeloid Cytokine Priority Category	G-CSF Recommendation
1	G-CSF indicated
2	G-CSF indicated, lower priority than category 1
3	G-CSF not indicated

ARS=acute radiation syndrome; G-CSF=granulocyte colony-stimulating factor.

FIGURE 1

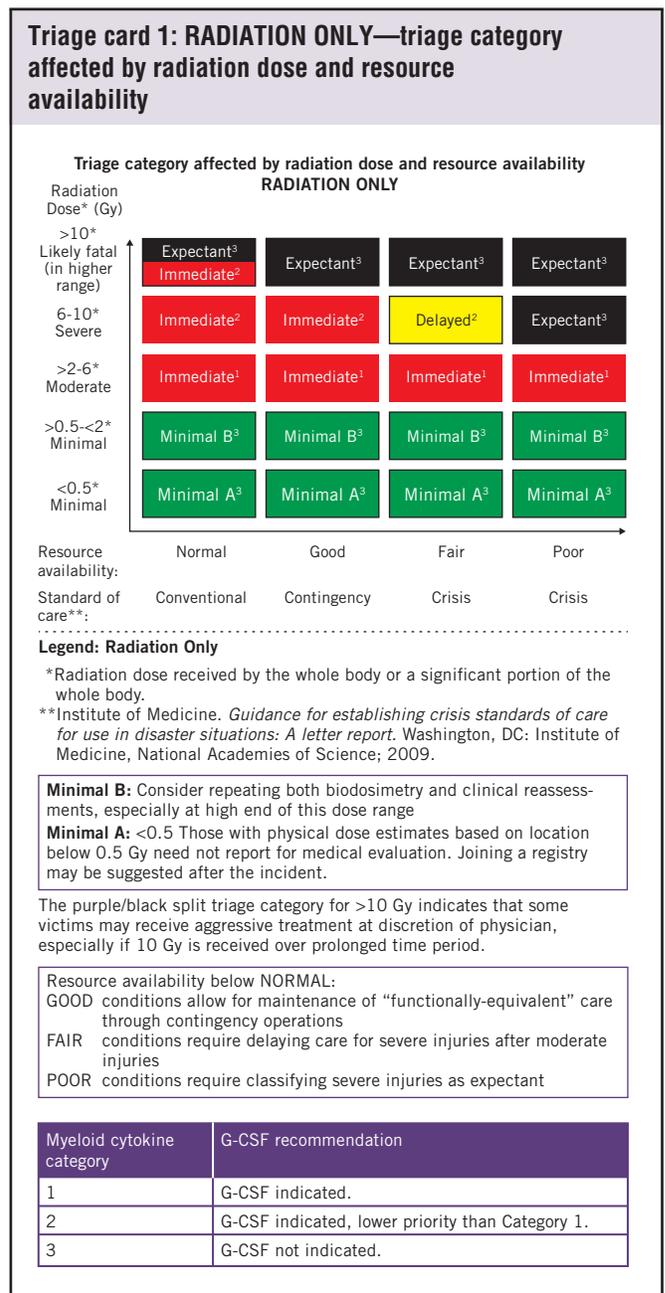
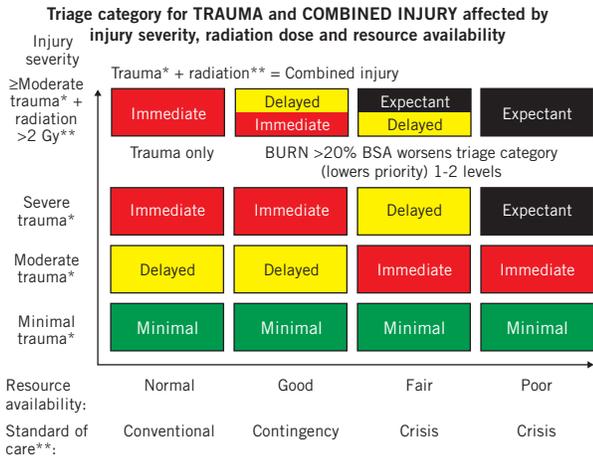


