

# Community monitoring of the National Iodine Deficiency Disorders Control Programme in the National Capital Region of Delhi

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## Abstract

**Objective:** The present study was conducted to assess the current status of iodine-deficiency disorders (IDD) in the National Capital Region of Delhi (NCR Delhi) and evaluate the implementation and impact of the National Iodine Deficiency Disorders Control Programme (NIDDCP).

**Design:** Cross-sectional study.

**Setting:** School-going children ( $n$  1230) in the age group of 6–12 years were enrolled from thirty primary schools in the Municipal Corporation of Delhi. Thirty schools were selected using the probability-proportional-to-size cluster sampling methodology. In each identified school forty-one children were surveyed. Urine and salt samples were collected and studied for iodine concentration. A total of sixty salt samples from retail level were also collected.

**Subjects:** Schoolchildren aged 6–12 years.

**Results:** The median urinary iodine excretion (UIE) was found to be 198.4  $\mu\text{g}/\text{l}$ . The percentage of children with UIE levels of <20.0, 20.0–49.9, 50.0–99.9 and  $\geq 100.0$   $\mu\text{g}/\text{l}$  was 1.9, 4.3, 9.5 and 84.2%, respectively. The proportion of households consuming adequately iodized salt (salt with iodine levels of at least 15 ppm at consumption level) was 88.8%. The assessment of iodine content of salt revealed that only 6.1% of the families were consuming salt with iodine content less than 7 ppm. At retail level 88.3% of salt samples had >15 ppm iodine.

**Conclusions:** Significant progress has been achieved towards elimination of IDD from NCR Delhi. There is a need for further strengthening of the system to monitor the quality of iodized salt provided to the beneficiaries under the universal salt iodization programme and so eliminate IDD from NCR Delhi.

**Keywords**  
Iodine-deficiency disorders  
Delhi  
School-going children  
Salt iodization

Malnutrition remains a major risk limiting the development potential and active learning capacity of India's children. Every second newborn in India is at risk of reduced learning capacity due to iodine deficiency. Thus the elimination of iodine deficiency is an important social and developmental goal which could have a far-reaching impact on economic growth. The best and most cost-effective way to achieve this aim as far as India is concerned is to use iodized salt.

Iodine taken in the diet is converted into iodide before it is absorbed into the bloodstream through the gastrointestinal tract. Over 90% of the body's iodine is excreted in the urine; thus urinary iodine concentration is the best index for the assessment of iodine nutriture and is a good indicator of very recent dietary intake<sup>(1,2)</sup>. The cut-off

values to define a population with no iodine deficiency<sup>(2)</sup> are: median urinary iodine concentrations between 100 and 299  $\mu\text{g}/\text{l}$  in children; and between 150 and 249  $\mu\text{g}/\text{l}$  in pregnant women. In addition, not more than 20% of the samples within a given population should have median urinary iodine concentrations less than 50  $\mu\text{g}/\text{l}$ . According to WHO, community indicators can be classified in the following manner: median urinary iodine concentrations <20.0, 20.0–49.9 and 50.0–99.9  $\mu\text{g}/\text{l}$  show severe, moderate and mild iodine deficiency, respectively, in school-going children.

Iodine deficiency causes a spectrum of diseases called iodine-deficiency disorders (IDD)<sup>(3)</sup>, which include goitre, cretinism, spontaneous abortion, still birth, birth defects, defects of speech and hearing, squint and psychomotor

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defects. Indeed, IDD is the only cause of preventable mental handicap worldwide. In man, 90% of the capacity of an adult brain is acquired in the last six months of gestation and the first three years of life<sup>(4)</sup>. During this period iodine deficiency leads to impaired synthesis of thyroid hormones by the mother and fetus, which can induce irreversible brain damage of the fetus and young infant. A meta-analysis of studies carried out in twenty different countries found that the IQ (Intelligence Quotient) score of children living in an iodine-deficient environment is nearly 13 points less than that of children living in iodine-sufficient environments<sup>(5)</sup>. Severe iodine deficiency leads to high number of individuals referred to as endemic cretins<sup>(6)</sup>.

Iodine deficiency is one of the most important micronutrient deficiencies globally. About 1.5 billion people worldwide live at risk of IDD, of whom more than 655 million people are already affected by IDD. In India, about 150 million people are exposed to the risk of IDD, whereas more than 71 million people are suffering from goitre and other IDD<sup>(7,8)</sup>. Universal salt iodization (USI) is the principal public health measure for eliminating IDD, since it covers all classes of living. In the National Capital Region of Delhi (NCR Delhi) several studies on IDD have been conducted since 1982<sup>(9)</sup>.

