PART 1

SOCIAL POLICY

A JOURNAL OF THE SOCIAL POLICY ASSOCIATION

CAMBRIDGE UNIVERSITY PRESS

Journal of Social Policy

Editors: TANIA BURCHARDT, London School of Economics and Political Science

HARTLEY DEAN, London School of Economics and Political Science

Email: jsp@lse.ac.uk

Social Policy Digest Online Editor

FRAN BENNETT with KEN JONES, Oxford

Book Review Editor

BRIAN LUND, Manchester Metropolitan University, Manchester

Editorial Board

NICK ELLISON (Chair), University of Leeds Francesca Bastagli, London School of Economics and Political Science Catherine Bochel, University of Lincoln Hugh Bochel, University of Lincoln Gary Craig, University of Durham Christopher Deeming, University of Bristol Caroline Glendinning, University of York Chris Holden, University of York Misa Izuhara, University of Bristol Rana Jawad, University of Bath Alison Koslowski, University of Edinburgh Colin Lindsay, University of York

INGELA NAUMANN, University of Edinburgh CHRISTINA PANTAZIS, University of Bristol ADAM WHITWORTH, University of Sheffield

International Editorial Advisers

ANNELI ANTONNEN (Finland) GIULIANO BONOLI (Switzerland) MARCELO ABI-RAMIA CAETANO (Brazil) BETTINA CASS (Australia) ROBERT GOODIN (Australia & UK) BJORN HVINDEN (Norway) JANICE KEEFE (Canada) HUCK-JU KWON (Korea) LUTZ LEISERING (Germany) FRANCES LUND (South Africa) GREG MARSTON (Australia) KINGLUN NGOK (China) ITO PENG (Canada) TAKAFUMI UZUHASHI (Japan) JANE WALDFOGEL (US) CHACK-KIE WONG (Hong Kong)

Editorial Policy: The *Journal of Social Policy* welcomes scholarly papers which analyse any aspect of social policy and administration. In particular, it seeks to encourage contributions which integrate conceptual or theoretical ideas with the use of empirical evidence. Its scope is both international and comparative, and it draws on research and developments in all of the social sciences. (See Editorials, *Journal of Social Policy*, 33 (2004), 3, 345–6, and 28 (1999), 2, 181–2)

Subscriptions: Journal of Social Policy is sold together with Social Policy and Society as a joint subscription only, and is published four times per year: January, April, July and October. The annual 2012 institutional electronic-only subscription rate is US \$542 in USA, Canada and Mexico, £317 elsewhere; print plus electronic US \$630 or £362; print-only US \$593 or £348. Single parts (Journal of Social Policy only) cost US \$155 or £94. Prices exclude VAT, but include delivery by air where appropriate. Orders, which must be accompanied by payment, may be sent to a bookseller, subscription agent or direct to the publishers: Cambridge University Press, The Edinburgh Building, Shaftesbury Road, Cambridge CB2 8RU. Orders from the USA, Canada or Mexico should be sent to Cambridge University Press, Journals Fulfillment Department, 100 Brook Hill Drive, West Nyack, New York 10994–2133. EU subscribers (outside the UK) who are not registered for VAT should add VAT at their country's rate. VAT registered subscribers should provide their VAT registration number. Japanese prices for institutions are available from Kinokuniya Company Ltd, P.O. Box 55, Chitose, Tokyo 156, Japan.

Copies of the journal for subscribers in the USA, Canada and Mexico are sent by air to New York to arrive with minimum delay. Periodicals postage paid at New York, NY, and at additional mailing offices. POSTMASTER: send address changes in USA, Canada and Mexico to *Journal of Social Policy and Society*, Cambridge University Press, 100 Brook Hill Drive, West Nyack, New York 10994–2133.

Copying: This journal is registered with the Copyright Clearance Center, 222 Rosewood Drive, Danvers, MA 01923, USA (www.copyright.com). Organizations in the USA who are also registered with CCC may therefore copy material (beyond the limits permitted by sections 107 and 108 of US copyright law) subject to payment to CCC. This consent does not extend to multiple copying for promotional or commercial purposes.

ISI Tear Sheet Service, 3501 Market Street, Philadelphia, Pennsylvania 19104, USA, is authorised to supply single copies of separate articles for private use only.

Organisations authorised by the Copyright Licensing Agency may also copy material subject to the usual conditions.

For all other use, permission should be sought from Cambridge or the American Branch of Cambridge University Press.