FIGURE 2

Triage card 2: Triage category for TRAUMA and COMBINED INJURY affected by injury severity, radiation dose, and resource availability



Legend: Trauma and combined injury

- *Adding >20% total body surface area burn to trauma worsen triage priority by 1 category (puts them lower on the priority list).
- **Radiation dose received by the whole body or a significant portion of the whole body. At higher radiation doses (>6 Gy), triage category may worsen—as on Combined Injury card
- ***Institute of Medicine. *Guidance for establishing crisis standards of care for use in disaster situations: A letter report.* Washington, DC: Institute of Medicine, National Academies of Science; 2009.

Trauma category	Description
Combined injury	• Radiation dose of >2 Gy to whole body or significant portion of whole body plus moderate or severe trauma and/or burn injury.
Severe trauma	• Stabilization requires complex treatment; • >20% chance of death even with treatment.
Moderate trauma	• Without stabilization, potential for death within hours • <20% chance of death with stabilization and treatment.
Minimal trauma	• Injuries pose no significant risk to life and limb in next 3-4 days • Limited or no treatment prior to referral in the next 3-4 days.

Working under fair resource availability conditions, there are still sufficient resources to treat those exposed to a moderate (>2-6 Gy) dose. Those exposed to a severe (>6-10 Gy) dose would be triaged as delayed. As resources diminish further (poor resource availability), patients estimated to have received exposures >6 Gy may be triaged to expectant.

The priority for administration of cytokine (G-CSF or related drug) is indicated by the superscripts:

- Category 1: Cytokine (eg, G-CSF) is indicated and it is a first priority.
- Category 2: Cytokine (eg, G-CSF) is indicated, but this group is a lower priority than category 1.
- Category 3: Cytokine is not indicated.

Triage Card 2 (Figure 2): Triage Category for Trauma and Combined Injury Affected By Injury Severity, Radiation Dose, and Resource Availability

After a nuclear detonation, triage assignments will be based initially on the severity of trauma, with further refinements based on observed clinical radiation effects and estimated dose using the best techniques available at the venue. Because significant radiation dose worsens outcome after trauma and burns,⁷ combined injury is included in the trauma triage scheme.

Triage category is determined by 4 factors:

1. Injury severity: degree of trauma and extent/degree of burns
 - Injury severity is defined according to Table 3 with examples from a nuclear detonation in Supplemental Figure 1. Standard trauma triage techniques and systems that are routinely employed are used.
 - Trauma severity should be assessed before assessing radiation dose.
 - Partial-thickness (second degree) or full-thickness (third degree) burns to >20% TBSA worsens the triage priority by at least 1 level (eg, immediate (red) to delayed or expectant and delayed (yellow) to expectant).
2. Radiation dose
 - Non-life-threatening or minimal trauma or burns to <20% TBSA plus radiation injury is triaged as radiation only (Figure 1).
 - A patient with life-threatening trauma (moderate or severe) plus a radiation dose ≥2 Gy will be considered to have experienced a combined injury.
3. Resource availability
4. Comorbid diseases—May be appropriate modifiers of triage category if they directly affect survival as related to immediate injury and intervention.³

