

# The American Political Science Review

## BOARD OF EDITORS

- |                                                |                                                  |
|------------------------------------------------|--------------------------------------------------|
| CLARENCE A. BERDAHL,<br>University of Illinois | ARTHUR W. MACMAHON,<br>Columbia University       |
| ROBERT E. CUSHMAN,<br>Cornell University       | CHARLES W. PIPKIN,<br>Louisiana State University |
| WALTER F. DODD,<br>Yale University             | THOMAS H. REED,<br>University of Michigan        |
| A. C. HANFORD,<br>Harvard University           | RUSSELL M. STORY,<br>Pomona College              |
| CLYDE L. KING,<br>University of Pennsylvania   | LEONARD D. WHITE,<br>University of Chicago       |
- FREDERIC A. OGG, Managing Editor, University of Wisconsin.

## VOLUME XXVI

1932

GEORGE BANTA PUBLISHING COMPANY  
MENASHA, WISCONSIN  
1932

Reprinted with the permission of the American Political Science Association

JOHNSON REPRINT CORPORATION    JOHNSON REPRINT COMPANY LTD.  
111 Fifth Avenue, New York, N.Y. 10003    Berkeley Square House, London, W.1.

**First reprinting, 1969, Johnson Reprint Corporation  
Printed in the United States of America**

## CONTENTS

### NUMBER 1—FEBRUARY, 1932

Social Planning Under the Constitution—A Study in Perspectives, <i>Edward S. Corwin</i> .....	1
The Teutonic Origins of Representative Government, <i>Charles A. Beard</i> ...	28
The Manchurian Crisis, <i>Quincy Wright</i> .....	45
Legislative Notes and Reviews	
The Results of Governors' Messages in 1931, <i>Harvey Walker</i> .....	77
State Legislation on Public Utilities in 1931, <i>Orren C. Hormell</i> .....	84
State Constitutional Development Through Amendment in 1931, <i>Harold E. Enslow</i> .....	96
International Affairs	
Relations of the United States with the Assembly of the League of Nations, <i>Clarence A. Berdahl</i> .....	99
What Constitutes Readiness for Independence?, <i>Walter H. Ritscher</i> ...	112
News and Notes, Personal and Miscellaneous, <i>Managing Editor</i> .....	123
Twenty-seventh Annual Meeting of the American Political Science Association, <i>Clyde L. King</i> .....	129
Report of the Committee on Policy for the Year 1931, <i>Thomas H. Reed</i>	136
Book Reviews and Notices, <i>A. C. Hanford</i> (ed.) .....	150
Recent Publications of Political Interest	
Books and Periodicals, <i>C. M. Kneier</i> and <i>C. S. Hyneman</i> .....	184
Government Publications, <i>Miles O. Price</i> .....	214

### NUMBER 2—APRIL, 1932

Representative Government in Evolution, <i>Charles A. Beard</i> and <i>John D. Lewis</i> .....	223
The Need for the Development of Political Science Engineering, <i>Henry S. Dennison</i> .....	241
Constitutional Law in 1930-31, <i>Robert E. Cushman</i> .....	256
Legislative Notes and Reviews	
Governors' Messages to Special Legislative Sessions in 1931, <i>Harvey Walker</i> .....	285
Direct Primary Legislation in 1930-31, <i>Louise Overacker</i> .....	294
The Wisconsin Unemployment Compensation Law of 1932, <i>J. Mark Jacobson</i> .....	300
Research Work of the American Legislators' Association, <i>Rodney L. Mott</i> .....	311
Public Administration	
The British Royal Commission on the Civil Service, <i>Leonard D. White</i> ...	315
Civil Service in Soviet Russia, <i>Bertram W. Maxwell</i> .....	318
Trends in Public Personnel Organization, <i>John M. Pfiffner</i> .....	324
Foreign Governments and Politics	
The British General Election of 1931, <i>Arthur W. Macmahon</i> .....	333
British Trade Union Law Since the Trade Disputes and Trade Union Act of 1927, <i>Edwin E. Witte</i> .....	345