A study carried out in 1997 among schoolchildren of Delhi showed that IDD continued to be prevalent in mildly endemic proportions. The total goitre prevalence rate was 19.7%, while 23.6% of children had urinary iodine excretion (UIE) below 100 µg/l and 7.6% had no iodine in their urine<sup>(10)</sup>.

The findings of a study conducted in the year 2002 in NCR Delhi indicated that the population was in a transition phase from iodine-deficient (as revealed by total goitre prevalence of 6.2%) to iodine-sufficient nutriture<sup>(11)</sup>.

In light of the above mentioned situation, the present study was conducted with the following objectives:

1. to evaluate the implementation and impact of the National Iodine Deficiency Disorder Control Programme (NIDDCP);
2. to assess the current status of IDD in Delhi using criteria from WHO/UNICEF/International Council for the Control of Iodine Deficiency Disorders (ICCIDD);
3. to measure the condition or progress in implementing the NIDDCP by measuring salt iodine levels.

## Materials and methods

The study was undertaken in the year 2007 in NCR Delhi. In Delhi, the school enrolment of children in primary classes was more than 90% and hence the school approach was adopted.

The EPI-30 cluster sampling methodology as recommended by the Joint WHO/UNICEF/ICCIDD consultation

was followed<sup>(12)</sup>. As per the recommendation of WHO/UNICEF/ICCIDD, schoolchildren in the age group 6–12 years of both sexes were selected<sup>(1)</sup>. A sample size of 1230 children was taken from thirty primary schools in the Municipal Corporation of Delhi. Thirty schools (clusters) were selected using the probability-proportional-to-size cluster sampling methodology<sup>(12)</sup>. In each identified school forty-one children in the age group of 6–12 years were surveyed. Children were briefed about the objectives of the study during the morning assembly. The consent of the principal of each school was obtained through Delhi State Bharat Scouts and Guides. Consent from students who were enrolled for the study was also obtained. All children included in the study were provided with auto-seal polythene pouches and plastic bottles with screw caps with an identification slip for collecting urine samples.

The children were requested to bring four teaspoons of salt (about 20 g) from their home in the pouch. The iodine content of the salt samples was analysed using the standard iodometric titration method<sup>(13)</sup>. An internal quality control sample having a known concentration range of iodine content was run with every batch of test samples. If the results of the internal quality control sample were within the range, the test was deemed in control and if the results were outside the range, the whole batch was repeated.

The children were requested to provide a casual urine sample in the screw-capped plastic bottle during school time. The samples were transferred to vials and stored in a refrigerator until analysis. The UIE levels were analysed using the simple microplate method<sup>(14)</sup>. An internal quality control sample having a known concentration range of iodine content was run with every batch of test samples. If the results of the internal quality control sample were within the range, the test was deemed in control and if the results were outside the range, the whole batch was repeated.

## Results

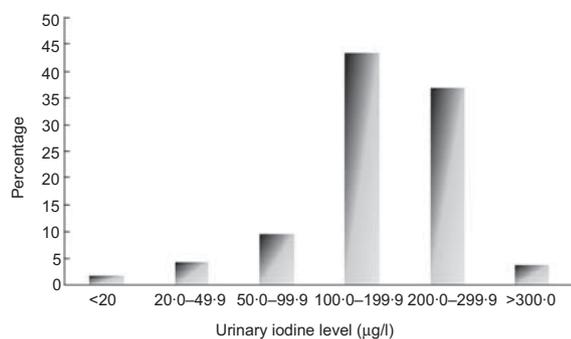
A total of 1230 children aged between 6 and 12 years were studied. The BMI of the children ranged from 14.0 to 24.8 kg/m<sup>2</sup>. There were 678 (55.1%) girls and 552 (44.9%) boys.

### Urinary iodine excretion

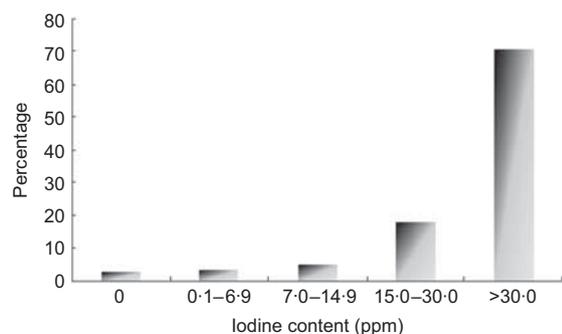
A total of 1230 urine samples were collected and analysed for iodine content. The median UIE was found to be 198.4 µg/l. Approximately 6.3% of the values were <50 µg/l, 15.9% of the values were <100 µg/l and 84.2% of the values were ≥100 µg/l (Fig. 1).