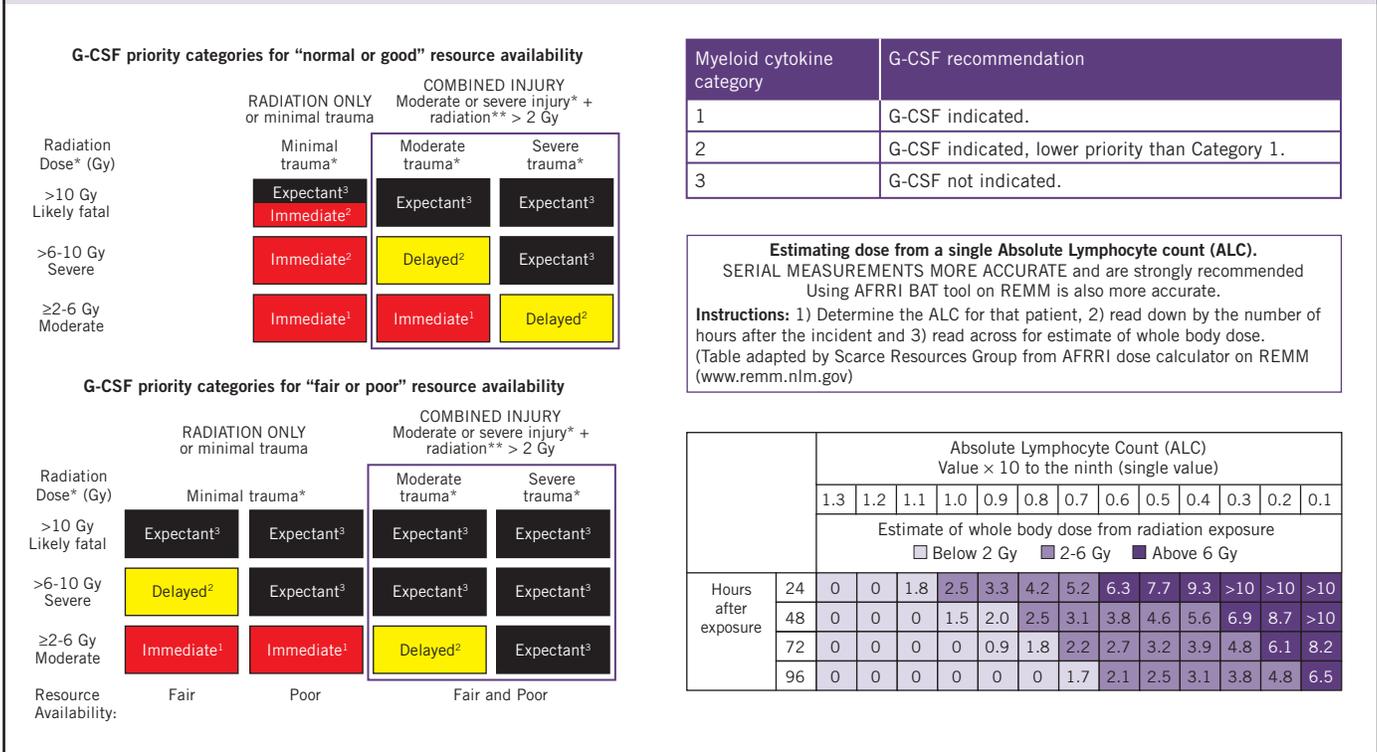
In normal resource settings, conventional triage prioritizes the most severely injured people as immediate.

In contingency settings, severe life-threatening trauma alone is still triaged as immediate; however, combined injury may be triaged as immediate or delayed, or even expectant, especially in the higher radiation dose ranges, which are likely to be rapidly fatal (Figure 2).

In crisis situations with fair resource availability, moderate life-threatening trauma is treated before severe trauma because that saves more lives.³ Combined injury would be triaged as delayed or expectant, as indicated by the split box. Under crisis situations with poor resource availability, moderate trauma would be triaged as immediate and severe trauma and combined injury as expectant.

FIGURE 3

Triage cards 3 and 4: Myeloid cytokine (eg, granulocyte colony-stimulating factor) recommendation for casualties with “minimal trauma/radiation only” and “combined injury”



Triage Cards 3 and 4: Myeloid Cytokine (eg, G-CSF) Recommendation for Casualties with “Radiation Only/ Minimal Trauma” and “Combined Injury”

These are based on “normal or good” resource availability or “fair or poor” resource availability (Figure 3). Triage category and cytokine prioritization are a function of injury/burn severity and radiation dose. Prioritization to receive cytokines should occur after conducting a trauma-based severity assessment, and is dependent on resource availability. Included here are recommendations for delivery of myeloid cytokines under “normal to good” resource availability and “fair to poor” resource availability. Victims with minimal trauma and radiation should be triaged according to the radiation only triage scheme. The use of cytokines will depend ultimately on availability at each venue, so even those triaged to immediate care may be further subdivided based on priority for cytokines (superscripts in Figure 3).