The Swiss National Council Elections of 1931, <i>Harold F. Gosnell</i> .....	351
News and Notes, Personal and Miscellaneous, <i>Managing Editor</i> .....	354
Fourth Biennial Conference of the Institute of Pacific Relations, <i>Harold S. Quigley</i> .....	357
Book Reviews and Notices, <i>A. C. Hanford</i> (ed.) .....	363
Recent Publications of Political Interest	
Books and Periodicals, <i>C. M. Kneier</i> and <i>C. S. Hyneman</i> .....	404
Government Publications, <i>Miles O. Price</i> .....	428

NUMBER 3—JUNE, 1932

The Future of the Washington Conference Treaties, <i>Arthur N. Holcombe</i> .....	439
Theories of Majority Rule, <i>John G. Heinberg</i> .....	452
Judicial Organization and Procedure, <i>Walter F. Dodd</i> (ed.)	
The Self-Governing Bar, <i>G. W. Adams</i> .....	470
The Federal Judicial Conference, <i>Norman J. Padelford</i> .....	482
Foreign Governments and Politics	
The German Presidential Election of 1932, <i>Harwood L. Childs</i> .....	486
International Affairs	
Relations of the United States with the Council of the League of Nations, <i>Clarence A. Berdahl</i> .....	497
Political Methodology	
A Scale for the Measurement of Attitude Toward Candidates for Elective Governmental Office, <i>Herman C. Beyle</i> .....	527
News and Notes, Personal and Miscellaneous, <i>Managing Editor</i> .....	545
The Democratic Joint Policy Committee, <i>W. H. Humbert</i> .....	552
Exchange of Official Publications Between Germany and the United States, <i>Everett S. Brown</i> .....	554
Book Reviews and Notices, <i>A. C. Hanford</i> (ed.) .....	558
Recent Publications of Political Interest	
Books and Periodicals, <i>C. M. Kneier</i> and <i>C. S. Hyneman</i> .....	599
Government Publications, <i>Miles O. Price</i> .....	622

NUMBER 4—AUGUST, 1932

The Present Position of Representative Democracy, <i>Harold J. Laski</i> .....	629
The Japanese Emperor, I, <i>Kenneth Colegrove</i> .....	642
State Constitutional Law in 1931-32, <i>Charles G. Haines</i> .....	660
Notes on Municipal Affairs, <i>Thomas H. Reed</i> (ed.)	
Municipal Legalizing Acts in Iowa, <i>Dorothy Schaffter</i> .....	683
Forms of Municipal Government in Ohio, <i>Boy V. Sherman</i> .....	692
The Metropolitan Water District of Southern California, <i>Edwin A. Cottrell</i> .....	695
Foreign Governments and Politics	
Recent Elections in Prussia and Other German Länder, <i>Harwood L. Childs</i> .....	698
Federal Aid in Australia, <i>Kenneth O. Warner</i> .....	705
The Dutch East Indies, <i>John A. Fairlie</i> .....	711
News and Notes, Personal and Miscellaneous, <i>Managing Editor</i> .....	716

Radio Program of the American Political Science Association, <i>Thomas H. Reed</i> .....	721
Some Political Aspects of Economic Planning, <i>Lewis L. Lorwin</i> .....	723
Book Reviews and Notices, <i>A. C. Hanford</i> (ed.) .....	728
Doctoral Dissertations in Political Science, <i>Earl W. Crecraft</i> .....	769
Recent Publications of Political Interest	
Books and Periodicals, <i>C. M. Kneier</i> and <i>C. S. Hyneman</i> .....	784
Government Publications, <i>Miles O. Price</i> .....	807