This journal is included in the Cambridge Journals Online service which can be found at www.journals.cambridge.org

This journal issue has been printed on FSC-certified paper and cover board. FSC is an independent, non-governmental, not-for-profit organization established to promote the responsible management of the world's forests. Please see www.fsc.org for information.

Printed in the United Kingdom by the University Press, Cambridge.

© CAMBRIDGE UNIVERSITY PRESS 2012

JOURNAL OF SOCIAL POLICY

VOLUME 41	JANUARY 2012	PART 1
SOCIAL POLICY DIGEST (ONLINE	
Fran Bennett and Ken Jone		iii
ARTICLES		
BILL JORDAN The Low Road to Basic Incom	e? Tax-Benefit Integration in the UK	1
IVE MARX, JOSEFINE VANHILL Combating In-Work Poverty Using the Belgian Case	e and Gerlinde Verbist in Continental Europe: An Investigation	19
ISABEL SHUTES The Employment of Migrant V Choice and Control	Norkers in Long-Term Care: Dynamics of	43
DAVID PILGRIM Lessons from the Mental Health The Limitations of Legalism-P	h Act Commission for England and Wales: Plus-Safeguards	61
HILARY GRAHAM Smoking, Stigma and Social C	llass	83
	SHIER AND JOHN R. GRAHAM tes into and out of Homelessness: Insights	101
HARALD CONRAD Economic System and Welfar Early 2000s – The Case of Occ	re Regime Dynamics in Japan since the cupational Pensions	119
TERRY MOORE Policy Dynamism: The Case of	f Aboriginal Australian Education	141
Karen R. Fisher, Jing Li and Barriers to the Supply of Non-	D Lei Fan Government Disability Services in China	n 161
RAM A. CNAAN, M. S. MOODIT		183

BOOK REVIEWS

Andrew Connell (2011), Welfare Policy under New Labour: The Politics	
of Social Security Reform. London: I.B. Tauris. £56, pp. 189, hbk.	207
DAVID PILGRIM, FLORIS TOMASINI AND IVAYLO YASSILEV (2011),	,
Examining Trust in Health Care: A Multidisciplinary Perspective.	
Basingstoke: Palgrave Macmillan. £21.99, pp. 226, pbk.	208
ROB BAGGOTT (2011), Public Health Policy and Politics, Second Edition.	
Basingstoke: Palgrave Macmillan. £24.99, pp. 495, pbk.	210
STEVE ROGOWSKI (2010), Social Work: The Rise and Fall of a Profession.	
Bristol: Policy Press. £14.99, pp. 216, pbk.	212
HAL PAWSON AND DAVID MULLINS, WITH TONY GILMOUR (2010), After	
Council Housing: Britain's New Social Landlords. Basingstoke:	
Palgrave Macmillan. £24.99, pp. 346, pbk.	213
COLIN KNOX (2010), Devolution and the Governance of Northern	3
<i>Ireland.</i> Manchester: Manchester University Press. £61.75,	
pp. 306, hbk.	215
GARY CRAIG (ED.) (2010), Child Slavery Now: A Contemporary Reader.	
Bristol: Policy Press. £24.99, pp. 341, pbk.	217
STEVE HOTHERSALL AND JANINE BOLGER (EDS.) (2010), Social Policy for	/
Social Work, Social Care and the Caring Professions: Scottish	
Perspectives. Farnham: Ashgate. £25, pp. 466, pbk.	218
MARK MONAGHAN (2011), Evidence versus Politics: Exploiting Research	210
in UK Drug Policy Making? Bristol: Policy Press. £65, pp. 187, hbk.	220
Kelley Johnson and Jan Walmsley, with Marie Wolfe (2010),	
People with Intellectual Disabilities: Towards a Good Life? Bristol:	
Policy Press. £24.99, pp. 204, pbk.	221
Tony Fitzpatrick (Ed.) (2011), Understanding the Environment and	221
Social Policy. Bristol: Policy Press. £21.99, pp. 366, pbk.	223
Lydia Morris (2010), Asylum, Welfare and the Cosmopolitan Ideal:	223
A Sociology of Rights. Abingdon, Oxon: Routledge. £75, pp. 171, hbk.	225
JENNIFER HARRIS AND ALAN ROULSTONE (2011), Disability, Policy and	22)
Professional Practice. Sage: London. £18.99, pp. 152, pbk.	226
Yvonne Rydin (2011), The Purpose of Planning: Creating Sustainable	220
Towns and Cities. Bristol: Policy Press. £14.99, pp. 165, pbk.	228
10 mis mim Omes. Dilitor. 1 oney 11000. 2014,99, pp. 103, por.	220
ERRATUM	231