G-CSF, granulocyte monocyte colony-stimulating factor, and pegylated G-CSF are licensed by the FDA and commonly prescribed for treatment of neutropenia from chemotherapy and other clinical situations. These agents are not licensed by the FDA for acute or chronic radiation injury. Nonetheless, it is likely that these countermeasures will provide clinical benefit in treating radiation injury after a nuclear detonation.⁷ At present, myeloid cytokine administration to victims after a nuclear detonation before the onset of leukopenia would be ei-

ther an off-label use (discussed above) or require an emergency use authorization from the Department of Health and Human Services Secretary when drugs from the Strategic National Stockpile or other federal resources are used.

Although myeloid cytokine use is likely to provide benefit after significant acute radiation injury, data on timing after radiation injury have not been validated in humans. Recent non-human primate animal data suggest that the maximal effect may require administration of the first dose within 24 hours after exposure.^{7,21,22} A first dose within 24 hours after exposure is the current goal of the optimal nuclear detonation response. Additional animal studies in progress are evaluating the efficacy of drug administration beginning at later time points. Because G-CSF and other agents are likely to be in short supply after a nuclear detonation, this is a key resource that will need to be prioritized, as outlined in Figure 3.

DISCUSSION

The variables to consider in triage and myeloid cytokine administration after a nuclear detonation are complex. Medical triage and treatment decision making must account for trauma, burn, and radiation injuries as well as comorbid conditions. An individual’s predicted outcome must then be weighed against the current level of available resources in each venue and region. There will be substantial resource heterogeneity based on

Nuclear Detonation Triage Tool

distance from the epicenter and the resources available will change over time so that adaptability to the changing resource setting is critical to optimizing the response.

A key goal of the Scarce Resources for a Nuclear Detonation Project was to assist medical planners and receivers faced with making these challenging decisions by developing useable triage guidance and tools based on the best available evidence, expert opinion, and ethical principles. The overarching ethical principle is fairness; priorities include saving the greatest number of lives, maximizing the efficacy of scarce resource use, and providing palliative care to the greatest extent possible.³ The tools we have developed can be applied to response activities when demand exceeds available resources, primarily during the first 4 days after a nuclear detonation or for a shorter period of time if resource availability improves and standards of care return to normal.

The impact of radiation on triage category should include laboratory (biodosimetry) confirmation of radiation dose whenever possible. The absolute lymphocyte count, particularly using serial assessments (ie, lymphocyte-depletion kinetics), is the most useful measure of dose, although other techniques are in development.²³ The triage categories used by the Scarce Resources for a Nuclear Detonation Project for normal and contingency conditions are compatible with the recent proposed triage categories by Rea et al,²³ in which 2 Gy is “unaffected” or “minimal,” 2 to 6 Gy is “variable” or “urgent,” 6 to 10 Gy is “immediate,” and >10 Gy is “expectant.”

The Scarce Resources for a Nuclear Detonation Project developed triage cards and an interactive online tool with which triage officers may make rapid, consistent, and informed decisions based on each individual’s medical condition and the current resource setting. This tool is derived from the Model of Resource and Time-Based Triage⁹ described elsewhere in this issue and located on the REMM Web site.⁵ The triage cards can be printed from REMM and made available as hard copy in emergency departments and distributed among first responders, receivers, and health care workers who are responsible for triage decisions. The triage tool can be used either online or downloaded.

The triage tools and guidance presented here are based on available, albeit limited, data, as discussed in the other articles in this issue. The known effects of whole-body radiation on humans (in the absence of trauma) derive primarily from descriptions of industrial accidents, clinical medicine, and historical data from atomic bomb events. Data from animal models of radiation injury support the use and efficacy of supportive care (fluid, nutrition, antibiotics, and myeloid cytokines) and reinforce the observation that combined injury usually produces a worse outcome than single injury alone.⁷ In the modeling data,⁹ a shortage of medical personnel was identified as the key limiting resource in trauma care, although supply shortages will also constrain the delivery of an effective response.