NUMBER 5—OCTOBER, 1932

Petty Business in Congress, <i>Robert Luce</i> .....	815
The Japanese Emperor, II, <i>Kenneth Colegrove</i> .....	828
American Government and Politics	
First Session of the Seventy-second Congress, <i>E. Pendleton Herring</i> ...	846
Public Administration and Administrative Law	
Effects of the Growth of Administrative Law upon Traditional Anglo-American Legal Theories and Practices, <i>Charles G. Haines</i> .....	875
American Administrative Law in 1931, <i>Marshall E. Dimock</i> .....	894
The Prestige Value of Public Employment, <i>Leonard D. White</i> .....	910
The Wisconsin Executive Council, <i>John M. Gaus</i> .....	914
Foreign Governments and Politics	
The German Reichstag Elections of July 31, 1932, <i>Jerome G. Kerwin</i> ...	921
Elections in Soviet Russia, <i>Lazare Teper</i> .....	926
News and Notes, Personal and Miscellaneous, <i>Managing Editor</i> .....	932
Book Reviews and Notices, <i>A. C. Hanford</i> (ed.) .....	938
Recent Publications of Political Interest	
Books and Periodicals, <i>C. M. Kneier</i> and <i>C. S. Hyneman</i> .....	977
Government Publications, <i>Miles O. Price</i> .....	998

NUMBER 6—DECEMBER, 1932

William of Occam and the Higher Law, I, <i>Max A. Shepard</i> .....	1005
The Emancipation of Iraq from the Mandates System, <i>Luther H. Evans</i> ...	1024
Legislative Notes and Reviews	
Procedures in State Legislative Apportionment, <i>Valdimer O. Key, Jr.</i>	1050
Governors' Messages and the Legislative Product in 1932, <i>Harvey Walker</i>	1058
State Legislation on Public Utilities in 1932, <i>Orren C. Hormell</i> .....	1075
Public Administration	
Who Should Reorganize the National Administration?, <i>Peyton Hurt</i> ...	1082
News and Notes, Personal and Miscellaneous, <i>Managing Editor</i> .....	1099
The Radio Program of the American Political Science Association, <i>Thomas H. Reed</i> .....	1104
Book Reviews and Notices, <i>A. C. Hanford</i> (ed.) .....	1107
Major Public Documents	
The Report on Ministers' Powers, <i>John M. Gaus</i> .....	1142
The Report of the Commission of Inquiry on Manchuria, <i>Tyler Dennett</i>	1148
Recent Publications of Political Interest	
Books and Periodicals, <i>C. M. Kneier</i> and <i>C. S. Hyneman</i> .....	1152
Government Publications, <i>Miles O. Price</i> .....	1169
Index to Volume XXVI, <i>Jessie P. Boswell</i> .....	1173

# OFFICERS OF THE AMERICAN POLITICAL SCIENCE ASSOCIATION

## *President*

W. F. Willoughby, Washington, D.C.

## *First Vice-President*

Leonard D. White, University of Chicago

## *Second Vice-President*

Ellen D. Ellis, Mt. Holyoke College

## *Third Vice-President*

P. Orman Ray, University of California

## *Secretary and Treasurer*

Clyde L. King, University of Pennsylvania

## EXECUTIVE COUNCIL

### *President, Vice-Presidents, and Secretary-Treasurer ex-officio*

William S. Carpenter, Princeton University

Frederic H. Guild, University of Kansas

Charles E. Hill, George Washington University

Raymond Moley, Columbia University

Lent. D. Upson, Detroit Bureau of Governmental Research

Ben A. Arneson, Ohio Wesleyan University

Raymond L. Buell, New York City

Harold D. Lasswell, University of Chicago

Edward M. Sait, Pomona College

Edward J. Woodhouse, University of North Carolina

Thomas S. Barelly, Stanford University

James Hart, Johns Hopkins University

Morris B. Lambie, University of Minnesota

Kirk H. Porter, University of Iowa

Frank M. Stewart, University of California at Los Angeles

## FORMER PRESIDENTS

Frank J. Goodnow

Albert Shaw

Frederick N. Judson\*

James Bryce\*

A. Lawrence Lowell

Woodrow Wilson\*

Simeon E. Baldwin\*

Albert Bushnell Hart

W. W. Willoughby

\* Deceased

John Bassett Moore

Ernst Freund\*

Jesse Macy\*

Munroe Smith\*

Henry Jones Ford\*

Paul S. Reinsch\*

Leo S. Rowe

William A. Dunning\*

Harry A. Garfield

James W. Garner

Charles E. Merriam

Charles A. Beard

William B. Munro

Jesse S. Reeves

John A. Fairlie

Benjamin F. Shambaugh

Edward S. Corwin