### Iodine content of salt at household level

A total of 1230 salt samples were analysed. The proportion of households consuming adequately iodized salt



**Fig. 1** Distribution of urinary iodine excretion values in the study population: school-going children (*n* 1230) aged 6–12 years, Delhi, 2007



**Fig. 2** Distribution of iodine content of salt at household level (*n* 1230), Delhi, 2007

(salt with iodine levels of at least 15 ppm at consumption level) was 88.8% (Fig. 2).

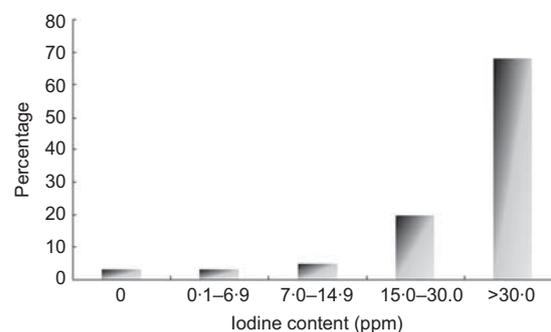
#### ***Iodine content of salt at retail level***

A total of sixty salt samples across different salt types (crystal, powdered and refined) were collected from the thirty clusters. Of these, four (6.7%) samples had less than 7 ppm iodine. Another three (5.0%) samples had iodine content between 7 and 14.9 ppm. In the remaining fifty-three (88.3%) samples, iodine content was 15 ppm or more (Fig. 3).

#### **Discussion**

Iodine deficiency has been recognized as a public health problem in India and regular consumption of iodized salt was demonstrated as an effective strategy for goitre prevention and control<sup>(15)</sup>.

Salt is consumed at approximately the same level every day throughout the year by the population. The average intake of salt per person per day in India is approximately 10 g. With the addition of 15 mg of iodine to 1 kg of salt (15 ppm), a person would receive 150 µg of iodine daily. This is dependent on the efficiency of the mixing procedure and the stability of iodine in salt during transportation and storage. Thus, a micronutrient like



**Fig. 3** Distribution of iodine content of salt at retail level (*n* 60), Delhi, 2007

iodine can be introduced through salt at a uniform dosage every day<sup>(16)</sup>.

The criteria for monitoring progress towards elimination of IDD as a public health problem are based on UIE patterns and iodine levels in salt. Based on the standard recommendations, the proportion of people having UIE below 100 µg/l and below 50 µg/l should be <50% and <20%, respectively, and the proportion of households consuming adequately iodized salt should be >90%<sup>(2)</sup>.

Based on the above criteria in the present study we found the following: median UIE in the children studied in the age group 6–12 years was 198.4 µg/l, with 6.3% of the population having UIE < 50 µg/l. These results are quite encouraging, as they show a reduction of approximately 7.7% in the proportion of children having UIE < 100 µg/l from 1997 to 2007. Adequate iodine intake was present in 88.8% of the households. Compared with other studies, this also indicates an improvement in IDD status in children. However, further efforts should be made to increase the proportion of households consuming adequately iodized salt to >90%. Similar results were observed by Bhat *et al.*, suggesting the transition from deficient iodine nutriture to sufficient levels in six districts of Jammu<sup>(17)</sup>.

In our study, a ‘child to community’ approach was used by involving the children to create more awareness and demand for iodized salt. Testing the iodine content of salt through a school-based approach proved very effective in terms of monitoring the progress in availability and consumption patterns in the state. The results obtained from school data on the availability of the salt were concurrent with the fact and findings of an external evaluation carried out in December 2005<sup>(18)</sup>. Similar observations have been reported by Vir *et al.*<sup>(19)</sup>.

Hence we propose that, with improved reach and coverage of iodized salt and sustained efforts to increase awareness, IDD can be virtually eliminated. This can be achieved in the following ways:

- educating or making children aware that they should consume iodized salt to prevent possible loss of learning capability;

- include iodine nutrition in the school curriculum so that children are aware of it;
- hold regular seminars or programmes to highlight the use of adequately iodized salt by all in schools.

There is a need for further strengthening the system of monitoring the quality of iodized salt provided to beneficiaries under the USI programme, to eliminate IDD from NCR Delhi. Our results at retail level revealed that 88.3% of the salt was adequately iodized at varying levels (ppm). Recommendations and suggestions to improve this situation include the following.

1. Technical support for best utility of potassium iodate should be propagated for small-scale salt traders<sup>(20)</sup>.
2. Constant monitoring and periodic review has been shown to enhance the production of quality iodized salt (K Joshi and S Nair, unpublished results). Hence effective monitoring is a suggestive measure to improve iodized salt production and consumption.

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