Despite the limitations, the Scarce Resources for a Nuclear Detonation Project modeling demonstrates⁹ that in severely resource-constrained settings, prioritizing moderately injured victims for care over those with severe life-threatening injuries enhances the effectiveness of the medical response and saves more lives than other triage schemes. This approach supports the ethical principle of fairness. Under normal circumstances, fair allocation of resources is based on a first come, first served triage scheme that is preempted by the arrival of more severely injured patients. Caro and colleagues³ make the point that this prioritization order can be modified if there is reason to believe that a different prioritization will enhance the effective utilization of available resources.

The opportunity for usability or field testing for this tool is limited, but this will be done when possible during response exercises. The information presented in this article is a new paradigm for civilian medical care after a nuclear detonation and this approach may be explored further for other resource-scarce settings.

CONCLUSIONS

The set of triage cards provides triage and prioritization tools for victims of a nuclear detonation who have radiation exposure only, trauma and combined injury, and a demonstrated need for myeloid cytokines. An online tool is available on the REMM Web site, along with background information and a state and local planner’s playbook.¹¹ These are new approaches to a complex situation that will provide guidance should an incident occur and provide a framework for further refinements.

This guidance was developed by Scarce Resources for a Nuclear Detonation Project subject matter experts.⁶ It is meant to assist responders and planners in the aftermath of a nuclear incident. It is not intended as definitive guidelines or official policy. Other clinical factors must be considered as appropriate. Further refinement will be ongoing and suggestions are welcome. The approaches and models, including Model of Resource and Time-Based Triage⁹ and REMM,⁵ serve as examples for how the Office of the Assistant Secretary for Preparedness and Response, US Department of Health and Human Services and subject matter experts are working together to meet the goal of “a nation prepared.”¹⁴

Author Affiliations: Drs Coleman, Bader, and Knebel are with the Office of the Assistant Secretary for Preparedness and Response, US Department of Health and Human Services; Dr Weinstock is with the Dana-Farber Cancer Institute, Harvard Medical School; Dr Casagrande is with Gryphon Scientific; Dr Hick is with the Hennepin County Medical Center, University of Minnesota; Ms Chang is with Specialized Information Services, National Library of Medicine, National Institutes of Health; Dr Nemhauser is with the Radiation Studies Branch, National Center for Environmental Health, Centers for Disease Control and Prevention.

Correspondence: Address correspondence and reprint requests to Dr C. Norman Coleman, Office of the Assistant Secretary for Preparedness and Response, US Department of Health and Human Services, 6130 Executive Blvd, Rockville, MD 20852 (e-mail: ccoleman@mail.nih.gov).

Received for publication September 20, 2010; accepted January 12, 2011.

The US Department of Health and Human Services (DHHS) provided funding to support this publication and convene the authors. The contents of the articles represent the personal views of the individual authors and do not necessarily express the opinion or policy of DHHS or its components. No statement in the articles should be construed as an official position of DHHS or its components.

Author Disclosures: The authors report no conflicts of interest.

Acknowledgments: The authors acknowledge the contribution of Alicia Livinski, biomedical librarian, National Institutes of Health Library, and Paula Murrain-Hill, program analyst, Office of the Assistant Secretary for Preparedness and Response, DHHS, for their assistance with the preparation of this article.

REFERENCES

1. Federal Emergency Management Agency, US Department of Homeland Security. FEMA fact sheet: National Planning Scenarios. http://www.fema.gov/pdf/media/factsheets/2009/npd_natl_plan_scenario.pdf. Accessed November 17, 2010.
2. Knebel AR, Coleman CN, Cliffer KD, et al. Allocation of scarce resources after a nuclear detonation: setting the context. *Disaster Med Public Health Prep.* 2011;5(Suppl 1):S20-S31.
3. Caro JJ, DeRenzo EG, Coleman CN, et al. Resource allocation after a nuclear detonation incident: unaltered standards of ethical decision making. *Disaster Med Public Health Prep.* 2011;5(Suppl 1):S46-S53.
4. Office of the Assistant Secretary for Preparedness and Response Web Site. Accessed May 6, 2010. <http://www.phe.gov/Preparedness/planning/hpp/Pages/default.aspx>.
5. National Library of Medicine, National Institutes of Health. Radiation Emergency Medical Management (REMM) Web site. <http://www.remm.nlm.gov>. Accessed May 6, 2010.
6. Coleman CN, Knebel AR, Hick JL, et al. Scarce resources for nuclear detonation: project overview and challenges. *Disaster Med Public Health Prep.* 2011;5(Suppl 1):S13-S19.
7. DiCarlo AL, Maher C, Hick JL, et al. Radiation injury after a nuclear detonation: medical consequences and the need for scarce resources allocation. *Disaster Med Public Health Prep.* 2011;5(Suppl 1):S32-S44.
8. Hick JL, Weinstock D, Coleman CN, et al. Health care system planning for and response to a nuclear detonation. *Disaster Med Public Health Prep.* 2011;5(Suppl 1):S73-S88.
9. Casagrande R, Wills N, Kramer E, et al. Using the model of resource and time-based triage (MORTT) to guide scarce resource allocation in the aftermath of a nuclear detonation. *Disaster Med Public Health Prep.* 2011;5(Suppl 1):S98-S110.
10. Dodgen D, Norwood AE, Becker SM, et al. Social, psychological and behavioral responses to a nuclear detonation in a US city: implications for health care planning and delivery. *Disaster Med Public Health Prep.* 2011;5(Suppl 1):S54-S64.
11. Murrain-Hill P, Coleman CN, Hick JL, et al. Medical response to a nuclear detonation: creating a playbook for state and local planners and responders. *Disaster Med Public Health Prep.* 2011;5(Suppl 1):S89-S91.
12. Sherman SE. Legal considerations in a nuclear detonation. *Disaster Med Public Health Prep.* 2011;5(Suppl 1):S65-S72.
13. Institute of Medicine. *Guidance for Establishing Crisis Standards of Care for Use in Disaster Situations: A Letter Report.* <http://www.iom.edu/Reports/2009/DisasterCareStandards.aspx>. Published September 24, 2009. Accessed April 2, 2010.
14. National Library of Medicine, National Institutes of Health. Time phases of acute radiation syndrome—dose range 1-2 Gy. http://www.remm.nlm.gov/ars_timephases1.htm. Updated June 23, 2010. Accessed November 19, 2010.
15. Centers for Disease Control and Prevention. Acute radiation syndrome: a fact sheet for physicians. <http://www.bt.cdc.gov/radiation/pdf/arsphysicianfactsheet.pdf>. Published March 18, 2005. Accessed November 19, 2010.
16. Ledney GD, Elliott TB. Combined injury: factors with potential to impact radiation dose assessments. *Health Phys.* 2010;98(2):145-152.
17. Osler T, Glance LG, Hosmer DW. Simplified estimates of the probability of death after burn injuries: extending and updating the baux score. *J Trauma.* 2010;68(3):690-697.
18. Ryan CM, Schoenfeld DA, Thorpe WP, Sheridan RL, Cassem EH, Tompkins RG. Objective estimates of the probability of death from burn injuries. *N Engl J Med.* 1998;338(6):362-366.
19. Demidenko E, Williams BB, Swartz HM. Radiation dose prediction using data on time to emesis in the case of nuclear terrorism. *Radiat Res.* 2009;171(3):310-319.
20. National Library of Medicine, National Institutes of Health. Dose estimator for exposure: 3 biodosimetry tools. http://www.remm.nlm.gov/ars_wbd.htm. Accessed November 19, 2010.
21. Dainiak N. Rationale and recommendations for treatment of radiation injury with cytokines. *Health Phys.* 2010;98(6):838-842.
22. Hérodin F, Drouet M. Myeloprotection following cytotoxic damage: the sooner the better. *Exp Hematol.* 2008;36(7):769-770, author reply 771-772.
23. Rea ME, Gougelet RM, Nicolalde RJ, Geiling JA, Swartz HM. Proposed triage categories for large-scale radiation incidents using high-accuracy biodosimetry methods. *Health Phys.* 2010;98(2):136-144.